U.S. Department of Transportation **Pipeline and Hazardous Materials Safety Administration** 

## 2016 Gas State Program Evaluation

for

### COLORADO PUBLIC UTILITIES COMMISSION

#### Document Legend PART:

- O -- Representative Date and Title Information
- A -- Progress Report and Program Documentation Review
- B -- Program Inspection Procedures
- C -- Program Performance
- D -- Compliance Activities
- E -- Incident Investigations
- -- Damage Prevention
- G -- Field Inspections
- H -- Interstate Agent State (If Applicable)
- I -- 60106 Agreement State (If Applicable)



# 2016 Gas State Program Evaluation -- CY 2016 Gas

State Agency: Colorado Rating:

Agency Status: 60105(a): Yes 60106(a): No Interstate Agent: No

**Date of Visit:** 06/12/2017 - 06/23/2017 **Agency Representative:** Joe Molloy

PHMSA Representative: Leonard Steiner, lead and David Appelbaum

Commission Chairman to whom follow up letter is to be sent:

Name/Title:

Agency:

Jeffery P. Ackermann, Chairman

Colorado Public Utilities Commission

Address: 1560 Broadway Suite 250 City/State/Zip: Denver, Colorado 80202

#### **INSTRUCTIONS:**

Complete this evaluation in accordance with the Procedures for Evaluating State Pipeline Safety Program. The evaluation should generally reflect state program performance during CY 2016 (not the status of performance at the time of the evaluation). All items for which criteria have not been established should be answered based on the PHMSA representative's judgment. A deficiency in any one part of a multiple part question should be scored as needs improvement. Determine the answer to the question then select the appropriate point value. If a state receives less then the maximum points, include a brief explanation in the space provided for general comments/regional observations. If a question is not applicable to a state, select NA. Please ensure all responses are COMPLETE and ACCURATE, and OBJECTIVELY reflect state program performance. Increasing emphasis is being placed on performance. This evaluation together with selected factors reported in the state's annual progress report attachments provide the basis for determining the state's pipeline safety grant allocation.

#### Field Inspection (PART G):

The field inspection form used will allow different areas of emphasis to be considered for each question. Question 13 is provided for scoring field observation areas. In completing PART G, the PHMSA representative should include a written summary which thoroughly documents the inspection.

#### **Scoring Summary**

B P	rogress Report and Program Documentation Review		<b>Points Scored</b>
B P		10	10
C P	rogram Inspection Procedures	13	13
C 1.	rogram Performance	42	41
D C	ompliance Activities	15	15
E Ir	cident Investigations	11	10
F D	amage Prevention	8	8
G F	ield Inspections	12	12
H Ir	iterstate Agent State (If Applicable)	0	0
I 60	0106 Agreement State (If Applicable)	0	0
<b>TOTALS</b>		111	109
State Rat	ing		98.2

Points(MAX) Score

PART A - Progress Report and Program Documentation

Review



9

List of Planned Performance - Did state describe accomplishments on Progress Report in

detail - Progress Report Attachment 10 Yes = 1 No = 0 Needs Improvement = .5 **Evaluator Notes:** 

yes.

10 General Comments:

Info Only = No Points

**Evaluator Notes:** 

Info OnlyInfo Only

Total points scored for this section: 10 Total possible points for this section: 10



1	Standard Inspection procedures should give guidance to state inspectors that insure	2	2
	consistency in all inspections conducted by the state? The following elements should be		
	addressed at a minimum - pre-inspection activities, inspection activities, post-inspection		
	activities.		
	Yes = 2 No = 0 Needs Improvement = 1		
14	Nata.		

#### **Evaluator Notes:**

Needs improvement. The procedures need to be more specific. The procedures should include times intervals, the forms to be used, will all of the standard inspection be conducted at one visit or only portions of the standard inspection and the entire standard inspection be conducted over several visits, who will initiate the letter for probable violations, what evidence will be required for probable violations. Examples are: when will the notice of a standard inspection and how far before the inspection and who will give the notice, who will recommend civil penalties, who recommends the amount, who will determine if the response from the operator is adequate for probable violations.

2	IMP and DIMP Inspection procedures should give guidance to state inspectors that insure
	consistency in all inspections conducted by the state? The following elements should be
	addressed at a minimum - pre-inspection activities, inspection activities, post-inspection
	activities

1

Yes = 1 No = 0 Needs Improvement = .5

**Evaluator Notes:** 

Adequate procedures.

