



# 2011 Natural Gas State Program Evaluation

for

## KANSAS CORPORATION COMMISSION

# Document Legend PART:

- O -- Representative Date and Title Information
- A -- Progress Report and Program Documentation Review
- B -- Program Inspection Procedures
- C -- Program Performance
- D -- Compliance Activities
- E -- Incident Investigations
- F -- Damage Prevention
- 1 Bulliage 1 leveller
- G -- Field Inspections
- H -- Interstate Agent State (If Applicable)
- I -- 60106 Agreement State (If Applicable)

# 2011 Natural Gas State Program Evaluation -- CY 2011 Natural Gas

State Agency: Kansas Rating:

Agency Status: 60105(a): Yes 60106(a): No Interstate Agent: No

**Date of Visit:** 04/30/2012 - 05/04/2012 **Agency Representative:** Leo Haynos **PHMSA Representative:** Leonard Steiner

Commission Chairman to whom follow up letter is to be sent:

Name/Title: Mark Sievers, Chairman

Agency: Kansas Commerce Commission
Address: 1500 Southwest Arrowhead Road
City/State/Zip: Topeka, Kansas 66604-4027

### **INSTRUCTIONS:**

Complete this evaluation in accordance with the Procedures for Evaluating State Pipeline Safety Program. The evaluation should generally reflect state program performance during CY 2011 (not the status of performance at the time of the evaluation). All items for which criteria have not been established should be answered based on the PHMSA representative's judgment. A deficiency in any one part of a multiple part question should be scored as needs improvement. Determine the answer to the question then select the appropriate point value. If a state receives less then the maximum points, include a brief explanation in the space provided for general comments/regional observations. If a question is not applicable to a state, select NA. Please ensure all responses are COMPLETE and ACCURATE, and OBJECTIVELY reflect state program performance. Increasing emphasis is being placed on performance. This evaluation together with selected factors reported in the state's annual progress report attachments provide the basis for determining the state's pipeline safety grant allocation.

## Field Inspection (PART G):

The field inspection form used will allow different areas of emphasis to be considered for each question. Question 13 is provided for scoring field observation areas. In completing PART G, the PHMSA representative should include a written summary which thoroughly documents the inspection.

#### **Scoring Summary**

_ PARTS		Possible Points	<b>Points Scored</b>
<b>A</b>	Progress Report and Program Documentation Review	10	10
В	Program Inspection Procedures	15	14.5
C	Program Performance	44	43
D	Compliance Activities	14	14
Е	Incident Investigations	8	8
F	Damage Prevention	8	8
G	Field Inspections	12	12
Н	Interstate Agent State (If Applicable)	0	0
I	60106 Agreement State (If Applicable)	0	0
<b>TOTAL</b>	$\mathbf{S}$	111	109.5
State R	ating		98.6



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	Γ A - Progress Report and Program Documentation Review	Points(MAX)	Score
1	Accuracy of Jurisdictional Authority and Operator/Inspection Units Data - Progress Report Attachment 1 (A1a) Yes = 1 No = 0 Needs Improvement = .5	1	1
Evaluato	•		
<b>2</b> Evaluato	Review of Inspection Days for accuracy - Progress Report Attachment 2 (A1b)  Yes = 1 No = 0 Needs Improvement = .5  or Notes:	1	1
3 Evaluato	Accuracy verification of Operators and Operators Inspection Units in State - Progres Report Attachment 3 (A1c) Yes = 1 No = 0 Needs Improvement = .5 or Notes:	s 1	1
4 Evaluato	Were all federally reportable incident reports listed and information correct? - Progre Report Attachment 4 (A1d) Yes = 1 No = 0 Needs Improvement = .5 or Notes:	ss 1	1
		e) 1	1
Evaluato	Yes = 1 No = 0 Needs Improvement = .5	e) 1	1
Evaluato	Yes = 1 No = 0 Needs Improvement = .5 or Notes: source of the data should be retained for inspection.  Were pipeline program files well-organized and accessible? - Progress Report Attachment 6 (A1f, A4)	2	2
Evaluato The	Yes = 1 No = 0 Needs Improvement = .5 or Notes: source of the data should be retained for inspection.  Were pipeline program files well-organized and accessible? - Progress Report Attachment 6 (A1f, A4) Yes = 2 No = 0 Needs Improvement = 1		
Evaluate The	Yes = 1 No = 0 Needs Improvement = .5 or Notes: source of the data should be retained for inspection.  Were pipeline program files well-organized and accessible? - Progress Report Attachment 6 (A1f, A4) Yes = 2 No = 0 Needs Improvement = 1	2	
Evaluato The  6  Evaluato	Yes = 1 No = 0 Needs Improvement = .5  or Notes: source of the data should be retained for inspection.  Were pipeline program files well-organized and accessible? - Progress Report Attachment 6 (A1f, A4) Yes = 2 No = 0 Needs Improvement = 1  or Notes:  Was employee listing and completed training accurate and complete? - Progress Rep Attachment 7 (A1g) Yes = 1 No = 0 Needs Improvement = .5	2	2

