U.S. Department of Transportation **Pipeline and Hazardous Materials Safety Administration**

2016 Gas State Program Evaluation

for

PUBLIC UTILITIES COMMISSION NEVADA

Document Legend PART:

- O -- Representative Date and Title Information
- A -- Progress Report and Program Documentation Review
- B -- Program Inspection Procedures
- C -- Program Performance
- D -- Compliance Activities
- E -- Incident Investigations
- -- Damage Prevention
- G -- Field Inspections
- H -- Interstate Agent State (If Applicable)
- I -- 60106 Agreement State (If Applicable)



2016 Gas State Program Evaluation -- CY 2016 Gas

State Agency: Nevada Rating:

Agency Status: 60105(a): Yes 60106(a): No Interstate Agent: Yes

Date of Visit: 07/10/2017 - 07/14/2017 **Agency Representative:** Neil Pascual **PHMSA Representative:** Leonard Steiner

Commission Chairman to whom follow up letter is to be sent:

Name/Title: Stephanie Mullen, Executive Director
Agency: Public Utilities Commission of Nevada

Address: 1150 East William Street

City/State/Zip: Carson City, Nevada 89701-3109

INSTRUCTIONS:

Complete this evaluation in accordance with the Procedures for Evaluating State Pipeline Safety Program. The evaluation should generally reflect state program performance during CY 2016 (not the status of performance at the time of the evaluation). All items for which criteria have not been established should be answered based on the PHMSA representative's judgment. A deficiency in any one part of a multiple part question should be scored as needs improvement. Determine the answer to the question then select the appropriate point value. If a state receives less then the maximum points, include a brief explanation in the space provided for general comments/regional observations. If a question is not applicable to a state, select NA. Please ensure all responses are COMPLETE and ACCURATE, and OBJECTIVELY reflect state program performance. Increasing emphasis is being placed on performance. This evaluation together with selected factors reported in the state's annual progress report attachments provide the basis for determining the state's pipeline safety grant allocation.

Field Inspection (PART G):

The field inspection form used will allow different areas of emphasis to be considered for each question. Question 13 is provided for scoring field observation areas. In completing PART G, the PHMSA representative should include a written summary which thoroughly documents the inspection.

Scoring Summary

PARTS		Possible Points	Points Score
A	Progress Report and Program Documentation Review	10	10
В	Program Inspection Procedures	13	13
C	Program Performance	41	41
D	Compliance Activities	15	15
E	Incident Investigations	11	11
F	Damage Prevention	8	8
G	Field Inspections	12	12
Н	Interstate Agent State (If Applicable)	0	0
I	60106 Agreement State (If Applicable)	0	0
TOTAL	LS	110	110
PARTS A B C D E F G H I TOTAI	ating		100.0

DADEC

List of Planned Performance - Did state describe accomplishments on Progress Report in

detail - Progress Report Attachment 10 Yes = 1 No = 0 Needs Improvement = .5



Evaluator Notes:

Yes

10 General Comments:

Info Only = No Points

Evaluator Notes:

Info OnlyInfo Only

Total points scored for this section: 10 Total possible points for this section: 10





Evaluator Notes:

Adequate procedures

7 Does inspection plan address inspection priorities of each operator, and if necessary each unit, based on the following elements?

Yes = 6 No = 0 Needs Improvement = 1-5

- Length of time since last inspection (Within five year interval) a.
- Operating history of operator/unit and/or location (includes leakage, incident and compliance activities)

Yes (•)	No (Needs	_
i es 👅	NO O	Improvement	
Vac 🕟	No.	Needs	_

6

Improvement

	c. Type of activity being undertaken by operators (i.e. construction)	Yes 💿	No 🔾	Improvement
	d. Locations of operators inspection units being inspected - (HCA's, Geographic areas, Population Density, etc)	Yes •	No 🔾	Needs Improvement
	e. Process to identify high-risk inspection units that includes all threats - (Excavation Damage, Corrosion, Natural Forces, Outside Forces, Material and Welds, Equipment, Operators and any Other Factors)	Yes •	No 🔾	Needs Improvement
	f. Are inspection units broken down appropriately?	Yes •	No 🔾	Needs Improvement
Evaluato	or Notes:			
Yes	adequate procedures to give a priority for inspections.			
8	General Comments: Info Only = No Points	Info Onl	yInfo Oı	nly
Evaluato	or Notes:			

