

U.S. Department of Transportation
Pipeline and Hazardous
Materials Safety
Administration

## 2014 Gas State Program Evaluation

for

## VIRGINIA STATE CORPORATION COMMISSION

# Document Legend PART:

- O -- Representative Date and Title Information
- A -- Progress Report and Program Documentation Review
- B -- Program Inspection Procedures
- C -- Program Performance
- D -- Compliance Activities
- E -- Incident Investigations
- F -- Damage Prevention
- T Bulliage Treventile
- G -- Field Inspections
- H -- Interstate Agent State (If Applicable)
- I -- 60106 Agreement State (If Applicable)



## 2014 Gas State Program Evaluation -- CY 2014 Gas

State Agency: Virginia Rating:

Agency Status: 60105(a): Yes 60106(a): No Interstate Agent: Yes

**Date of Visit:** 05/11/2015 - 05/29/2015

Agency Representative: Massoud Tahamtani, Director of Utility & Railroad Safety

Shane Ayers, Program Manager Drew Eaken, Senior Utilities Engineer James Fisher, Senior Utilities Engineer

Bradley Chamberlain, Associate Safety Inspector **PHMSA Representative:** Glynn Blanton, US DOT/PHMSA State Programs

Commission Chairman to whom follow up letter is to be sent:

Name/Title: Mark C. Christie, Chairman

**Agency:** Virginia State Corporation Commission

Address: Tyler Building, P.O. Box 1197 City/State/Zip: Richmond, Virginia 232218

#### **INSTRUCTIONS:**

Complete this evaluation in accordance with the Procedures for Evaluating State Pipeline Safety Program. The evaluation should generally reflect state program performance during CY 2014 (not the status of performance at the time of the evaluation). All items for which criteria have not been established should be answered based on the PHMSA representative's judgment. A deficiency in any one part of a multiple part question should be scored as needs improvement. Determine the answer to the question then select the appropriate point value. If a state receives less then the maximum points, include a brief explanation in the space provided for general comments/regional observations. If a question is not applicable to a state, select NA. Please ensure all responses are COMPLETE and ACCURATE, and OBJECTIVELY reflect state program performance. Increasing emphasis is being placed on performance. This evaluation together with selected factors reported in the state's annual progress report attachments provide the basis for determining the state's pipeline safety grant allocation.

#### **Field Inspection (PART G):**

The field inspection form used will allow different areas of emphasis to be considered for each question. Question 13 is provided for scoring field observation areas. In completing PART G, the PHMSA representative should include a <u>written summary</u> which thoroughly documents the inspection.

#### **Scoring Summary**

| <b>PARTS</b> |  | <b>Possible Points</b> | <b>Points Scored</b> |
|--------------|--|------------------------|----------------------|
| A            | Progress Report and Program Documentation Review | 10                     | 10                   |
| В            | Program Inspection Procedures                    | 13                     | 13                   |
| C            | Program Performance                              | 44                     | 44                   |
| D            | Compliance Activities                            | 15                     | 15                   |
| E            | Incident Investigations                          | 11                     | 11                   |
| F            | Damage Prevention                                | 8                      | 8                    |
| G            | Field Inspections                                | 12                     | 12                   |
| H            | Interstate Agent State (If Applicable)           | 0                      | 0                    |
| I            | 60106 Agreement State (If Applicable)            | 5                      | 5                    |
| TOTAL        | $\mathbf{S}$                                     | 118                    | 118                  |
| State R      | ating  | •••••                  | 100.0                |

# PART A - Progress Report and Program Documentation Review

Points(MAX) Score

1 Accuracy of Jurisdictional Authority and Operator/Inspection Units Data - Progress 1 Report Attachment 1
Yes = 1 No = 0 Needs Improvement = .5

**Evaluator Notes:** 

Reviewed Attachment 1 and found it correct. A review of VSCC office records indicated all inspection units match records listed in the 2014 Progress Report. No areas of concerns were found or noted. In CY2015, VSCC will be implementing a spreadsheet showing all inspection units performed and total number of days.

Review of Inspection Days for accuracy - Progress Report Attachment 2

Yes = 1 No = 0 Needs Improvement = .5

**Evaluator Notes:** 

A review of the 2014 VSCC Progress Report found the number of inspection days is based on time sheets by each inspector. Verified the Protocol 9 inspections were uploaded into the PHMSA Operator Qualification database and found no issues were found or noted.

3 Accuracy verification of Operators and Operators Inspection Units in State - Progress 1
Report Attachment 3
Yes = 1 No = 0 Needs Improvement = .5

**Evaluator Notes:** 

The number of operators and inspection units on Attachment 3 matched the office records maintained by Virginia State Corporation Commission. No issues and information is correct.

Were all federally reportable incident reports listed and information correct? - Progress 1

Report Attachment 4

Yes = 1 No = 0 Needs Improvement = .5

**Evaluator Notes:** 

Two incidents occurred in CY2014, Columbia Gas of Virginia and Washington Gas Light Company. Reviewed the investigation reports and found information was very informative. Columbia Gas of Virginia was issued six probable violations and a fine of \$224,000. Washington Gas Light Company incident was found to be due to a leak on the customer fuel line side and not jurisdictional to VSCC. No areas of concern.

5 Accuracy verification of Compliance Activities - Progress Report Attachment 5

Yes = 1 No = 0 Needs Improvement = .5

**Evaluator Notes:** 

A review of Attachment 5, Stats on Compliance Actions, found the number of compliance actions, violations found and corrected were reported correctly. Civil penalty assessed and collected during CY2014 was \$741,000 against the following operators. Virginia Gas URS-2013-00567 \$398,000; Washington Gas Light Company URS-2014-00001 \$125,000; Roanoke Gas Company URS-2014-00002 \$36,000; Columbia Gas of Virginia URS-2014-00003 \$43,000; Virginia Gas URS-2014-00004 \$98,000: Washington Gas Light Company URS-2014-00096 \$34,000: Roanoke Gas Company URS-2014-00375 \$7,000. No issues of concern.