3 OQ Inspection procedures should give guidance to state inspectors that insure consistency in all inspections conducted by the state? The following elements should be addressed at a minimum - pre-inspection activities, inspection activities, post-inspection activities.

1

Yes = 1 No = 0 Needs Improvement = .5

**Evaluator Notes:** 

Adequate procedures.

4 Damage Prevention Inspection procedures should give guidance to state inspectors that insure consistency in all inspections conducted by the state? The following elements should be addressed at a minimum - pre-inspection activities, inspection activities, postinspection activities.

1

1

Yes = 1 No = 0 Needs Improvement = .5

**Evaluator Notes:** 

Adequate procedures.

Any operator training conducted should be outlined and appropriately documented as 5 needed.

Yes = 1 No = 0 Needs Improvement = .5

**Evaluator Notes:** 

Yes.

6 Construction Inspection procedures should give guidance to state inspectors that insure consistency in all inspections conducted by the state? The following elements should be addressed at a minimum - pre-inspection activities, inspection activities, post-inspection

1 1

Yes = 1 No = 0 Needs Improvement = .5

**Evaluator Notes:** 

Adequate procedures.

7 Does inspection plan address inspection priorities of each operator, and if necessary each unit, based on the following elements?

6

	Yes = 6 No = 0 Needs Improvement = 1-5			
	a. Length of time since last inspection (Within five year interval)	Yes 💿	No 🔘	Needs Improvement
	b. Operating history of operator/unit and/or location (includes leakage, incident and compliance activities)	Yes •	No 🔾	Needs Improvement
	c. Type of activity being undertaken by operators (i.e. construction)	Yes 💿	No 🔾	Needs Improvement
	d. Locations of operators inspection units being inspected - (HCA's, Geographic areas, Population Density, etc)	Yes •	No 🔾	Needs Improvement
	e. Process to identify high-risk inspection units that includes all threats - (Excavation Damage, Corrosion, Natural Forces, Outside Forces, Material and Welds, Equipment, Operators and any Other Factors)	Yes •	No 🔾	Needs Improvement
	f. Are inspection units broken down appropriately?	Yes	No 🔘	Needs Improvement
Evaluato	or Notes:			improvement
8	General Comments:	Info Onl	yInfo Or	nly
	Info Only = No Points		5	,
Evaluato	r Notes:			

Total points scored for this section: 13 Total possible points for this section: 13



1	Was ratio of Total Inspection person-days to total person days acceptable? (Director of State Programs may modify with just cause) Chapter 4.3 $Yes = 5 No = 0$	5	5
	A. Total Inspection Person Days (Attachment 2): 484.90		
	B. Total Inspection Person Days Charged to the Program (220 X Inspection Person Years) (Attachment 7): 220 X 4.53 = 995.50		
	Ratio: A / B 484.90 / 995.50 = 0.49		
	If Ratio >= 0.38 Then Points = 5, If Ratio < 0.38 Then Points = 0 Points = 5		
Evaluato Ratio	r Notes: on: .49		
2	Has each inspector and program manager fulfilled the T Q Training Requirements? (See Guidelines Appendix C for requirements) Chapter 4.4  Yes = 5 No = 0 Needs Improvement = 1-4	5	5
	a. Completion of Required OQ Training before conducting inspection as lead?	Yes •	No O Needs Improvement
	b. Completion of Required DIMP*/IMP Training before conducting inspection as lead? *Effective Evaluation CY2013	Yes •	No Needs Improvement
	c. Root Cause Training by at least one inspector/program manager	Yes •	No O Needs Improvement
	d. Note any outside training completed	Yes •	No O Improvement
Г14	e. Verify inspector has obtained minimum qualifications to lead any applicable standard inspection as the lead inspector.	Yes •	No O Needs Improvement
Evaluator Two	attended NACE conference.		
3	Did state records and discussions with state pipeline safety program manager indicate adequate knowledge of PHMSA program and regulations? Chapter 4.1,8.1 Yes = 2 No = 0 Needs Improvement = 1	2	2
Evaluato	r Notes:		
4	Did state respond to Chairman's letter on previous evaluation within 60 days and correct or address any noted deficiencies? (If necessary) Chapter 8.1  Yes = 2 No = 0 Needs Improvement = 1	2	2
Evaluator Yes			
5	Did State conduct or participate in pipeline safety training session or seminar in Past 3 Years? Chapter 8.5 $Yes = 1 No = 0$	1	1
Evaluato			
Y es,	March 2017 with TQ assisting.		
6	Did state inspect all types of operators and inspection units in accordance with time intervals established in written procedures? Chapter 5.1	5	4

Evaluator Notes:

Yes = 5 No = 0 Needs Improvement = 1-4

It could not be shown when some previous inspections were conducted or what was actually inspected. Many records prior

timely manner? This includes replies to Operator notifications into IMDB database.