Total points scored for this section: 13 Total possible points for this section: 13



5

	State Programs may modify with just cause) Chapter 4.3 Yes = 5 No = 0			
	A. Total Inspection Person Days (Attachment 2): 637.25			
	B. Total Inspection Person Days Charged to the Program (220 X Inspection Person Years) (Attachment 7): 220 X 4.81 = 1057.28			
	Ratio: A / B 637.25 / 1057.28 = 0.60			
	If Ratio >= 0.38 Then Points = 5, If Ratio < 0.38 Then Points = 0 Points = 5			
	or Notes:			
Rat	tio = .60			
2	Has each inspector and program manager fulfilled the T Q Training Requirements? (See Guidelines Appendix C for requirements) Chapter 4.4 Yes = 5 No = 0 Needs Improvement = 1-4	5		5
	a. Completion of Required OQ Training before conducting inspection as lead?	Yes 💿	No 🔾	Needs Improvement
	b. Completion of Required DIMP*/IMP Training before conducting inspection as lead? *Effective Evaluation CY2013	Yes 💿	No 🔾	Needs Improvement
	c. Root Cause Training by at least one inspector/program manager	Yes •	No 🔘	Needs Improvement
	d. Note any outside training completed	Yes •	No 🔘	Needs Improvement
	e. Verify inspector has obtained minimum qualifications to lead any applicable standard inspection as the lead inspector.	Yes •	No 🔾	Needs Improvement
	or Notes: pector that goes to pipeline within a mine area must attend a MSA training. Several attended	l fire exti	nguishei	training
	potential goto to populare manne and and antique and a manne.			
3	Did state records and discussions with state pipeline safety program manager indicate adequate knowledge of PHMSA program and regulations? Chapter 4.1,8.1 Yes = 2 No = 0 Needs Improvement = 1	2		2
	or Notes:			
Ye	s, Very knowledgeable			
4	Did state respond to Chairman's letter on previous evaluation within 60 days and correct or address any noted deficiencies? (If necessary) Chapter 8.1 Yes = 2 No = 0 Needs Improvement = 1	2	N.	A
	or Notes:			
No	letter required.			
5	Did State conduct or participate in pipeline safety training session or seminar in Past 3 Years? Chapter 8.5 Yes = 1 No = 0	1		1
Evaluat	or Notes:			
Pre	evious seminar was in September 2015.			
6	Did state inspect all types of operators and inspection units in accordance with time intervals established in written procedures? Chapter 5.1 Yes = 5 No = 0 Needs Improvement = 1-4	5		5

All operators for all types of inspections have been inspected within the established time interval.

Was ratio of Total Inspection person-days to total person days acceptable? (Director of

Evaluator Notes:



