

U.S. Department of Transportation **Pipeline and Hazardous Materials Safety Administration**

2011 Natural Gas State Program Evaluation

for

PUBLIC UTILITIES COMMISSION OF OHIO

Document Legend PART:

- O -- Representative Date and Title Information
- A -- Progress Report and Program Documentation Review
- B -- Program Inspection Procedures
- C -- Program Performance
- D -- Compliance Activities
- E -- Incident Investigations
- -- Damage Prevention
- G -- Field Inspections
- H -- Interstate Agent State (If Applicable)
- I -- 60106 Agreement State (If Applicable)



2011 Natural Gas State Program Evaluation -- CY 2011 Natural Gas

State Agency: Ohio Rating:

Agency Status: 60105(a): Yes 60106(a): No Interstate Agent: Yes

Date of Visit: 08/06/2012 - 08/10/2012 **Agency Representative:** Peter Chace **PHMSA Representative:** Leonard Steiner

Commission Chairman to whom follow up letter is to be sent:

Name/Title: Todd A. Snitchler, Chairman

Agency: Public Utilities Commission of Ohio

Address: 180 East Broad Street

City/State/Zip: Columbus, Ohio 43215-3793

INSTRUCTIONS:

Complete this evaluation in accordance with the Procedures for Evaluating State Pipeline Safety Program. The evaluation should generally reflect state program performance during CY 2011 (not the status of performance at the time of the evaluation). All items for which criteria have not been established should be answered based on the PHMSA representative's judgment. A deficiency in any one part of a multiple part question should be scored as needs improvement. Determine the answer to the question then select the appropriate point value. If a state receives less then the maximum points, include a brief explanation in the space provided for general comments/regional observations. If a question is not applicable to a state, select NA. Please ensure all responses are COMPLETE and ACCURATE, and OBJECTIVELY reflect state program performance. Increasing emphasis is being placed on performance. This evaluation together with selected factors reported in the state's annual progress report attachments provide the basis for determining the state's pipeline safety grant allocation.

Field Inspection (PART G):

The field inspection form used will allow different areas of emphasis to be considered for each question. Question 13 is provided for scoring field observation areas. In completing PART G, the PHMSA representative should include a written summary which thoroughly documents the inspection.

Scoring Summary

. PARTS		Possible Points	Points Scored
Α	Progress Report and Program Documentation Review	10	10
В	Program Inspection Procedures	15	15
C	Program Performance	43	43
D	Compliance Activities	14	14
Е	Incident Investigations	9	9
F	Damage Prevention	8	8
G	Field Inspections	12	12
Н	Interstate Agent State (If Applicable)	6	6
I	60106 Agreement State (If Applicable)	0	0
TOTAI	S	117	117
State R	ating		100.0

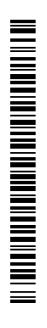


	A - Progress Report and Program Documentation Review	Points(MAX)	Score
1	Accuracy of Jurisdictional Authority and Operator/Inspection Units Data - Progress Report Attachment 1 (A1a) Yes = 1 No = 0 Needs Improvement = .5	1	1
Evaluato	*		
2	Review of Inspection Days for accuracy - Progress Report Attachment 2 (A1b) Yes = 1 No = 0 Needs Improvement = .5	1	1
Evaluato	r Notes:		
3 Evaluato	Accuracy verification of Operators and Operators Inspection Units in State - Progres Report Attachment 3 (A1c) Yes = 1 No = 0 Needs Improvement = .5 r Notes:	s 1	1
4	Were all federally reportable incident reports listed and information correct? - Progre Report Attachment 4 (A1d) Yes = 1 No = 0 Needs Improvement = .5	ss 1	1
Evaluato	r Notes:		
5	Accuracy verification of Compliance Activities - Progress Report Attachment 5 (A16 Yes = 1 No = 0 Needs Improvement = .5	e) 1	1
	Yes = 1 No = 0 Needs Improvement = .5	e) 1	1
	Yes = 1 No = 0 Needs Improvement = .5 r Notes: Were pipeline program files well-organized and accessible? - Progress Report Attachment 6 (A1f, A4)	2	2
Evaluato 6	Yes = 1 No = 0 Needs Improvement = .5 r Notes: Were pipeline program files well-organized and accessible? - Progress Report Attachment 6 (A1f, A4) Yes = 2 No = 0 Needs Improvement = 1		
Evaluato	Yes = 1 No = 0 Needs Improvement = .5 r Notes: Were pipeline program files well-organized and accessible? - Progress Report Attachment 6 (A1f, A4) Yes = 2 No = 0 Needs Improvement = 1 r Notes: Was employee listing and completed training accurate and complete? - Progress Rep Attachment 7 (A1g)	2	
6 Evaluato	Yes = 1 No = 0 Needs Improvement = .5 r Notes: Were pipeline program files well-organized and accessible? - Progress Report Attachment 6 (A1f, A4) Yes = 2 No = 0 Needs Improvement = 1 r Notes: Was employee listing and completed training accurate and complete? - Progress Rep Attachment 7 (A1g) Yes = 1 No = 0 Needs Improvement = .5	2	2
6 Evaluato 7	Yes = 1 No = 0 Needs Improvement = .5 r Notes: Were pipeline program files well-organized and accessible? - Progress Report Attachment 6 (A1f, A4) Yes = 2 No = 0 Needs Improvement = 1 r Notes: Was employee listing and completed training accurate and complete? - Progress Rep Attachment 7 (A1g) Yes = 1 No = 0 Needs Improvement = .5	2	2