Evaluator Notes: Yes,

Chapter 5.1

Yes = 2 No = 0 Needs Improvement = 1

**Evaluator Notes:** 

Yes, Colorado has a website.

Did state execute appropriate follow-up actions to Safety Related Condition (SRC)



None of these conditions exist.

21

**Evaluator Notes:** 

Reports? Chapter 6.3

Yes = 1 No = 0 Needs Improvement = .5

**29** General Comments: Info Only = No Points

**Evaluator Notes:** 

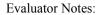
Total points scored for this section: 41 Total possible points for this section: 42



1	Does the state have written procedures to identify steps to be taken from the discovery to resolution of a probable violation? Chapter 5.1	4	4
	Yes = 4 No = 0 Needs Improvement = 1-3 a. Procedures to notify an operator (company officer) when a noncompliance is	Yes (•)	No Needs
	identified b. Procedures to routinely review progress of compliance actions to prevent delays or	i es 😈	Improvement
	breakdowns	Yes •	No Needs Improvement
	c. Procedures regarding closing outstanding probable violations	Yes •	No O Needs Improvement
Evaluato	or Notes:		improvement
Ade	equate procedures		
2	Did the state follow compliance procedures (from discovery to resolution) and adequately document all probable violations, including what resolution or further course of action is needed to gain compliance? Chapter 5.1  Yes = 4 No = 0 Needs Improvement = 1-3	4	4
	a. Were compliance actions sent to company officer or manager/board member if municipal/government system?	Yes •	No O Needs Improvement
	b. Document probable violations	Yes 💿	No O Needs Improvement
	c. Resolve probable violations	Yes 💿	No O Needs Improvement
	d. Routinely review progress of probable violations	Yes •	No Needs Improvement
	e. Were applicable civil penalties outlined in correspondence with operator(s)	Yes (•)	No Needs
Evaluato	or Notes:	Ū	Improvement
Yes	s, Adequate procedures		
3	Did the state issue compliance actions for all probable violations discovered?  Yes = 2 No = 0 Needs Improvement = 1	2	2
	or Notes:		
Y es	s, All probable violations had a compliance action issued.		
4	Did compliance actions give reasonable due process to all parties? Including "show cause" hearing if necessary. $Yes = 2 No = 0$	2	2
Evaluato	or Notes:		
5	Is the program manager familiar with state process for imposing civil penalties? Were civil penalties considered for repeat violations (with severity consideration) or violations resulting in incidents/accidents? (describe any actions taken)  Yes = 2 No = 0 Needs Improvement = 1	2	2
Evaluato	or Notes:		
Civ	il penalties are assessed.		
6	Can the State demonstrate it is using their enforcement fining authority for pipeline safety violations?  Yes = 1 No = 0 Needs Improvement = .5	1	1
	or Notes:		
In (	TY2016 \$325,000 in penalties were assessed and collected		

7 General Comments: Info Only = No Points

Info OnlyInfo Only



Total points scored for this section: 15 Total possible points for this section: 15

1	Does the state have written procedures to address state actions in the event of an incident/ accident?  Yes = 2 No = 0 Needs Improvement = 1	2		1
Evaluat	or Notes:			
	eds Improvement, The procedures do not state when or if an onsite investigation will be cond			
to p	properly define an incident and have a procedure to notify operators how the operator will rep	ort an ir	icident to	the PUC.
2	Does state have adequate mechanism to receive and respond to operator reports of incidents, including after-hours reports? And did state keep adequate records of Incident/Accident notifications received? Chapter 6 Yes = 2 No = 0 Needs Improvement = 1	2		2
	a. Acknowledgement of MOU between NTSB and PHMSA (Appendix D)	Yes •	No 🔘	Needs Improvement
	b. Acknowledgement of Federal/State Cooperation in case of incident/accident		N	Needs
	(Appendix E)	Yes •	No ()	Improvement
	or Notes:			
Yes	S			
3	If onsite investigation was not made, did state obtain sufficient information from the operator and/or by other means to determine the facts to support the decision to not go on-site? Chapter 6 Yes = 1 No = 0 Needs Improvement = .5	1		1
Evaluat	or Notes:			
Yes	s, Adequate information was provided from other sources, Police, Fire Department.			
4	Were all incidents investigated, thoroughly documented, and with conclusions and recommendations?  Yes = 3 No = 0 Needs Improvement = 1-2	3		3
	a. Observations and document review	Yes •	No 🔘	Needs Improvement
	b. Contributing Factors	Yes •	No ()	Needs
	c. Recommendations to prevent recurrences when appropriate	Yes •	No ()	Improvement Needs
Evaluat	or Notes:	163 🐷	110	Improvement
	s, Adequate incident investigation reports were provided.			
5	Did the state initiate compliance action for violations found during any incident/accident investigation? $Yes = 1 No = 0$	1		1
Evaluat	or Notes:			
Yes	s a compliance action was initiated.			
6	Did the state assist region office by taking appropriate follow-up actions related to the operator incident reports to ensure accuracy and final report has been received by PHMSA? (validate report data from operators concerning incidents/accidents and investigate discrepancies) Chapter 6 Yes = 1 No = 0 Needs Improvement = .5	1		1
	or Notes:			
Yes	s, Colorado maintained good communications with the Western Region.			