6 Were pipeline program files well-organized and accessible? - Progress Report 2 Attachment 6
Yes = 2 No = 0 Needs Improvement = 1

**Evaluator Notes** 

Reviewed office file folders and found accessible and well-organized. Each file contained the inspection report and letter to the operator pertaining to the inspection. Records listed on Attachment 6 match documents maintained in office. No areas of concern.

Was employee listing and completed training accurate and complete? - Progress Report 1 1
Attachment 7

Yes = 1 No = 0 Needs Improvement = .5



#### **Evaluator Notes:**

Yes, a detailed review of employees listed on Attachment 7 was conducted and compared to the SABA training transcript. Several new employees in the Damage Prevention Section will be reallocated into the Pipeline Safety Section in CY2015-2016.

**8** Verification of Part 192,193,198,199 Rules and Amendments - Progress Report Attachment 8

1

1

Yes = 1 No = 0 Needs Improvement = .5

**Evaluator Notes:** 

VSCC has automatic adoption of federal regulations. No issues.

List of Planned Performance - Did state describe accomplishments on Progress Report in 1
 detail - Progress Report Attachment 10

Yes = 1 No = 0 Needs Improvement = .5

**Evaluator Notes:** 

A review of Attachment 10 found planned and past performances were provided. No issues of concern.

10 General Comments:

Info OnlyInfo Only

Info Only = No Points

**Evaluator Notes:** 

No loss of points occurred in this section of the review.

Total points scored for this section: 10 Total possible points for this section: 10



- Standard Inspection procedures should give guidance to state inspectors that insure consistency in all inspections conducted by the state? The following elements should be addressed at a minimum pre-inspection activities, inspection activities, post-inspection activities.
- 2 2

Yes = 2 No = 0 Needs Improvement = 1

#### **Evaluator Notes:**

Yes, this is listed in VSCC Pipeline Safety Program Procedures on page 14, IV.2. Conducting Inspections. The procedures contain established frequencies and include a risk based method to schedule inspections. All gas operators are inspected each year and 10% of their facilities are reviewed. However, the LNG inspection is performed very three years due to the operator not using the facility. No areas of concern.

- 2 IMP and DIMP Inspection procedures should give guidance to state inspectors that insure consistency in all inspections conducted by the state? The following elements should be addressed at a minimum pre-inspection activities, inspection activities, post-inspection activities.
- 1 1

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Yes = 1 No = 0 Needs Improvement = .5

#### **Evaluator Notes:**

Yes, this is listed in VSCC Pipeline Safety Program Procedures on page 9 & 13. Transmission IMP inspections are performed once every four years and field audits as necessary. DIMP inspections are performed on a three year interval. No areas of concern.

- 3 OQ Inspection procedures should give guidance to state inspectors that insure consistency in all inspections conducted by the state? The following elements should be addressed at a minimum pre-inspection activities, inspection activities, post-inspection activities.
  - Yes = 1 No = 0 Needs Improvement = .5

#### **Evaluator Notes:**

Yes, OQ inspections are performed during the standard inspection and field checks. It was suggested a separate OQ Inspection description be included in the manual. Additionally, pre-inspection and post inspection activities should be included. No concerns or loss of points occurred.

- Damage Prevention Inspection procedures should give guidance to state inspectors that insure consistency in all inspections conducted by the state? The following elements should be addressed at a minimum pre-inspection activities, inspection activities, post-inspection activities.
  - Yes = 1 No = 0 Needs Improvement = .5

#### **Evaluator Notes:**

Yes, this is listed in VSCC Pipeline Safety Program Procedures page 13. During standard inspections, the VSCC inspector will check the operator's state location ticket and field check the marking of the facilities. It was suggested a separate Damage Prevention pre and post inspection activities be listed in their procedures. No loss of points or areas of concerns were found.

- 5 Any operator training conducted should be outlined and appropriately documented as needed.
  - Yes = 1 No = 0 Needs Improvement = .5

#### **Evaluator Notes:**

Operator training is provided by staff members at the VSCC Pipeline Safety Seminar and Safety Stand Down Day. No issues.

- 6 Construction Inspection procedures should give guidance to state inspectors that insure consistency in all inspections conducted by the state? The following elements should be addressed at a minimum pre-inspection activities, inspection activities, post-inspection activities.
  - Yes = 1 No = 0 Needs Improvement = .5

#### **Evaluator Notes:**

Yes, this is listed in VSCC Pipeline Safety Program Procedures on pages 8 & 9. Operators are required to file with VSCC the



construction project daily or larger projects over \$100,000 within ten days prior to the start of the construction. No issues. It was suggested a separate construction pre and post inspection activities be listed in their procedures. No areas of concern.