List of Planned Performance - Did state describe accomplishments on Progress Report in

detail - Progress Report Attachment 10 (H1-3)

Yes = 1 No = 0 Needs Improvement = .5



1

Evaluator Notes:

Yes

10 General Comments:

Info Only = No Points

Evaluator Notes:

Info OnlyInfo Only

Total points scored for this section: 10 Total possible points for this section: 10



PART	Γ B - Program Inspection Procedures Po	oints(MAX)	Sco	re
1 Evaluato	Standard Inspections (B1a) Yes = 2 No = 0 Needs Improvement = 1 or Notes:	2		2
2 Evaluato	IMP Inspections (including DIMP) (B1b) Yes = 1 No = 0 Needs Improvement = .5 or Notes:	1		1
3 Evaluato	OQ Inspections (B1c) Yes = 1 No = 0 Needs Improvement = .5 or Notes:	1		1
4 Evaluato	Damage Prevention Inspections (B1d) Yes = 1 No = 0 Needs Improvement = .5 or Notes:	1		1
5 Evaluato	On-Site Operator Training (B1e) Yes = 1 No = 0 Needs Improvement = .5 or Notes:	1		1
6 Evaluato	Construction Inspections (B1f) Yes = 1 No = 0 Needs Improvement = .5 or Notes:	1		1
7 Evaluato	Incident/Accident Investigations (B1g) Yes = 2 No = 0 Needs Improvement = 1 or Notes:	2		2
8	Does inspection plan address inspection priorities of each operator, and if necessary ea unit, based on the following elements? (B2a-d, G1,2,4) Yes = 6 No = 0 Needs Improvement = 1-5	ach 6		6
	a. Length of time since last inspection	Yes N	No 🔘	Needs Improvement
	b. Operating history of operator/unit and/or location (includes leakage, incident and compliance activities)	d Yes ⊙ N	No 🔘	Needs Improvement
	c. Type of activity being undertaken by operators (i.e. construction)	Yes N	No 🔘	Needs Improvement
	d. Locations of operators inspection units being inspected - (HCA's, Geographic	Yes N	10 O	Needs Improvement
	areas, Population Density, etc) e. Process to identify high-risk inspection units that includes all threats - (Excavation Damage, Corrosion, Natural Forces, Outside Forces, Material and Welds, Equipment, Operators and any Other Factors)	on	No ()	Needs Improvement
	f. Are inspection units broken down appropriately?	Yes N	No 🔾	Needs Improvement

Evaluator Notes:

9 General Comments: Info Only = No Points Info OnlyInfo Only

Evaluator Notes:

Total points scored for this section: 15 Total possible points for this section: 15