List of Planned Performance - Did state describe accomplishments on Progress Report in

detail - Progress Report Attachment 10 (H1-3)

Yes = 1 No = 0 Needs Improvement = .5



1

**Evaluator Notes:** 

10 General Comments: Info Only = No Points Info OnlyInfo Only

**Evaluator Notes:** 

Total points scored for this section: 10 Total possible points for this section: 10



PART	B - Program Inspection Procedures	Points(MAX)	Scor	<u>·e</u>
<b>1</b> Evaluator	Standard Inspections (B1a) Yes = 2 No = 0 Needs Improvement = 1 Notes:	2	2	2
The	maximum inspection interval is built into the formula for determining the risk of each u	ınit.		
2	IMP Inspections (including DIMP) (B1b)  Yes = 1 No = 0 Needs Improvement = .5	1	0.:	5
Evaluator Kans	Notes: sas need to improve their procedures for selecting operators for the inspection scheduling	ng.		
3	OQ Inspections (B1c)	1		1
Evaluator Proto	Yes = 1 No = 0 Needs Improvement = .5  Notes:  ocol element 9 inspections are conducted a frequently as possible.			
4	Damage Prevention Inspections (B1d) Yes = 1 No = 0 Needs Improvement = .5	1		1
Evaluato				
<b>5</b> Evaluator	On-Site Operator Training (B1e) Yes = 1 No = 0 Needs Improvement = .5 Notes:	1		1
6	Construction Inspections (B1f) Yes = 1 No = 0 Needs Improvement = .5	1		1
Evaluator Kans	Notes: sas has a regulation that construction projects of specific size, must be reported.			
7 Evaluator	Incident/Accident Investigations (B1g) Yes = 2 No = 0 Needs Improvement = 1 Notes:	2	2	2
8	Does inspection plan address inspection priorities of each operator, and if necessary e	each 6	(	6
	unit, based on the following elements? (B2a-d, G1,2,4) Yes = 6 No = 0 Needs Improvement = 1-5 a. Length of time since last inspection	Yes   N	No ()	Needs
	<ul> <li>b. Operating history of operator/unit and/or location (includes leakage, incident ar compliance activities)</li> </ul>	ıd a	No ()	Improvement Needs Improvement
	c. Type of activity being undertaken by operators (i.e. construction)	Yes   N	No 🔘	Needs Improvement
	<ul> <li>d. Locations of operators inspection units being inspected - (HCA's, Geographic areas, Population Density, etc)</li> <li>e. Process to identify high-risk inspection units that includes all threats - (Excavat</li> </ul>	•	No 🔘	Needs Improvement
	Damage, Corrosion, Natural Forces, Outside Forces, Material and Welds, Equipment, Operators and any Other Factors)		No 🔘	Needs Improvement
	f. Are inspection units broken down appropriately?	Yes   N	No 🔘	Needs Improvement

#### **Evaluator Notes:**

The length of time since last inspection is built into the formula to asses the risk of an operator.

9 General Comments: Info Only = No Points Info OnlyInfo Only

**Evaluator Notes:** 

Total points scored for this section: 14.5 Total possible points for this section: 15