Does state share lessons learned from incidents/accidents? (sharing information, such as:

at NAPSR Region meetings, state seminars, etc)

**Evaluator Notes:** 

7

Yes = 1 No = 0

8 General Comments: Info Only = No Points Evaluator Notes: Info OnlyInfo Only

Total points scored for this section: 10 Total possible points for this section: 11

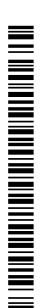
1	Has the state reviewed directional drilling/boring procedures of each pipeline operator or its contractor to determine if they include actions to protect their facilities from the dangers posed by drilling and other trench less technologies? NTSB Yes = 2 No = 0 Needs Improvement = 1	2	2
Evaluat	or Notes:		
Yes	s, inspectors continue check this item during the standard evaluation of the operator.		
2	Did the state inspector check to assure the pipeline operator is following its written procedures pertaining to notification of excavation, marking, positive response and the availability and use of the one call system?  Yes = 2 No = 0 Needs Improvement = 1	2	2
Evaluat	or Notes:		
Yes	s, this item is reviewed with the operators during standard inspections.		
3	Did the state encourage and promote practices for reducing damages to all underground facilities to its regulated companies? (i.e. such as promoting/adopting the CGA Best Practices encouraging adoption of the 9 Elements, etc.)  Yes = 2 No = 0 Needs Improvement = 1	2	2
Evaluat	or Notes:		
	e Colorado PUC work closely with the Colorado One-Call Center. At meetings they promote mage prevention efforts.	CGA best	practices and othe
4	Has the agency or another organization within the state collected data and evaluated trends on the number of pipeline damages per 1,000 locate requests? (This can include DIRT and other data shared and reviewed by the pipeline safety program)  Yes = 2 No = 0 Needs Improvement = 1	2	2
Evaluat	or Notes:		

**Evaluator Notes:** 

Colorado CPUC maintains sufficient data needed to determine damage trends and areas needing special attention.

5 General Comments: Info Only = No Points

Info OnlyInfo Only



Total points scored for this section: 8 Total possible points for this section: 8

1	Operator, Inspector, Location, Date and PHMSA Representative Info Only = No Points	Info OnlyInfo O	only
	Name of Operator Inspected: Public Service Company of Colorado dba as Xcel		
	Name of State Inspector(s) Observed: Janie Castle, Kevin Stilson		
	Location of Inspection: Grand Junction, CO area		
	Date of Inspection: June 19 - 22, 2017		
г 1 .	Name of PHMSA Representative: Leonard Steiner, Lead and David Appelbaum		
Evaluato	r Notes:		
2	Was the operator or operator's representative notified and/or given the opportunity to be present during inspection? Yes = $1 \text{ No} = 0$	1	1
Evaluato			
Ade	quate notice was provided to the Operator.		
3	Did the inspector use an appropriate inspection form/checklist and was the form/checklist used as a guide for the inspection? (New regulations shall be incorporated)  Yes = 2 No = 0 Needs Improvement = 1	2	2
Evaluato	r Notes:		
yes,	Used the IA checklist.		
4	Did the inspector thoroughly document results of the inspection? Yes = 2 No = 0 Needs Improvement = 1	2	2
Evaluato	r Notes:		
Yes,			
5	Did the inspector check to see if the operator had necessary equipment during inspection to conduct tasks viewed? (Maps,pyrometer,soap spray,CGI,etc.) $Yes = 1 No = 0$	1	1
Evaluato	r Notes:		
Yes,	minimum of equipment was required.		
6	Did the inspector adequately review the following during the field portion of the state evaluation? (check all that apply on list) Yes = 2 No = 0 Needs Improvement = 1	2	2
	a. Procedures		
	b. Records	$\boxtimes$	
	c. Field Activities	$\boxtimes$	
Evel4	d. Other (please comment)		
Evaluato	r Notes:		

2



D.