1	Was ratio of Total Inspection person-days to total person days acceptable? (Director of State Programs may modify with just cause) Chapter 4.3 (A12) $Y_{es} = 5 N_0 = 0$	5		5
	A. Total Inspection Person Days (Attachment 2): 1583.50			
	B. Total Inspection Person Days Charged to the Program (220 X Inspection Person Years) (Attachment 7): 220 X 9.50 = 2090.00			
	Ratio: A / B 1583.50 / 2090.00 = 0.76			
	If Ratio >= 0.38 Then Points = 5, If Ratio < 0.38 Then Points = 0 Points = 5			
	Notes: to the requirement that inspectors do not work in their home base, inspectors use more time tions at operators office. This results in a higher than normal count of inspector-person-dates.		olete and	document
2	Has each inspector and program manager fulfilled the T Q Training Requirements? (See Guidelines for requirements) Chapter 4.4 (A8-A11, G19) Yes = 5 No = 0 Needs Improvement = 1-4	5		5
	a. Completion of Required OQ Training before conducting inspection as lead?	Yes •	No 🔾	Needs Improvement
	b. Completion of Required DIMP*/IMP Training before conducting inspection as lead? *Effective Evaluation CY2013	Yes	No 🔾	Needs Improvement
	c. Root Cause Training by at least one inspector/program manager	Yes 💿	No 🔾	Needs Improvement
	d. Note any outside training completed	Yes 💿	No 🔾	Needs Improvement
Evaluator Outsi	Notes: de training attended includes the Ohio Gas Association Technical Seminar and their DIME	P training	}-	
3	Did state records and discussions with state pipeline safety program manager indicate adequate knowledge of PHMSA program and regulations? Chapter 4.1,8.1 (A5) Yes = 2 No = 0 Needs Improvement = 1	2		2
Evaluator	Notes:			
4	Did state respond to Chairman's letter on previous evaluation within 60 days and correct or address any noted deficiencies? (If necessary) Chapter 8.1 (A6-7) Yes = 2 No = 0 Needs Improvement = 1	2		2
Evaluator				
Ohio	has increased the penalties to \$100,000-\$1,000,000.			
5	Did State hold PHMSA TQ Seminar in Past 3 Years? Chapter 8.5 (A3) Yes = 2 No = 0	2		2
Evaluator	Notes:			
Last '	TQ Seminar October 2009			
6	Did state inspect all types of operators and inspection units in accordance with time intervals established in written procedures? Chapter 5.1 (B3) $Yes = 5 No = 0$ Needs Improvement = 1-4	5		5
Evaluator Yes	Notes:			





Yes = 1 No = 0 Needs Improvement = .5

15 Is the state verifying operators are conducting drug and alcohol tests as required by regulations? This should include verifying positive tests are responded to in accordance with program. 49 CFR 199 (I1-3)

2

2

2

2

Yes = 2 No = 0 Needs Improvement = 1

Evaluator Notes:

Yes, PUCO is conducting inspections of drug and alcohol testing programs.

16 Is state verifying operators OQ programs are up to date? This should include verification of any plan updates and that persons performing covered tasks (including contractors) are properly qualified and requalified at intervals determined in the operators plan. 49 CFR 192 Part N (I4-7)

2

Yes = 2 No = 0 Needs Improvement = 1

Evaluator Notes:

Yes

17 Is state verifying operator's gas transmission integrity management programs (IMP) are up to date? This should include a previous review of IMP plan, along with monitoring progress on operator tests and remedial actions. In addition, the review should take in to account program review and updates of operators plan(s). 49 CFR 192 Subpart 0 (I8-12) Yes = 2 No = 0 Needs Improvement = 1

2

Evaluator Notes:

18 Is state verifying operator's gas distribution integrity management Programs (DIMP)? This should include a review of DIMP plans, along with monitoring progress. In addition, the review should take in to account program review and updates of operators plan(s). 49 CFR 192 Subpart P

Info OnlyInfo Only

Info Only = No Points

Evaluator Notes:

PUCO has started with 16 operators being inspected.

19 Is state verifying operators Public Awareness programs are up to date and being followed. State should also verify operators have evaluated Public Awareness programs for effectiveness as described in RP1162. 49 CFR 192.616 (I13-16)

2

2

Yes = 2 No = 0 Needs Improvement = 1

Evaluator Notes:

The PAP procedures are being inspected.

20 Does the state have a mechanism for communicating with stakeholders - other than state pipeline safety seminar? (This should include making enforcement cases available to public). (G20-21)

1

Yes = 1 No = 0 Needs Improvement = .5

Evaluator Notes:

The PUCO gas safety division uses their web site, e-mail and letters to communicate with pipeline operators. The public can receive information from the PUCO website.