14	NPMS database along with changes made after original submission? Yes = 1 No = 0 Needs Improvement = .5	1	1	
Evaluato				
Que	stion on inspection form and compares the NPMS versus Annual Report miles in the PDM.			
15	Is the state verifying operators are conducting drug and alcohol tests as required by regulations? This should include verifying positive tests are responded to in accordance with program. 49 CFR 199 Yes = 2 No = 0 Needs Improvement = 1	2	2	
Evaluato				
Nev	ada conducts drug and alcohol inspections.			
16	Is state verifying operators OQ programs are up to date? This should include verification of any plan updates and that persons performing covered tasks (including contractors) are properly qualified and requalified at intervals determined in the operators plan. 49 CFR 192 Part N Yes = 2 No = 0 Needs Improvement = 1	2	2	
Evaluato	r Notes:			
Nev	ada inspects the OQ programs,			
17	Is state verifying operator's gas transmission integrity management programs (IMP) are up to date? This should include a previous review of IMP plan, along with monitoring progress on operator tests and remedial actions. In addition, the review should take in to account program review and updates of operators plan(s). (Are the State's largest operators programs being contacted or reviewed annually?). 49 CFR 192 Subpart 0 Yes = 2 No = 0 Needs Improvement = 1	2	2	
Evaluato	r Notes:			
Yes	, the pipeline safety staff have an annual meeting with operators that have programs.			
18	Is state verifying operator's gas distribution integrity management Programs (DIMP)? This should include a review of DIMP plans, along with monitoring progress. In addition, the review should take in to account program review and updates of operators plan(s). (Are the State's largest operators programs being contacted or reviewed annually?). 49 CFR 192 Subpart P DIMP? First round of program inspections should have been complete by December 2014 Yes = 2 No = 0 Needs Improvement = 1	2	2	
Evaluato				
	pipeline safety staff have an annual meeting with the larger operators and get updates of their inspected some operators in CY2016.	r DIMP į	programs. T	hey
19	Is state verifying operators Public Awareness programs are up to date and being followed. State should also verify operators have evaluated Public Awareness programs for effectiveness as described in RP1162. PAPEI Effectiveness Inspections should have been completed by December 2013. PAPEI Effectiveness Inspections should be conducted every four years by operators. 49 CFR 192.616 Yes = 2 No = 0 Needs Improvement = 1	2	NA	
Evaluato				
Nev	ada continues to inspect the PAP effectiveness.			
20	Does the state have a mechanism for communicating with stakeholders - other than state pipeline safety seminar? (This should include making enforcement cases available to public). Yes = 1 No = 0 Needs Improvement = .5	1	1	

Evaluator Notes:

Yes, The Commission maintain a website. All enforcement actions and inspection summaries are for public review in the Commission's dockets. The same information is on the PUCN Gas Safety website.

21	Did state execute appropriate follow-up actions to Safety Related Condition (SRC) Reports? Chapter 6.3 Yes = 1 No = 0 Needs Improvement = .5	1	NA	
Evaluato	or Notes:			
	SRCRs were filed and no open SRCRs.			
	<u> </u>			
22	Did the State ask Operators to identify any plastic pipe and components that has shown a record of defects/leaks and what those operators are doing to mitigate the safety concerns? Yes = 1 No = 0 Needs Improvement = .5	1	1	
Evaluato	or Notes:			
Que	estion is on special checklist with other NTSB concerns.			
23	Did the state participate in/respond to surveys or information requests from NAPSR or PHMSA? Yes = 1 No = 0 Needs Improvement = .5	1	1	
Evaluato	or Notes:			
Yes				
24	If the State has issued any waivers/special permits for any operator, has the state verified conditions of those waivers/special permits are being met? This should include having the operator amend procedures where appropriate. No = 0 Needs Improvement = .5 Yes = 1	1	NA	
Evaluato	or Notes:			
No	waivers were issued and no waives in effect the requires a periodic review.			
25	Did the state attend the National NAPSR Board of Directors Meeting in CY being evaluated? No = 0 Needs Improvement = .5 Yes = 1	1	1	
Evaluato	or Notes:			
Yes				
26	Discussion on State Program Performance Metrics found on Stakeholder Communication	2	2	

site - http://primis.phmsa.dot.gov/comm/states.htm

No = 0 Needs Improvement = 1 Yes = 2

a. Discussion of Potential Accelerated Actions (AA's) based on any negative trends Improvement Yes (•) No 🔾

b. NTSB P-11-20 Meaningful Metrics

Improvement **Evaluator Notes:** No AAs were identified, but was discussed if a periodic reviewed showed a change in metrics. The metrics were steady or positive. Major change: encouraged operators to repair leaks instead of having a large carry over of leaks needing to be

eliminated.

27 Discussion with State on accuracy of inspection day information submitted into State Info OnlyInfo Only Inspection Day Calculation Tool. (No points) Info Only = No Points

Evaluator Notes:

It was discussed that required inspections days from CY2015 to CY2017 as determined by the SICT changed from 224 to 382. They need to maintain accurate records of the days used at each type of inspection.