1	Was ratio of Total Inspection person-days to total person days acceptable? (Director of State Programs may modify with just cause) Chapter 4.3 (A12) $Yes = 5 No = 0$	5		5
	A. Total Inspection Person Days (Attachment 2): 568.00			
	B. Total Inspection Person Days Charged to the Program (220 X Inspection Person Years) (Attachment 7): 220 X 4.87 = 1072.13			
	Ratio: A / B 568.00 / 1072.13 = 0.53			
	If Ratio >= 0.38 Then Points = 5, If Ratio < 0.38 Then Points = 0 Points = 5			
Evaluator	r Notes:			
2	Has each inspector and program manager fulfilled the T Q Training Requirements? (See Guidelines for requirements) Chapter 4.4 (A8-A11, G19) Yes = 5 No = 0 Needs Improvement = 1-4	5		4
	a. Completion of Required OQ Training before conducting inspection as lead?	Yes 💿	No 🔾	Needs Improvement
	b. Completion of Required DIMP*/IMP Training before conducting inspection as lead? *Effective Evaluation CY2013	Yes 🔘	No 💿	Needs Improvement
	c. Root Cause Training by at least one inspector/program manager	Yes •	No 🔘	Needs Improvement
	d. Note any outside training completed	Yes •	No 🔘	Needs Improvement
Evaluator No o	r Notes: outside training was scheduled for inspectors. Inspectors need required training for conduct	ing the II	MP inspe	
3	Did state records and discussions with state pipeline safety program manager indicate adequate knowledge of PHMSA program and regulations? Chapter 4.1,8.1 (A5) Yes = 2 No = 0 Needs Improvement = 1	2		2
Evaluator	r Notes:			
4	Did state respond to Chairman's letter on previous evaluation within 60 days and correct or address any noted deficiencies? (If necessary) Chapter 8.1 (A6-7) Yes = 2 No = 0 Needs Improvement = 1	2		2
Evaluator				
No re	eponse was required.			
5	Did State hold PHMSA TQ Seminar in Past 3 Years? Chapter 8.5 (A3) Yes = 2 No = 0	2		2
Evaluator	r Notes:			
Yes,	October 2011			
6	Did state inspect all types of operators and inspection units in accordance with time intervals established in written procedures? Chapter 5.1 (B3) Yes = 5 No = 0 Needs Improvement = 1-4	5		5
Evaluator				
Yes,	all operators and units were inspected within the interval required.			





Yes = 1 No = 0 Needs Improvement = .5

Yes		
15	Is the state verifying operators are conducting drug and alcohol tests as required by regulations? This should include verifying positive tests are responded to in accordance with program. 49 CFR 199 (I1-3) Yes = 2 No = 0 Needs Improvement = 1	2
Evaluato	r Notes:	
Yes,		
16 Evaluato	Is state verifying operators OQ programs are up to date? This should include verification of any plan updates and that persons performing covered tasks (including contractors) are properly qualified and requalified at intervals determined in the operators plan. 49 CFR 192 Part N (I4-7)  Yes = 2 No = 0 Needs Improvement = 1  r Notes:	2
17	Is state verifying operator's gas transmission integrity management programs (IMP) are up to date? This should include a previous review of IMP plan, along with monitoring	2
	progress on operator tests and remedial actions. In addition, the review should take in to account program review and updates of operators plan(s). 49 CFR 192 Subpart 0 (I8-12) $Yes = 2 No = 0 Needs Improvement = 1$	
Evaluato	r Notes:	

Yes, Kansas is inspecting the IMP on a risked based schedule.

18 Is state verifying operator's gas distribution integrity management Programs (DIMP)? This should include a review of DIMP plans, along with monitoring progress. In addition, the review should take in to account program review and updates of operators plan(s). 49 CFR 192 Subpart P Info Only = No Points

Info OnlyInfo Only

2

2

2

**Evaluator Notes:** 

Kansas is starting to inspection DIMP on a risk based schedule.

19 Is state verifying operators Public Awareness programs are up to date and being followed. State should also verify operators have evaluated Public Awareness programs for effectiveness as described in RP1162. 49 CFR 192.616 (I13-16)

2

2

Yes = 2 No = 0 Needs Improvement = 1

**Evaluator Notes:** 

YES

20 Does the state have a mechanism for communicating with stakeholders - other than state pipeline safety seminar? (This should include making enforcement cases available to public). (G20-21)

1

Yes = 1 No = 0 Needs Improvement = .5

**Evaluator Notes:** 

The Commission has a website and information about pipeline safety is posted.

21 Did state execute appropriate follow-up actions to Safety Related Condition (SRC) Reports? Chapter 6.3 (B6)

1 1

Yes = 1 No = 0 Needs Improvement = .5

**Evaluator Notes:** 

No SCRC reports were submitted

22 Did the State ask Operators to identify any plastic pipe and components that has shown a record of defects/leaks and what those operators are doing to mitigate the safety concerns? (G13) Yes = 1 No = 0 Needs Improvement = .5**Evaluator Notes:** A question on inspection forms Did the state participate in/respond to surveys or information requests from NAPSR or 23 1 PHMSA? (H4) Yes = 1 No = 0 Needs Improvement = .5**Evaluator Notes:** Info OnlyInfo Only 24 General Comments: Info Only = No Points **Evaluator Notes:** 