21 Did state execute appropriate follow-up actions to Safety Related Condition (SRC) Reports? Chapter 6.3 (B6)

NA

1

Yes = 1 No = 0 Needs Improvement = .5

Evaluator Notes:

No Safety Related Condition Reports were submitted in CY2011.

22	Did the State ask Operators to identify any plastic pipe and components that has shown a record of defects/leaks and what those operators are doing to mitigate the safety concerns? (G13) Yes = 1 No = 0 Needs Improvement = .5	1
Evaluato	r Notes:	
Yes	, a question is on the inspection form to look for trends in inadequate pipe and components.	
23	Did the state participate in/respond to surveys or information requests from NAPSR or PHMSA? (H4) Yes = 1 No = 0 Needs Improvement = .5	1
Evaluato		
24	General Comments: Info Only = No Points	Info OnlyInfo
Evaluato		

Total points scored for this section: 43 Total possible points for this section: 43

1

1

Only

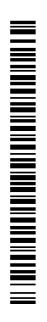


1

4

	resolution of a probable violation? Chapter 5.1 (B12-14, B16, B1h) Yes = 4 No = 0 Needs Improvement = 1-3			
	a. Procedures to notify an operator (company officer) when a noncompliance is identified	Yes •	No 🔘	Needs Improvement
	b. Procedures to routinely review progress of compliance actions to prevent delays or breakdowns	Yes •	No 🔾	Needs Improvement
Evaluate	or Notes:			
2	Did the state follow compliance procedures (from discovery to resolution) and adequately document all probable violations, including what resolution or further course of action is needed to gain compliance? Chapter 5.1 (B11,B18,B19) Yes = 4 No = 0 Needs Improvement = 1-3	4		4
Evaluate	a. Were compliance actions sent to company officer or manager/board member if municipal/government system? or Notes:	Yes •	No 🔾	Needs Improvement
3 Evaluate	Did the state issue compliance actions for all probable violations discovered? (B15) Yes = 2 No = 0 Needs Improvement = 1 or Notes:	2		2
4 Evaluate	Did compliance actions give reasonable due process to all parties? Including "show cause" hearing if necessary. (B17, B20) $Yes = 2 No = 0$ or Notes:	2		2
5	Is the program manager familiar with state process for imposing civil penalties? Were civil penalties considered for repeat violations (with severity consideration) or violations resulting in incidents/accidents? (describe any actions taken) (B27) Yes = 2 No = 0 Needs Improvement = 1	2		2
	or Notes:			
PU	CO has assessed a \$500,000 penalties but the fine was not collected until CY2012.			
6	Can the State demonstrate it is using their enforcement fining authority for pipeline safety violations? (new question) Info Only = No Points	Info On	lyInfo Or	nly
Evaluate Yes	or Notes:			
7	Contract Committees.	Info On	lyInfo Or	nly
Evaluate	Info Only = No Points or Notes:			

Does the state have written procedures to identify steps to be taken from the discovery to



1	Does state have adequate mechanism to receive and respond to operator reports of incidents, including after-hours reports? And did state keep adequate records of Incident/Accident notifications received? Chapter 6 (A2,D1-3)	2	2	
	Yes = 2 No = 0 Needs Improvement = 1 a. Acknowledgement of MOU between NTSB and PHMSA (Appendix D)	Yes (•)	No ()	Needs
Evaluate	b. Acknowledgement of Federal/State Cooperation in case of incident/accident (Appendix E) or Notes:	Yes •	No O	mprovement Needs mprovement
2 Evaluate	If onsite investigation was not made, did state obtain sufficient information from the operator and/or by other means to determine the facts to support the decision to not go on-site? Chapter 6 (D4) Yes = 1 No = 0 Needs Improvement = .5 or Notes:	1	1	
3	Were all incidents investigated, thoroughly documented, and with conclusions and recommendations? (D5) Yes = 3 No = 0 Needs Improvement = 1-2	3	3	
	a. Observations and document review	Yes •	No ()	Needs mprovement
	b. Contributing Factors	Yes 💿	No ()	Needs mprovement
Evaluate	c. Recommendations to prevent recurrences when appropriate or Notes:	Yes •	No ()	Needs mprovement
4	Did the state initiate compliance action for violations found during any incident/accident investigation? (D6) Yes = 1 No = 0	1	1	
Evaluate	or Notes:			
5	Did the state assist region office by taking appropriate follow-up actions related to the operator incident reports to ensure accuracy and final report has been received by PHMSA? (validate report data from operators concerning incidents/accidents and investigate discrepancies) Chapter 6 (D7)	1	1	
Evaluat	Yes = 1 No = 0 Needs Improvement = .5 or Notes:			
Exc	sellent communication between region office and the State of Ohio.			
6	Does state share lessons learned from incidents/accidents? (sharing information, such as: at NAPSR Region meetings, state seminars, etc) (G15) $Yes = 1 No = 0$	1	1	
Evaluate	or Notes:			