| Does inspection plan address inspection priorities of each operator, and if necessary each unit, based on the following elements?  Yes = 6 No = 0 Needs Improvement = 1-5   | . 6                |      | 6                    |
|---|--------------------|------|----------------------|
| a. Length of time since last inspection (Within five year interval)   | Yes •              | No 🔘 | Needs<br>Improvement |
| b. Operating history of operator/unit and/or location (includes leakage, incident and compliance activities)  | Yes                | No 🔾 | Needs<br>Improvement |
| c. Type of activity being undertaken by operators (i.e. construction)   | Yes                | No 🔾 | Needs<br>Improvement |
| d. Locations of operators inspection units being inspected - (HCA's, Geographic areas, Population Density, etc)   | Yes •              | No 🔾 | Needs<br>Improvement |
| e. Process to identify high-risk inspection units that includes all threats - (Excavation Damage, Corrosion, Natural Forces, Outside Forces, Material and Welds, Equipment, Operators and any Other Factors)  | Yes •              | No 🔾 | Needs<br>Improvement |
| f. Are inspection units broken down appropriately?  | Yes •              | No 🔾 | Needs<br>Improvement |
| Evaluator Notes:  A. Yes, this is listed in VSCC Pipeline Safety Program Procedures on page 9.  B. Yes, this is listed as previous year's inspection records on page 10 & 11.  C. Yes, this is identified on page 10.  D. Yes, this is listed on page 12.  E. Yes, this is listed on page 10 & 11.  F. Yes. |                    |      |                      |
| 8 General Comments:  Info Only = No Points  Evaluator Notes:  | Info OnlyInfo Only |      |                      |
| No loss of points occurred in this section of the review.   |                    |      |                      |

Total points scored for this section: 13 Total possible points for this section: 13



| 1         | Was ratio of Total Inspection person-days to total person days acceptable? (Director of State Programs may modify with just cause) Chapter 4.3 $Yes = 5 No = 0$  | 5         |            | 5                    |
|-----------|--|-----------|------------|----------------------|
|           | A. Total Inspection Person Days (Attachment 2): 1156.11  |           |            |                      |
|           | B. Total Inspection Person Days Charged to the Program (220 X Inspection Person Years) (Attachment 7): 220 X 9.80 = 2156.73  |           |            |                      |
|           | Ratio: A / B<br>1156.11 / 2156.73 = 0.54   |           |            |                      |
|           | If Ratio >= 0.38 Then Points = 5, If Ratio < 0.38 Then Points = 0<br>Points = 5  |           |            |                      |
|           | or Notes: otal Inspection Person Days (Attachment 2)= 1156.11 otal Inspection Person Days Charged to the program(220*Number of Inspection person year)   | rs(Attacl | nment 7)=  | =2156.73282          |
| For       | mula:- Ratio = $A/B = 1156.11/2156.73282 = 0.54$   |           |            |                      |
|           | e:- (If Ratio >=.38 then points = 5 else Points = 0.) s Point Award is 5   |           |            |                      |
| 2         | Has each inspector and program manager fulfilled the T Q Training Requirements? (See Guidelines Appendix C for requirements) Chapter 4.4  Yes = 5 No = 0 Needs Improvement = 1-4   | 5         |            | 5                    |
|           | a. Completion of Required OQ Training before conducting inspection as lead?  | Yes •     | No 🔘       | Needs<br>Improvement |
|           | b. Completion of Required DIMP*/IMP Training before conducting inspection as lead? *Effective Evaluation CY2013  | Yes •     | No 🔾       | Needs<br>Improvement |
|           | c. Root Cause Training by at least one inspector/program manager   | Yes •     | No 🔾       | Needs<br>Improvement |
|           | d. Note any outside training completed   | Yes 💿     | No 🔾       | Needs<br>Improvement |
| Evaluato  | e. Verify inspector has obtained minimum qualifications to lead any applicable standard inspection as the lead inspector.  | Yes •     | No 🔾       | Needs<br>Improvement |
| A reclass | eview of TQ transcript records indicate inspectors have completed Web Based Training Courses in CY2014. Drew Eaken is the lead on DIMP and Jim Fisher is the lead inspector for IM pleted the Root Cause course. VSCC continues to provide in-house training to all new inspenses. | IP. Four  | inspector  | rs have              |
| 3         | Did state records and discussions with state pipeline safety program manager indicate adequate knowledge of PHMSA program and regulations? Chapter 4.1,8.1 Yes = 2 No = 0 Needs Improvement = 1  | 2         |            | 2                    |
|           | or Notes:<br>, Massoud Tahamtani, Director,has extensive knowledge of Virginia's rules and regulations<br>lations. No issues.  | and the J | pipeline s | safety               |
| 4         | Did state respond to Chairman's letter on previous evaluation within 60 days and correct or address any noted deficiencies? (If necessary) Chapter 8.1   | 2         | N          | A                    |

5 Did State hold PHMSA TQ Seminar in Past 3 Years? Chapter 8.5

No response was required in the letter send to Chairman James Dimitri dated June 26 2014.

2

2

Yes = 2 No = 0 Needs Improvement = 1

**Evaluator Notes:** 

| Evaluator N |
|-------------|
| Yes, VS     |
| number      |
|             |

# Yes, VSCC held a TQ seminar on September 30 - October 2, 2014 in Virginia Beach, VA at the Hilton Hotel. The total number of attendees was 315. No issues.

Did state inspect all types of operators and inspection units in accordance with time intervals established in written procedures? Chapter 5.1

5 5

Yes = 5 No = 0 Needs Improvement = 1-4

#### **Evaluator Notes:**

Yes, a review of inspection reports, files and VSCC PIPES data base confirm all operators were inspected in accordance to VSCC written procedures. In this regard, all distribution systems are inspected annually, LNG facilities every three years and twenty percent of the master meters are inspected annually. No issues.

7 Did inspection form(s) cover all applicable code requirements addressed on Federal Inspection form(s)? Did State complete all applicable portions of inspection forms? Chapter 5.1

2

Yes = 2 No = 0 Needs Improvement = 1

#### **Evaluator Notes:**

Yes, VSCC inspectors use the federal inspection forms to perform all inspections. The form and information is uploaded into the PIPES data base as an attachment. No issues.