28 Did the State verify Operators took appropriate action regarding Pipeline Flow Reversals, Info OnlyInfo Only Product Changes and Conversions to Service? See ADP-2014-04 (No Points)



Info Only = No Points

Evaluator Notes:

None of these actions occur in Nevada

29 General Comments: Info Only = No Points

Info OnlyInfo Only

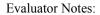
Evaluator Notes:

Total points scored for this section: 41 Total possible points for this section: 41



1	Does the state have written procedures to identify steps to be taken from the discovery to resolution of a probable violation? Chapter 5.1	4	2	1
	Yes = 4 No = 0 Needs Improvement = 1-3 a. Procedures to notify an operator (company officer) when a noncompliance is identified	Yes •	No 🔾	Needs Improvement
	b. Procedures to routinely review progress of compliance actions to prevent delays or breakdowns	Yes	No 🔾	Needs Improvement
	c. Procedures regarding closing outstanding probable violations	Yes •	No 🔾	Needs Improvement
Evaluato	r Notes:			improvement
Yes,	Adequate procedures from discovery to resolution.			
2	Did the state follow compliance procedures (from discovery to resolution) and adequately document all probable violations, including what resolution or further course of action is needed to gain compliance? Chapter 5.1 Yes = 4 No = 0 Needs Improvement = 1-3	4	2	ı
	a. Were compliance actions sent to company officer or manager/board member if municipal/government system?	Yes •	No 🔾	Needs Improvement
	b. Document probable violations	Yes 💿	No 🔾	Needs Improvement
	c. Resolve probable violations	Yes 💿	No 🔾	Needs Improvement
	d. Routinely review progress of probable violations	Yes 💿	No 🔘	Needs Improvement
	e. Were applicable civil penalties outlined in correspondence with operator(s)	Yes 💿	No 🔘	Needs Improvement
Evaluato				improvement
Yes,	Nevada followed their procedures.			
3	Did the state issue compliance actions for all probable violations discovered? Yes = $2 \text{ No} = 0 \text{ Needs Improvement} = 1$	2	2	2
Evaluato				
All p	probable violations discovered had a compliance action.			
4	Did compliance actions give reasonable due process to all parties? Including "show cause" hearing if necessary. $Yes = 2 No = 0$	2	2	2
Evaluato	r Notes:			
Yes				
5	Is the program manager familiar with state process for imposing civil penalties? Were civil penalties considered for repeat violations (with severity consideration) or violations resulting in incidents/accidents? (describe any actions taken) Yes = 2 No = 0 Needs Improvement = 1	2	2	2
Evaluato				
Yes,	Nevada imposed fines in CY2016			
6	Can the State demonstrate it is using their enforcement fining authority for pipeline safety violations? Yes = 1 No = 0 Needs Improvement = .5	1	1	l
Evaluato				
Yes,	Nevada imposed and collected \$230,500.00 in penalties.			

Info OnlyInfo Only



Total points scored for this section: 15 Total possible points for this section: 15

Yes = 2 No = 0 Needs Improvement = 1

1

accident?

2

	or Notes: s, They had adequate procedures.			
2	Does state have adequate mechanism to receive and respond to operator reports of incidents, including after-hours reports? And did state keep adequate records of Incident/Accident notifications received? Chapter 6 Yes = 2 No = 0 Needs Improvement = 1	2		2
	a. Acknowledgement of MOU between NTSB and PHMSA (Appendix D)	Yes 💿	No 🔾	Needs Improvement
	b. Acknowledgement of Federal/State Cooperation in case of incident/accident (Appendix E)	Yes •	No 🔘	Needs Improvement
	or Notes:			
Yes	s, all reports of incidents were responded as required.			
3	If onsite investigation was not made, did state obtain sufficient information from the operator and/or by other means to determine the facts to support the decision to not go on-site? Chapter 6 $Yes = 1 No = 0 Needs Improvement = .5$	1		1
	or Notes: nducted on-site investigations			
	iducted oil-site investigations			
4	Were all incidents investigated, thoroughly documented, and with conclusions and recommendations? Yes = 3 No = 0 Needs Improvement = 1-2	3		3
	a. Observations and document review	Yes •	No 🔘	Needs Improvement
	b. Contributing Factors	Yes •	No 🔘	Needs Improvement
	c. Recommendations to prevent recurrences when appropriate	Yes •	No 🔘	Needs Improvement
	or Notes:			impro veinem
Yes	s, A report was completed for each incident and was adequate in content.			
5	Did the state initiate compliance action for violations found during any incident/accident investigation? Yes = 1 No = 0	1		1
Evaluate	or Notes:			
Yes	s, violations were discovered.			
6	Did the state assist region office by taking appropriate follow-up actions related to the operator incident reports to ensure accuracy and final report has been received by PHMSA? (validate report data from operators concerning incidents/accidents and investigate discrepancies) Chapter 6 Yes = 1 No = 0 Needs Improvement = .5	1		1
Evaluate	or Notes:			
No	w discussed with Accident Investigation Division team and discussed with Western Region.			
7	Does state share lessons learned from incidents/accidents? (sharing information, such as: at NAPSR Region meetings, state seminars, etc)	1		1