General Comments: Info Only = No Points

Total points scored for this section: 9 Total possible points for this section: 9



1	Has the state reviewed directional drilling/boring procedures of each pipeline operator or its contractor to determine if they include actions to protect their facilities from the dangers posed by drilling and other trench less technologies? NTSB (E1) Yes = 2 No = 0 Needs Improvement = 1	2	2
Evaluate	or Notes:		
A q	uestion about trenchless technology is on the inspection form.		
2	Did the state inspector check to assure the pipeline operator is following its written procedures pertaining to notification of excavation, marking, positive response and the availability and use of the one call system? (E2) Yes = 2 No = 0 Needs Improvement = 1	2	2
Evaluate	or Notes:		
Yes	, locate requests were reviewed.		
3	Did the state encourage and promote practices for reducing damages to all underground facilities to its regulated companies? (i.e. such as promoting/adopting the CGA Best Practices encouraging adoption of the 9 Elements, etc.) (E3) Yes = 2 No = 0 Needs Improvement = 1	2	2
	or Notes:		
	CO participates with Ohio Underground Damage Prevention Colaition, Ohio Gas Association ing seminar, OGA technical seminar. The CGA best practices are encouraged at all meeting.		
4	Has the agency or another organization within the state collected data and evaluated trends on the number of pipeline damages per 1,000 locate requests? (This can include DIRT and other data shared and reviewed by the pipeline safety program) (E4,G5) Yes = 2 No = 0 Needs Improvement = 1	2	2
Evaluato	or Notes:		
PU	CO Gas Safety collects data and analyzes.		
5	General Comments:	Info OnlyIr	nfo Only

Info Only = No Points Evaluator Notes:

Total points scored for this section: 8 Total possible points for this section: 8

1	Operator, Inspector, Location, Date and PHMSA Representative Info Only = No Points	Info OnlyInfo (Only
	Name of Operator Inspected: Columbia Gas of Ohio		
	Name of State Inspector(s) Observed: Scott Landon		
	Location of Inspection: Pickaway County and surrounding areas		
	Date of Inspection: 8/9/2012		
	Name of PHMSA Representative: Leonard Steiner		
Evaluator	Notes:		
2	Was the operator or operator's representative notified and/or given the opportunity to be present during inspection? (F2) $Yes = 1 No = 0$	1	1
Evaluator Adeq	Notes: uate notification was provided.		
3	Did the inspector use an appropriate inspection form/checklist and was the form/checklis used as a guide for the inspection? (New regulations shall be incorporated) (F3) $Yes = 2 No = 0 Needs Improvement = 1$	t 2	2
Evaluator	Notes:		
The 1	nspector has an appropiate inspection form.		
4	Did the inspector thoroughly document results of the inspection? (F4) $Yes = 2 No = 0$ Needs Improvement = 1	2	2
Evaluator	Notes:		
5	Did the inspector check to see if the operator had necessary equipment during inspection to conduct tasks viewed? (Maps,pyrometer,soap spray,CGI,etc.) (F5) $Y_{es} = 1 N_0 = 0$	1	1
Evaluator			
Yes,	the equipment needed was available.		
6	Did the inspector adequately review the following during the field portion of the state evaluation? (check all that apply on list) (F7) Yes = 2 No = 0 Needs Improvement = 1	2	2
	a. Procedures		
	b. Records		
	c. Field Activities		
Evaluator	d. Other (please comment) Notes:		

7 Did the inspector have adequate knowledge of the pipeline safety program and regulations? (Evaluator will document reasons if unacceptable) (F8)

2



C.