Did the state review operator procedures for determining if exposed cast iron pipe was examined for evidence of graphitization and if necessary remedial action was taken?

(NTSB) Chapter 5.1

Yes = 1 No = 0

#### **Evaluator Notes:**

Yes, VSCC includes this question along with four others on NTSB in each of the inspections performed on their operators. A review of the inspections performed on Columbia Gas of Virginia and Southwest Virginia Gas Company City indicate this item was reviewed with the operator. No issues.

Did the state review operator procedures for surveillance of cast iron pipelines, including appropriate action resulting from tracking circumferential cracking failures, study of leakage history, or other unusual operating maintenance condition? (Note: See GPTC Appendix G-18 for guidance) (NTSB) Chapter 5.1

Yes = 1 No = 0

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#### Evaluator Notes:

Yes, VSCC includes this question along with four others on NTSB in each of the inspections performed on their operators. A review of the inspections performed on Columbia Gas of Virginia and Southwest Virginia Gas Company City indicate this item was reviewed with the operator. No issues.

Did the state review operator emergency response procedures for leaks caused by excavation damage near buildings and determine whether the procedures adequately address the possibility of multiple leaks and underground migration of gas into nearby buildings Refer to 4/12/01 letter from PHMSA in response to NTSB recommendation P-00-20 and P-00-21? (NTSB) Chapter 5.1

Yes = 1 No = 0

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### Evaluator Notes:

Yes, VSCC includes this question along with four others on NTSB in each of the inspections performed on their operators. A review of the inspections performed on Columbia Gas of Virginia and Southwest Virginia Gas Company City indicate this item was reviewed with the operator. No issues.

Did the state review operator records of previous accidents and failures including reported third party damage and leak response to ensure appropriate operator response as required by 192.617? Chapter 5.1

Yes = 1 No = 0

1

res = 1 No =

Yes, a review of inspection reports performed on operators indicated this item was reviewed. No areas



| CY2      | 2014. No issues.  |            |          |
|----------|---|------------|----------|
| 14       | Has state confirmed intrastate transmission operators have submitted information into NPMS database along with changes made after original submission? Yes = 1 No = 0 Needs Improvement = .5  | 1          | 1        |
| Evaluato | or Notes:   |            |          |
| Yes      | , this item is listed on the federal form 1- Transmission Line Inspection on page 3. No issues  | of concern | 1.       |
| 15       | Is the state verifying operators are conducting drug and alcohol tests as required by regulations? This should include verifying positive tests are responded to in accordance with program. 49 CFR 199  Yes = 2 No = 0 Needs Improvement = 1   | 2          | 2        |
| 13 a     |   |            |          |
| 16       | Is state verifying operators OQ programs are up to date? This should include verification of any plan updates and that persons performing covered tasks (including contractors) are properly qualified and requalified at intervals determined in the operators plan. 49 CFR 192 Part N  Yes = 2 No = 0 Needs Improvement = 1   | 2          | 2        |
| Evaluato | or Notes:   |            |          |
| Yes,     | , this is performed by the inspector during field or office inspections.  |            |          |
| 17       | Is state verifying operator's gas transmission integrity management programs (IMP) are up to date? This should include a previous review of IMP plan, along with monitoring progress on operator tests and remedial actions. In addition, the review should take in to account program review and updates of operators plan(s). 49 CFR 192 Subpart 0 Yes = $2 \text{ No} = 0 \text{ Needs Improvement} = 1$ | 2          | 2        |
|          | it Notes:<br>, this is checked on Gas Integrity Management Protocols and discussed with the operator duri<br>litionally, any updated information on the operator's plan is logged into their network drive at   |            | pection. |
| 18       | Is state verifying operator's gas distribution integrity management Programs (DIMP)? This should include a review of DIMP plans, along with monitoring progress. In addition, the review should take in to account program review and updates of operators plan(s). 49 CFR 192 Subpart P DIMP? First round of program inspections should be complete by December 2014  Yes = 2 No = 0 Needs Improvement = 1 | 2          | 2        |

Has the state reviewed Operator Annual reports, along with Incident/Accident reports, for

information is used in the risk ranking inspection model for inspections to be performed each year.

Did state input all applicable OQ, IMP inspection results into federal database in a timely

manner? This includes replies to Operator notifications into IMDB database. Chapter

Yes. VSCC staff members continue to review the operator's annual reports and record the results in PIPES data base. This

Yes, a review of the OQDB web site indicated four OQ inspection results were unloaded into the federal database in a timely manner. All OQ inspections were performed on Columbia Gas of Virginia. A review of PHMSA IMP Data base found final results of the four IMP inspections performed on the following companies Columbia Gas of Virginia 10/28/2013, Virginia Gas 07/11/2013, Roanoke Gas Company 11/20/2013, Washington Gas Light Company 09/17/2013 was correctly entered in

accuracy and analyzed data for trends and operator issues?

Yes = 2 No = 0 Needs Improvement = 1

Yes = 2 No = 0 Needs Improvement = 1

Evaluator Notes: DUNS: 015946759

2014 Gas State Program Evaluation

12

13

**Evaluator Notes:** 

2

2

Yes, eight gas distribution integrity management inspections were performed in CY2014. During the inspection all DIMP plans were reviewed and monitored. Additionally, any updated information found or provided about the DIMP plan by the operator was logged into VSCC network drive for future reference.

Is state verifying operators Public Awareness programs are up to date and being followed. State should also verify operators have evaluated Public Awareness programs for effectiveness as described in RP1162. 49 CFR 192.616 (I13-16) PAPEI Effectiveness Inspections should have been completed by December 2013

Yes = 2 No = 0 Needs Improvement = 1

#### **Evaluator Notes:**

Yes, VSCC inspectors verified and completed all public awareness inspections before the due date of December, 2013. No issues.