Does the state have written procedures to address state actions in the event of an incident/

Evaluator Notes:

Yes = 1 No = 0

8 General Comments: Info Only = No Points Evaluator Notes: Info OnlyInfo Only

Total points scored for this section: 11 Total possible points for this section: 11



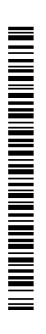
PART F - Damage Prevention

Points(MAX) Score

1	Has the state reviewed directional drilling/boring procedures of each pipeline operator of its contractor to determine if they include actions to protect their facilities from the dangers posed by drilling and other trench less technologies? NTSB Yes = 2 No = 0 Needs Improvement = 1	2	2	
Evaluate	or Notes:			
Que	estion on inspections form.			
2	Did the state inspector check to assure the pipeline operator is following its written procedures pertaining to notification of excavation, marking, positive response and the availability and use of the one call system? Yes = 2 No = 0 Needs Improvement = 1	2	2	
Evaluate	or Notes:			
Use	d checklist for Damage Prevention.			
3	Did the state encourage and promote practices for reducing damages to all underground facilities to its regulated companies? (i.e. such as promoting/adopting the CGA Best Practices encouraging adoption of the 9 Elements, etc.) Yes = 2 No = 0 Needs Improvement = 1	2	2	
	or Notes:			
Yes	, They compare many damage procedures to the CGA best practices.			
4	Has the agency or another organization within the state collected data and evaluated trends on the number of pipeline damages per 1,000 locate requests? (This can include DIRT and other data shared and reviewed by the pipeline safety program) $Yes = 2 No = 0 Needs Improvement = 1$	2	2	
Evaluate	or Notes:			
Yes	, They collect the data, record and analyze.			
5	General Comments: Info Only = No Points	Info OnlyIn	fo Only	

Info Or Evaluator Notes:

Total points scored for this section: 8 Total possible points for this section: 8



1	Operator, Inspector, Location, Date and PHMSA Representative Info Only = No Points	Info OnlyInfo (Only
	Name of Operator Inspected: Prospector Pipeline Company OPID 38923		
	Name of State Inspector(s) Observed: Daniel Adesina, Ken Saarem, with Paul Maguire, Neil Pascual supervisors		
	Location of Inspection: Rancho Cordova, California		
	Date of Inspection: July 11-12, 2017		
	Name of PHMSA Representative: Leonard Steiner		
Evaluato	r Notes:		
2	Was the operator or operator's representative notified and/or given the opportunity to be present during inspection? Yes = $1 \text{ No} = 0$	1	1
Evaluato:	r Notes:		
Yes,	Adequate notification was provided		
3	Did the inspector use an appropriate inspection form/checklist and was the form/checklis used as a guide for the inspection? (New regulations shall be incorporated) Yes = 2 No = 0 Needs Improvement = 1	2	2
Evaluato:			
	an appropriate inspection was used		
4	Did the inspector thoroughly document results of the inspection?	2	2
	Yes = 2 No = 0 Needs Improvement = 1		
Evaluato			
Y es,	the inspection form was completely documented.		
5	Did the inspector check to see if the operator had necessary equipment during inspection to conduct tasks viewed? (Maps,pyrometer,soap spray,CGI,etc.) $Yes = 1 No = 0$	1	1
Evaluato	r Notes:		
No s	special equipment was required, except record and maps.		
6	Did the inspector adequately review the following during the field portion of the state evaluation? (check all that apply on list) Yes = 2 No = 0 Needs Improvement = 1	2	2
	a. Procedures		
	b. Records		
	c. Field Activities		
	d. Other (please comment)		
Evaluato	<u> </u>		



7 Did the inspector have adequate knowledge of the pipeline safety program and regulations? (Evaluator will document reasons if unacceptable)

2



E.