E.

Valve Maintenance

Vault Maintenance

 $\boxtimes$ 

 $\boxtimes$ 

F.	Welding	
G.	OQ - Operator Qualification	$\boxtimes$
H.	Compliance Follow-up	
I.	Atmospheric Corrosion	$\boxtimes$
J.	Other	
aluator Notes:		

On June 20 - June 22, I and David Appelbaum observed Kevin Stilson and Janie Castle conducted three days of a Standard Inspection of Public Service Company of Colorado. This inspection was of the records and physical facilities of the transmission pipeline in the Grand Junction, CO area. The first day was the inspection of operation and maintenance records. The second day was records in the morning and in the afternoon they inspected some ROW and a compressor station, regulator stations and some crossing of creeks and intermittent streams The third day they inspected more crossing. Both inspectors were knowledgeable and competent. The conducted the inspection in a professional and courteous manner.

> Total points scored for this section: 12 Total possible points for this section: 12



IAN	H - Interstate Agent State (II Applicable)	mts(MAA)	Score	
1	Did the state use the current federal inspection form(s)?	1	NA	
	Yes = $1 \text{ No} = 0 \text{ Needs Improvement} = .5$			
Evaluato	r Notes:			
2	Are results documented demonstrating inspection units were reviewed in accordance wing "PHMSA directed inspection plan"?  Yes = 1 No = 0 Needs Improvement = .5	ith 1	NA	
Evaluato				
3	Did the state submit documentation of the inspections within 60 days as stated in its late.  Interstate Agent Agreement form?  Yes = 1 No = 0 Needs Improvement = .5	est 1	NA	
Evaluato	r Notes:			
4	Were probable violations identified by state referred to PHMSA for compliance? (NOT PHMSA representative has discretion to delete question or adjust points, as appropriate based on number of probable violations; any change requires written explanation.)  Yes = 1 No = 0 Needs Improvement = .5		NA	
Evaluato	r Notes:			
5	Did the state immediately report to PHMSA conditions which may pose an imminent safety hazard to the public or to the environment?  Yes = 1 No = 0 Needs Improvement = .5	1	NA	
Evaluato	•			
6	Did the state give written notice to PHMSA within 60 days of all probable violations found?  Yes = 1 No = 0 Needs Improvement = .5	1	NA	
Evaluato				
7	Did the state initially submit documentation to support compliance action by PHMSA or probable violations?  Yes = 1 No = 0 Needs Improvement = .5	n 1	NA	
Evaluato				
8	General Comments:	Info Onlylı	nfo Only	
Evaluato	Info Only = No Points r Notes:			



Total points scored for this section: 0 Total possible points for this section: 0

PAR	Γ I - 60106 Agreement State (If Applicable)	oints(MAX)	Score
<b>1</b> Evaluato	Did the state use the current federal inspection form(s)?  Yes = 1 No = 0 Needs Improvement = .5  or Notes:	1	NA
<b>2</b> Evaluato	Are results documented demonstrating inspection units were reviewed in accordance state inspection plan?  Yes = 1 No = 0 Needs Improvement = .5  or Notes:	with 1	NA
<b>3</b> Evaluate	Were any probable violations identified by state referred to PHMSA for compliance? (NOTE: PHMSA representative has discretion to delete question or adjust points, as appropriate, based on number of probable violations; any change requires written explanation.)  Yes = 1 No = 0 Needs Improvement = .5  or Notes:	1	NA
<b>4</b> Evaluato	Did the state immediately report to PHMSA conditions which may pose an imminent safety hazard to the public or to the environment?  Yes = 1 No = 0 Needs Improvement = .5  or Notes:	1	NA
<b>5</b> Evaluato	Did the state give written notice to PHMSA within 60 days of all probable violations found?  Yes = 1 No = 0 Needs Improvement = .5  or Notes:	1	NA
<b>6</b> Evaluato	Did the state initially submit adequate documentation to support compliance action by PHMSA on probable violations?  Yes = 1 No = 0 Needs Improvement = .5 or Notes:	, 1	NA



Total points scored for this section: 0 Total possible points for this section: 0

Info OnlyInfo Only

7

**Evaluator Notes:** 

General Comments: Info Only = No Points