Does the state have a mechanism for communicating with stakeholders - other than state pipeline safety seminar? (This should include making enforcement cases available to public).

Yes = 1 No = 0 Needs Improvement = .5

#### **Evaluator Notes:**

Yes, this is accomplished by quarterly meetings with company officials, notices on alert issues via the Virginia Gas Operators Association and VSCC website.

21 Did state execute appropriate follow-up actions to Safety Related Condition (SRC) 1
Reports? Chapter 6.3
Yes = 1 No = 0 Needs Improvement = .5

#### **Evaluator Notes:**

One safety related condition report was reported in CY2014. The SRC was on Danville Utilities pertaining to a 12 coated steel pipe over the Dan River carried by the Aiken Bridge. The pipeline was replaced and back in service on July 1, 2014.

Did the State ask Operators to identify any plastic pipe and components that has shown a record of defects/leaks and what those operators are doing to mitigate the safety concerns?

Yes = 1 No = 0 Needs Improvement = .5

#### **Evaluator Notes:**

Yes, this is addressed in the DIMP plan and reviewed in leak records submitted by the operator.

Did the state participate in/respond to surveys or information requests from NAPSR or 1 PHMSA?

Yes = 1 No = 0 Needs Improvement = .5

#### **Evaluator Notes:**

Yes, a review of email correspondence confirm Robert Clarillos, NAPSR Administrative Manager, requested information about cast iron from VSCC on August 26, 2014. VSCC provided the requested information.

24 If the State has issued any waivers/special permits for any operator, has the state verified 0 conditions of those waivers/special permits are being met? This should include having the operator amend procedures where appropriate.(New Question for CY2013, no points until CY2015 evaluation conducted in CY2016)

Info Only = No Points

#### **Evaluator Notes:**

A review of special permits and waivers found two were issued by VSCC. It was determined the waiver issued on December 17, 1993 Case no. PUE930068 has expired as of April 1, 1995. Advised Program Manager to provided a letter to John Gale, PHMSA Compliance officer, requesting the waiver document be removed from PHMSA Website.

Did the state attend the National NAPSR Board of Directors Meeting in CY being evaluated? (New Question for CY2014, no points first year)

Info Only = No Points

**Evaluator Notes** 

Yes, Massoud Tahamtani attended the 2014 NAPSR Board of Director's meeting in Springfield, IL.



2

Discussion on State Program Performance Metrics found on Stakeholder Communication site. (question will be rolled up and included as part of Question C12 on future evaluations) http://primis.phmsa.dot.gov/comm/states.htm
Info Only = No Points

**Evaluator Notes:** 

Yes, discussed with VSCC staff information about the website and information on performance metrics to improve their program. No issues.

General Comments:

Info Only = No Points

Info OnlyInfo Only

0

**Evaluator Notes:** 

No loss of points occurred in this section of the review.

Total points scored for this section: 44 Total possible points for this section: 44



| Does the state have written procedures to identify steps to be taken from the dis resolution of a probable violation? Chapter 5.1  Yes = 4 No = 0 Needs Improvement = 1-3  | covery to                              | 4                                     |   | 4                    |
|--|--|---------------------------------------|---|----------------------|
| a. Procedures to notify an operator (company officer) when a noncompliance identified  | e is                                   | Yes •                                 | No 🔾  | Needs<br>Improvement |
| b. Procedures to routinely review progress of compliance actions to prevent breakdowns   | delays or                              | Yes •                                 | No 🔾  | Needs<br>Improvement |
| Evaluator Notes:  a. This is located in VSCC Pipeline Safety Procedure Appendix 7,PIPELINE SAFETY FOR JURISDICTIONAL OPERATORS, page 35-36. Notification is sent to company described on page 36.  b. Procedures to routinely review compliance action is listed on page 17, Follow-up Ir determine compliance with the Commission's Orders is performed by the Office Mana required tasks detailed as part of remedial measures in the Orders".   | complian spection.                     | ce repres                             | sentative<br>up revie   | or officer as        |
| Did the state follow compliance procedures (from discovery to resolution) and a document all probable violations, including what resolution or further course of needed to gain compliance? Chapter 5.1  Yes = 4 No = 0 Needs Improvement = 1-3  |  | 4                                     |   | 4                    |
| a. Were compliance actions sent to company officer or manager/board member municipal/government system?  | per if                                 | Yes •                                 | No 🔾  | Needs<br>Improvement |
| b. Were probable violations documented?  |  | Yes 💿                                 | No 🔾  | Needs<br>Improvement |
| c. Were probable violations resolved?  |  | Yes •                                 | No 🔾  | Needs<br>Improvement |
| d. Was the progress of probable violations routinely reviewed?   |  | Yes 💿                                 | No 🔾  | Needs<br>Improvement |
| <ul> <li>a. A review of compliance action documents found a letter sent to Dan Cote, Vice Pre dated January 16, 2014. Other reviews of compliance action documents confirm all let officer or manager. No issues.</li> <li>b. Yes, a check of files found probable violations were documented correctly for sever this regard, a review of the inspection reports for Columbia Gas of Virginia Case num violations were documented.</li> <li>c. Yes, probable violations were resolved by company action to pay the civil penalty of the control of the control of the civil penalty of the civi</li></ul> | tters are boral operators of the URS-2 | eing sent<br>ors cited of<br>2014-000 | to the conduring Conduction demonstrates to the conduction of the | ompany<br>Y2014. In  |
| Did the state issue compliance actions for all probable violations discovered?  Yes = 2 No = 0 Needs Improvement = 1   |  | 2                                     |   | 2                    |
| Evaluator Notes: Yes, a review of VSCC files and progress report indicated 63 probable violations were compliance. This information was recorded on attachment 5 of the progress report. No  |  | ainst oper                            | rators for  | non-                 |
| Did compliance actions give reasonable due process to all parties? Including "s cause" hearing if necessary. Yes $= 2 \text{ No} = 0$  | how                                    | 2                                     |   | 2                    |
| Evaluator Notes: Yes, this process is described in VSCC Pipeline Safety Procedures Manual, pages 38 amentioned in the letter to the operator. No issues.   | & 39. In a                             | ddition, 1                            | this item   | is                   |
| Is the program manager familiar with state process for imposing civil penalties? civil penalties considered for repeat violations (with severity consideration) or v resulting in incidents/accidents? (describe any actions taken)  |  | 2                                     |   | 2                    |