> Total points scored for this section: 43 Total possible points for this section: 44



1

4

	resolution of a probable violation? Chapter 5.1 (B12-14, B16, B1h) Yes = 4 No = 0 Needs Improvement = 1-3			
	a. Procedures to notify an operator (company officer) when a noncompliance is identified	Yes 💿	No 🔾	Needs Improvement
	b. Procedures to routinely review progress of compliance actions to prevent delays or	Yes •	No 🔾	Needs
Evaluat	breakdowns or Notes:	J	J	Improvement
2	Did the state follow compliance procedures (from discovery to resolution) and adequately document all probable violations, including what resolution or further course of action is needed to gain compliance? Chapter 5.1 (B11,B18,B19)  Yes = 4 No = 0 Needs Improvement = 1-3	4		4
Evaluat	a. Were compliance actions sent to company officer or manager/board member if municipal/government system? or Notes:	Yes •	No 🔾	Needs Improvement
3	Did the state issue compliance estions for all probable violations discovered? (D15)	2		2
J	Did the state issue compliance actions for all probable violations discovered? (B15) Yes = 2 No = 0 Needs Improvement = 1	2		_
Evaluat	or Notes:			
4	Did compliance actions give reasonable due process to all parties? Including "show cause" hearing if necessary. (B17, B20) $Yes = 2 N_0 = 0$	2		2
Evaluat	or Notes:			
5	Is the program manager familiar with state process for imposing civil penalties? Were civil penalties considered for repeat violations (with severity consideration) or violations resulting in incidents/accidents? (describe any actions taken) (B27)  Yes = 2 No = 0 Needs Improvement = 1	2		2
Evaluat	or Notes:			
Yes	s, the process is mostly governed by Commission rules.			
6	Can the State demonstrate it is using their enforcement fining authority for pipeline safety violations? (new question) Info Only = No Points	Info On	lyInfo Oı	nly
Evaluat	or Notes:			
Kaı	nsas is in the process to develop criteria for imposing fines, according to severity and operate	or.		
7	General Comments:	Info On	lyInfo Oı	nly
Evoluet	Info Only = No Points or Notes:			
Evaluat	UI INUICS.			

Does the state have written procedures to identify steps to be taken from the discovery to

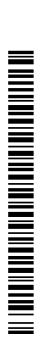


Does state have adequate mechanism to receive and respond to op incidents, including after-hours reports? And did state keep adequated Accident notifications received? Chapter 6 (A2,D1-3)		2		2
Yes = 2 No = 0 Needs Improvement = 1  a. Acknowledgement of MOU between NTSB and PHMSA (A	Appendix D)	Yes •	No 🔘	Needs
b. Acknowledgement of Federal/State Cooperation in case of it (Appendix E)  Evaluator Notes:	ncident/accident	Yes •	No 🔾	Improvement Needs Improvement
If onsite investigation was not made, did state obtain sufficient inf operator and/or by other means to determine the facts to support the on-site? Chapter 6 (D4)  Yes = 1 No = 0 Needs Improvement = .5		1	N	A
Evaluator Notes:				
Kansas conducted an on-site investigation of incidents in CY2011				
Were all incidents investigated, thoroughly documented, and with recommendations? (D5)  Yes = 3 No = 0 Needs Improvement = 1-2	conclusions and	3		3
a. Observations and document review	Y	Yes	No 🔾	Needs Improvement
b. Contributing Factors	Y	Yes •	No 🔘	Needs Improvement
c. Recommendations to prevent recurrences when appropriate	Ŋ	Yes •	No 🔘	Needs Improvement
Evaluator Notes:  Conducted thorough investigations with good reports.				improvement
Did the state initiate compliance action for violations found during investigation? (D6)  Yes = 1 No = 0	g any incident/accident	1		1
Evaluator Notes: Yes				
Did the state assist region office by taking appropriate follow-up a operator incident reports to ensure accuracy and final report has be PHMSA? (validate report data from operators concerning inciden investigate discrepancies) Chapter 6 (D7)  Yes = 1 No = 0 Needs Improvement = .5	een received by	1		1
Evaluator Notes: Yes				
6 Does state share lessons learned from incidents/accidents? (sharing at NAPSR Region meetings, state seminars, etc) (G15)  Yes = 1 No = 0  Evaluator Notes:	ng information, such as:	1		1
Evaluator rotes.				