D.

E.

F.

Tapping

Welding

Valve Maintenance

Vault Maintenance

G.	OQ - Operator Qualification	
H.	Compliance Follow-up	
I.	Atmospheric Corrosion	
J.	Other	
Evaluator Notes:		

On August 9, 2012, I with Program Manager Pete Chace observed PUCO pipeline safety inspector Scott Landon conducting a standard inspection. The requirements inspected were the pipeline rights-of-way, and the repair of leaks in an specified area. Mr. Landon compiled a list of leaks that he wanted to inspect, and then verified that these leaks had been eliminated. In addition he inspected the surrounding right-of-way of each leak. Mr. Landon was knowledgable and conducted the inspection in a courteous and professional manner.

> Total points scored for this section: 12 Total possible points for this section: 12



PART	H - Interstate Agent State (If Applicable)	Points(MAX)	Score
1 Evaluato	Did the state use the current federal inspection form(s)? (C1) Yes = 1 No = 0 Needs Improvement = .5 r Notes:	1	1
2 Evaluato	Are results documented demonstrating inspection units were reviewed in accordance "PHMSA directed inspection plan"? (C2) Yes = 1 No = 0 Needs Improvement = .5 Toology Notes:	with 1	1
3 Evaluato	Did the state submit documentation of the inspections within 60 days as stated in its I Interstate Agent Agreement form? (C3) Yes = 1 No = 0 Needs Improvement = .5 Notes:	atest 1	1
4 Evaluato	Were probable violations identified by state referred to PHMSA for compliance? (NO PHMSA representative has discretion to delete question or adjust points, as appropria based on number of probable violations; any change requires written explanation.) (O Yes = 1 No = 0 Needs Improvement = .5 r Notes:	ite,	1
5	Did the state immediately report to PHMSA conditions which may pose an imminent safety hazard to the public or to the environment? (C5) Yes = 1 No = 0 Needs Improvement = .5	: 1	NA
Evaluato No c	r Notes: onditions that posed an imminent safety hazard were discovered.		

6 Did the state give written notice to PHMSA within 60 days of all probable violations found? (C6)
Yes = 1 No = 0 Needs Improvement = .5

Evaluator Notes:
Yes

7 Did the state initially submit documentation to support compliance action by PHMSA on 1 probable violations? (C7)

Yes = 1 No = 0 Needs Improvement = .5

Evaluator Notes:

8 General Comments:

Info OnlyInfo Only

Info Only = No Points

The performance of PUCO as an interstate agent was evaluated in with information from the Central Region OPS.

Total points scored for this section: 6 Total possible points for this section: 6

PART	I - 60106 Agreement State (If Applicable)	oints(MAX)	Score
1 Evaluato	Did the state use the current federal inspection form(s)? (B21) Yes = 1 No = 0 Needs Improvement = .5 r Notes:	1	NA
2 Evaluato	Are results documented demonstrating inspection units were reviewed in accordance state inspection plan? (B22) Yes = 1 No = 0 Needs Improvement = .5 r Notes:	with 1	NA
3 Evaluato	Were any probable violations identified by state referred to PHMSA for compliance? (NOTE: PHMSA representative has discretion to delete question or adjust points, as appropriate, based on number of probable violations; any change requires written explanation.) (B23) Yes = 1 No = 0 Needs Improvement = .5 T Notes:	1	NA
4 Evaluato	Did the state immediately report to PHMSA conditions which may pose an imminent safety hazard to the public or to the environment? (B24) Yes = 1 No = 0 Needs Improvement = .5 r Notes:	1	NA
5 Evaluato	Did the state give written notice to PHMSA within 60 days of all probable violations found? (B25) Yes = 1 No = 0 Needs Improvement = .5 T Notes:	1	NA
6 Evaluato	Did the state initially submit adequate documentation to support compliance action by PHMSA on probable violations? (B26) Yes = 1 No = 0 Needs Improvement = .5 T Notes:	/ 1	NA



Total points scored for this section: 0 Total possible points for this section: 0

Info OnlyInfo Only

7

Evaluator Notes:

General Comments: Info Only = No Points