Yes = 2 No = 0 Needs Improvement = 1Evaluator Notes:

DUNS: 015946759

2014 Gas State Program Evaluation

Yes, Program Manager and staff members are familiar with imposing civil penalties. CY2014, VSCC assessed and collected \$741,000.00 from four operators.

Can the State demonstrate it is using their enforcement fining authority for pipeline safety 6 violations?

1

Yes = 1 No = 0 Needs Improvement = .5

**Evaluator Notes:** 

Yes, CY2014, VSCC assessed and collected \$741,000.00 from four operators.

Info OnlyInfo Only General Comments: Info Only = No Points

**Evaluator Notes:** 

No loss of points occurred in this section of the review.

Total points scored for this section: 15 Total possible points for this section: 15



| 1                    | Does the state have written procedures to address state actions in the event of an incident/accident?  Yes = 2 No = 0 Needs Improvement = 1   | 2           |            | 2  |
|----------------------|---|-------------|------------|--|
|                      | r Notes: item is listed and located on page 43, of VA SCC Pipeline Safety Procedure Manual, Incide ssues.   | ent Inves   | stigation  | Procedures.                                  |
| 2                    | Does state have adequate mechanism to receive and respond to operator reports of incidents, including after-hours reports? And did state keep adequate records of Incident/Accident notifications received? Chapter 6 Yes = 2 No = 0 Needs Improvement = 1  | 2           |            | 2  |
| Evaluato             | <ul> <li>a. Acknowledgement of MOU between NTSB and PHMSA (Appendix D)</li> <li>b. Acknowledgement of Federal/State Cooperation in case of incident/accident (Appendix E)</li> <li>r Notes:</li> </ul>  | Yes • Yes • | No O       | Needs<br>Improvement<br>Needs<br>Improvement |
| a &                  | b: This item is listed and located on pages 44-45, of VSCC Pipeline Safety Procedure Manu   | al, On-S    | ite Inves  | stigation.                                   |
| 3                    | If onsite investigation was not made, did state obtain sufficient information from the operator and/or by other means to determine the facts to support the decision to not go on-site? Chapter 6 Yes = 1 No = 0 Needs Improvement = .5   | 1           |            | 1  |
| Evaluato             | •   | ata On-S    | Sita Inva  | stigation                                    |
|                      | Them is fished and located on page 44, or visite Tipenne Safety Flocedure Manual Which sta  | ate, On-    | Site ilive | sugation.                                    |
| 4                    | Were all incidents investigated, thoroughly documented, and with conclusions and recommendations?  Yes = 3 No = 0 Needs Improvement = 1-2   | 3           |            | 3  |
|                      | a. Observations and document review   | Yes •       | No 🔘       | Needs<br>Improvement                         |
|                      | b. Contributing Factors   | Yes •       | No 🔾       | Needs<br>Improvement<br>Needs                |
| F 1 4 .              | c. Recommendations to prevent recurrences when appropriate  | Yes •       | No 🔘       | Improvement                                  |
| clear                | a review of the two incidents that occurred in CY2014, Columbia Gas of Virginia and Was rly support observations and contributing factors were well documented. Additionally, Columbia for probable violations and assessed a civil penalty.  |             |            |  |
| 5                    | Did the state initiate compliance action for violations found during any incident/accident investigation? $Yes = 1 No = 0$  | 1           |            | 1  |
| Evaluato             | r Notes:  | _           |            |  |
| Yes,                 | Columbia Gas of Virginia was cited for probable violations and assessed a civil penalty in t  | the amou    | ınt of \$2 | 24,000.                                      |
| <b>6</b><br>Evaluato | Did the state assist region office by taking appropriate follow-up actions related to the operator incident reports to ensure accuracy and final report has been received by PHMSA? (validate report data from operators concerning incidents/accidents and investigate discrepancies) Chapter 6  Yes = 1 No = 0 Needs Improvement = .5  r Notes: | 1           |            | 1  |

Yes, PHMSA Eastern Region is notified of all information and reports pertaining to incidents including final reports.

Yes = 1 No = 0

**Evaluator Notes:** 

Yes, this is discussed at the TQ Seminars, monthly Damage Prevention Advisory Committee meetings and NAPSR Eastern Region Meeting.

**8** General Comments:

Info Only = No Points

Info OnlyInfo Only

**Evaluator Notes:** 

No loss of points occurred in this section of the review.