Vault Maintenance

F.	Welding	
G.	OQ - Operator Qualification	
H.	Compliance Follow-up	
I.	Atmospheric Corrosion	
J.	Other	
luator Notes:		

Eva

On July 11-12, 2017, I observed Ken Saarem and Daniel Adesina conduct a standard inspection of Prospector Pipeline Company, an operator of a transmission pipeline. The inspection was conducted in Rancho Cordovo, California. Neil Pascual, program manager, and Paul Maguire, supervisor accompanied me on this inspection. The inspectors had made adequate notification and arrived at the operators office at the agreed time. The inspectors had the proper inspection forms. The inspection was adequately recorded. The inspectors were knowledgeable and and competent. They conducted the inspection is a courteous and professional manner.

> Total points scored for this section: 12 Total possible points for this section: 12



PART	Γ H - Interstate Agent State (If Applicable) P	oints(MAX)	Score	_
1 Evaluato	Did the state use the current federal inspection form(s)? Yes = 1 No = 0 Needs Improvement = .5 or Notes:	1	NA	
2	Are results documented demonstrating inspection units were reviewed in accordance "PHMSA directed inspection plan"? Yes = 1 No = 0 Needs Improvement = .5	with 1	NA	
Evaluato	or Notes:			
3	Did the state submit documentation of the inspections within 60 days as stated in its la Interstate Agent Agreement form? Yes = 1 No = 0 Needs Improvement = .5	ntest 1	NA	
Evaluato	or Notes:			
4 Evaluato	Were probable violations identified by state referred to PHMSA for compliance? (NO PHMSA representative has discretion to delete question or adjust points, as appropriate based on number of probable violations; any change requires written explanation.) Yes = 1 No = 0 Needs Improvement = .5 or Notes:		NA	
5 Evaluato	Did the state immediately report to PHMSA conditions which may pose an imminent safety hazard to the public or to the environment? Yes = 1 No = 0 Needs Improvement = .5 or Notes:	1	NA	
6	Did the state give written notice to PHMSA within 60 days of all probable violations found? Yes = 1 No = 0 Needs Improvement = .5	1	NA	
Evaluato	or Notes:			
7	Did the state initially submit documentation to support compliance action by PHMSA probable violations? Yes = 1 No = 0 Needs Improvement = .5	on 1	NA	
Evaluato				
8	General Comments:	Info Onlylr	nfo Only	
U	Info Only = No Points	inio Omyn	110 Olliy	



Total points scored for this section: 0 Total possible points for this section: 0

Evaluator Notes:

PART	I - 60106 Agreement State (If Applicable)	Points(MAX)	Score
	Did the state use the current federal inspection form(s)? Yes = 1 No = 0 Needs Improvement = .5 Notes:	1	NA
2 Evaluato	Are results documented demonstrating inspection units were reviewed in accordance state inspection plan? Yes = 1 No = 0 Needs Improvement = .5 r Notes:	with 1	NA
3 Evaluato	Were any probable violations identified by state referred to PHMSA for compliance? (NOTE: PHMSA representative has discretion to delete question or adjust points, as appropriate, based on number of probable violations; any change requires written explanation.) Yes = 1 No = 0 Needs Improvement = .5 r Notes:	1	NA
4 Evaluato	Did the state immediately report to PHMSA conditions which may pose an imminent safety hazard to the public or to the environment? Yes = 1 No = 0 Needs Improvement = .5 r Notes:	: 1	NA
5 Evaluato	Did the state give written notice to PHMSA within 60 days of all probable violations found? Yes = 1 No = 0 Needs Improvement = .5 r Notes:	1	NA
6 Evaluato	Did the state initially submit adequate documentation to support compliance action by PHMSA on probable violations? Yes = 1 No = 0 Needs Improvement = .5 r Notes:	y 1	NA



Total points scored for this section: 0 Total possible points for this section: 0

Info OnlyInfo Only

7

Evaluator Notes:

General Comments: Info Only = No Points