Total points scored for this section: 11 Total possible points for this section: 11



Has the state reviewed directional drilling/boring procedures of each pipeline operator or its contractor to determine if they include actions to protect their facilities from the dangers posed by drilling and other trench less technologies? NTSB

Yes = 2 No = 0 Needs Improvement = 1

#### **Evaluator Notes:**

Yes, VSCC includes this question along with four others on NTSB in each of the inspections performed on their operators. A review of several inspections performed in CY2014 found this document was checked and reviewed with the operator. No issues

Did the state inspector check to assure the pipeline operator is following its written

procedures pertaining to notification of excavation, marking, positive response and the availability and use of the one call system?

Yes = 2 No = 0 Needs Improvement = 1

#### **Evaluator Notes:**

Yes, VSCC uses the Standard Inspection Form 2 which includes a question on this item on page 5 of 30. A check on this item found the inspection performed on Atmos Energy Corporation dated May 12, 2014 and Roanoke Gas Company, dated December 8, 2014 confirmed this item was checked. No issues.

Did the state encourage and promote practices for reducing damages to all underground facilities to its regulated companies? (i.e. such as promoting/adopting the CGA Best Practices encouraging adoption of the 9 Elements, etc.)

Yes = 2 No = 0 Needs Improvement = 1

#### **Evaluator Notes:**

Yes, VSCC has adopted the CGA Best Practices and continues to provide information to all stakeholders about marking their facilities, hand digging and directional drilling.

Has the agency or another organization within the state collected data and evaluated
trends on the number of pipeline damages per 1,000 locate requests? (This can include
DIRT and other data shared and reviewed by the pipeline safety program)
Yes = 2 No = 0 Needs Improvement = 1

#### **Evaluator Notes:**

Yes, VSCC continues to maintain a database on the number of pipeline damages that are reported by the operator to their agency. In CY 2014 the gas damages per 1,000 gas tickets was 1.35. This is slight increased from the previous year due to locators' failure to locate facilities pertaining to renewal replacements of mains and sewer lines.

5 General Comments: Info OnlyInfo Only

#### **Evaluator Notes:**

Info Only = No Points

No loss of points occurred in this section of the review.

Total points scored for this section: 8 Total possible points for this section: 8



1 Operator, Inspector, Location, Date and PHMSA Representative Info Only = No Points

Info OnlyInfo Only

Name of Operator Inspected:

City of Richmond Department of Public Utilities/Columbia Gas of Virginia

Name of State Inspector(s) Observed:

Drew Eaken, Senior Utilities Engineer, Shane Ayers, Program Manager & Bradley

Chamberlain, Associate Safety Inspector

Location of Inspection:

Richmond, VA and surrounding areas

Date of Inspection:

May 26 & 27, 2015

Name of PHMSA Representative:

Glynn Blanton, PHMSA State Programs

#### **Evaluator Notes:**

Field inspections consisted of several cast iron replacement and new service line installation construction projects by City of Richmond.

The following six locations were visited on May 26th: 1) Fairmount Avenue & N. 23 St., Installation of a new 4 " PE high density pipe by Henkel & McCoy (H&M). James, Ashlock, H&M crew foreman 2.) Jeff Davis Highway & Congress Road. Construction was performed on Congress Road pertaining to installation of new 2" PE3408. Doug Howard, Wilbros T&D Services. 3.) 5207 Forest Hill Avenue. This project involved the installation of a new service line to replace the existing cast iron. Contact person was, Mike Luck Wilbros T&D Services. 4.) 5116 King William Road. This was a new service line installation. Contact person was, William Newman, Wilbros T&D Services 5.) 4907 Turner Ridge Court, Lot 11. Installation of new service line could not be performed due to an apparent mismark of the utilities in the subdivision. City construction crews requested a remark of the area. Contact person was, Joseph Holmes, Wilbros T&D Services foreman. 6.) Raintree Drive. Construction and tie in of a 20 foot section of main in the middle of the street. Contact person was Leonard Bey, H&M foreman. No violations were found but the mismark of utilities at the Turner Ridge Court is a state damage prevention violation.

The second day field inspection was a review of two new construction projects for Columbia Gas of Virginia. The locations of the projects were: 1.) Walnut Cove in Magnolia Green subdivision lot 61, 16831 White Daisey Loop, Moseley, VA. This writer observed David Nealey performing a fusion on PE D2513 service line. 2.) 13341 Olde Stonegate Road, lot 2 in Midlothian, VA. This writer observed installation of new service line, 1" CTS, D2513 PE pipe dated 12-15-14 along driveway to new home. Miller Pipeline Company was performing the work. No violations were found or noted.

2 Was the operator or operator's representative notified and/or given the opportunity to be 1 present during inspection? Yes = 1 No = 0

1

**Evaluator Notes:** 

Yes, City of Richmond & Columbia Gas of Virginia were notified by email and telephone call on May 14, 2015.

3 Did the inspector use an appropriate inspection form/checklist and was the form/checklist 2 2 used as a guide for the inspection? (New regulations shall be incorporated) Yes = 2 No = 0 Needs Improvement = 1

**Evaluator Notes:** 

Yes, Drew Eaken & Bradley Chamberlin used the correct VSCC form and recorded their finding in PIPES. Additionally, location of the construction site project and state locate ticket number was entered in their daily log book.

4 Did the inspector thoroughly document results of the inspection?

2

Yes = 2 No = 0 Needs Improvement = 1

**Evaluator Notes:** 

Yes. This writer observed detailed information about each project being recorded by Drew Eaken & Bradley Chamberlin in their field books.





k.

**Emergency Procedures** 

| 1.               | Inspection of Right-of-Way                           |  |
|------------------|--|--|
| m.               | Line Markers   |  |
| n.               | Liaison with Public Officials                        |  |
| 0.               | Leak Surveys   |  |
| p.               | MOP  |  |
| q.               | MAOP   |  |
| r.               | Moving Pipe  |  |
| S.               | New Construction                                     |  |
| t.               | Navigable Waterway Crossings                         |  |
| u.               | Odorization  |  |
| V.               | Overpressure Safety Devices                          |  |
| W.               | Plastic Pipe Installation                            |  |
| Χ.               | Public Education                                     |  |
| y.               | Purging  |  |
| Z.               | Prevention of Accidental Ignition                    |  |
| A.               | Repairs  |  |
| B.               | Signs  |  |
| C.               | Tapping  |  |
| D.               | Valve Maintenance                                    |  |
| E.               | Vault Maintenance                                    |  |
| F.               | Welding  |  |
| G.               | OQ - Operator Qualification                          |  |
| H.               | Compliance Follow-up                                 |  |
| I.               | Atmospheric Corrosion                                |  |
| J.               | Other  |  |
| Evaluator Notes: |  |  |
| See Evaluator    | notes in question G.1 for details of items observed. |  |
|                  |  | Total points scored for this section: 12   |
|                  |  | Total possible points for this section: 12 |



| PART            | H - Interstate Agent State (If Applicable)   | oints(MAX) | Score |
|-----------------|--|------------|-------|
|                 |  |            | 3.7.4 |
| 1               | Did the state use the current federal inspection form(s)?  | 1          | NA    |
| Evaluator       | Yes = 1 No = 0 Needs Improvement = .5 Notes:   |            |       |
| NA              |  |            |       |
| 2               | Are results documented demonstrating inspection units were reviewed in accordance were "PHMSA directed inspection plan"?  Yes = 1 No = 0 Needs Improvement = .5  | vith 1     | NA    |
| Evaluator       | •  |            |       |
| NA              |  |            |       |
| 3               | Did the state submit documentation of the inspections within 60 days as stated in its la Interstate Agent Agreement form?  Yes = 1 No = 0 Needs Improvement = .5   | test 1     | NA    |
| Evaluator       | Notes:   |            |       |
| NA              |  |            |       |
| 4               | Were probable violations identified by state referred to PHMSA for compliance? (NO PHMSA representative has discretion to delete question or adjust points, as appropriat based on number of probable violations; any change requires written explanation.)  Yes = 1 No = 0 Needs Improvement = .5 |            | NA    |
| Evaluator       | •  |            |       |
| NA              |  |            |       |
| 5               | Did the state immediately report to PHMSA conditions which may pose an imminent safety hazard to the public or to the environment?  Yes = 1 No = 0 Needs Improvement = .5  | 1          | NA    |
| Evaluator       |  |            |       |
| NA              |  |            |       |
| 6               | Did the state give written notice to PHMSA within 60 days of all probable violations found?  Yes = 1 No = 0 Needs Improvement = .5   | 1          | NA    |
| Evaluator       |  |            |       |
| NA              |  |            |       |
| 7               | Did the state initially submit documentation to support compliance action by PHMSA probable violations?  | on 1       | NA    |
| Evaluator<br>NA | Yes = 1 No = 0 Needs Improvement = .5<br>Notes:  |            |       |

Total points scored for this section: 0 Total possible points for this section: 0

Info OnlyInfo Only

8

Evaluator Notes: NA

General Comments: Info Only = No Points Yes = 1 No = 0 Needs Improvement = .5

Did the state use the current federal inspection form(s)?

1

1

| Ye        | for Notes: s, a review of inspection performed on City of Danville, City of Richmond, City of Charlotte velopment of Authority of Carroll County show the Federal Inspection form was used for ea   |            |                    |
|-----------|---|------------|--------------------|
| 2         | Are results documented demonstrating inspection units were reviewed in accordance wit state inspection plan?  Yes = 1 No = 0 Needs Improvement = .5   | h 1        | 1                  |
| Ye<br>ins | for Notes: s, a review of PHMSA Eastern Region 2014 Plan Tracking Sheet inspection list show each pected. VSCC performed the inspections and met requirements in providing the reports to Pues.   |            |                    |
| 3         | Were any probable violations identified by state referred to PHMSA for compliance? (NOTE: PHMSA representative has discretion to delete question or adjust points, as appropriate, based on number of probable violations; any change requires written explanation.)  Yes = 1 No = 0 Needs Improvement = .5 | 1          | 1                  |
| Ye<br>Da  | for Notes: s, VSCC found three probable violation packages against the City of Richmond and one pro nville that were referred to the PHMSA Eastern Region for action. The probable violations valuer day.   |            |                    |
| 4         | Did the state immediately report to PHMSA conditions which may pose an imminent safety hazard to the public or to the environment?<br>Yes = 1 No = 0 Needs Improvement = .5   | 1          | NA                 |
| Evaluat   | for Notes:  |            |                    |
| NA        | A. No condition of imminent safety hazard occurred in CY2014.   |            |                    |
| 5         | Did the state give written notice to PHMSA within 60 days of all probable violations found?  Yes = 1 No = 0 Needs Improvement = .5  | 1          | 1                  |
| Ye        | or Notes:<br>s, a review of the files for City of Richmond and City of Danville found VSCC provided all<br>MSA Eastern Region within 60 days. No issues.  | supporting | g documentation to |
| 6         | Did the state initially submit adequate documentation to support compliance action by PHMSA on probable violations?  Yes = 1 No = 0 Needs Improvement = .5  | 1          | 1                  |
| Ye        | for Notes:<br>s, a review of file folder for the City of Richmond and City of Danville indicated adequate d<br>issues.  | ocumentat  | tion was provided. |

Info OnlyInfo Only

7

**Evaluator Notes:** 

General Comments: Info Only = No Points

No loss of points occurred in this section of the review.