Info OnlyInfo Only

General Comments: Info Only = No Points

Total points scored for this section: 8 Total possible points for this section: 8



# **PART F - Damage Prevention**

Points(MAX) Score

1 Evaluato Yes	Has the state reviewed directional drilling/boring procedures of each pipeline operator or its contractor to determine if they include actions to protect their facilities from the dangers posed by drilling and other trench less technologies? NTSB (E1)  Yes = 2 No = 0 Needs Improvement = 1  or Notes:	2	2
2	Did the state inspector check to assure the pipeline operator is following its written procedures pertaining to notification of excavation, marking, positive response and the availability and use of the one call system? (E2) $Yes = 2 No = 0 Needs Improvement = 1$	2	2
Evaluato	or Notes:		
Yes			
3	Did the state encourage and promote practices for reducing damages to all underground facilities to its regulated companies? (i.e. such as promoting/adopting the CGA Best Practices encouraging adoption of the 9 Elements, etc.) (E3)  Yes = 2 No = 0 Needs Improvement = 1	2	2
Evaluato	or Notes:		
Kan	assas is participating with CGA and they encourage all operators to adopt the CGA best practic	es.	
4	Has the agency or another organization within the state collected data and evaluated trends on the number of pipeline damages per 1,000 locate requests? (This can include DIRT and other data shared and reviewed by the pipeline safety program) (E4,G5) Yes = 2 No = 0 Needs Improvement = 1	2	2
Evaluato	or Notes:		
Kar	isas collects the data from the Annual reports, compares it to the Kansas One-Call system and	l then anal	yzes the results
Kan	isas collects the data from the Annual reports, compares it to the Kansas One-Call system and	tnen anal	yzes the result

5 General Comments: Info Only = No Points Info OnlyInfo Only

**Evaluator Notes:** 



Total points scored for this section: 8 Total possible points for this section: 8

1	Operator, Inspector, Location, Date and PHMSA Representative Info Only = No Points	Info OnlyInfo C	Only
	Name of Operator Inspected:		
	City of Garnett, Kansas		
	Name of State Inspector(s) Observed: Daniel Ostahowski, Dave McCann		
	Location of Inspection:		
	Garnett, Kansas		
	Date of Inspection: May 3, 2012		
	Name of PHMSA Representative:		
Evaluato	Leonard Steiner		
Evaluator	i Notes.		
2	Was the operator or operator's representative notified and/or given the opportunity to be	1	1
	present during inspection? (F2) Yes = 1  No = 0		
Evaluator			
The	manager of the gas system was present.		
3	Did the inspector use an appropriate inspection form/checklist and was the form/checklist used as a guide for the inspection? (New regulations shall be incorporated) (F3) Yes = 2 No = 0 Needs Improvement = 1	2	2
Evaluator			
4	Did the inspector thoroughly document results of the inspection? (F4) Yes = 2 No = 0 Needs Improvement = 1	2	2
Evaluator			
Yes			
5	Did the inspector check to see if the operator had necessary equipment during inspection to conduct tasks viewed? (Maps,pyrometer,soap spray,CGI,etc.) (F5) $Yes = 1 No = 0$	1	1
Evaluator	r Notes:		
No s	pecial equipment was required, but was available.		
6	Did the inspector adequately review the following during the field portion of the state evaluation? (check all that apply on list) (F7) $Yes = 2 No = 0$ Needs Improvement = 1	2	2
	a. Procedures	$\boxtimes$	
	b. Records	$\boxtimes$	
	c. Field Activities		
Evaluato	d. Other (please comment) r Notes:		

Did the inspector have adequate knowledge of the pipeline safety program and 7 regulations? (Evaluator will document reasons if unacceptable) (F8)

2



C.

D.

E.

F.

**Tapping** 

Welding

Valve Maintenance

Vault Maintenance

G.	OQ - Operator Qualification	
H.	Compliance Follow-up	
I.	Atmospheric Corrosion	$\boxtimes$
J.	Other	
valuator Notes:		

#### E

Oh May 3, 2012, I observed Daniel Ostahowski, Lead Inspector, and Dave McCann conducting a stand inspection of the gas distribution system operated by the City of Garnett, Kansas. Both inspectors arrived on the scheculed time, and immediately commenced with the inspection. The first half of the inspection was an inspection of operation and maintenance records. The second half of the inspection was inspecting of the physical facilities. Both Inspector Ostahowski and Inspector McCann conducted the inspection in a efficient and organized manner and were courteous and professional in their communication with the operator.

> Total points scored for this section: 12 Total possible points for this section: 12



PART	H - Interstate Agent State (If Applicable)	oints(MAX)	Score
<b>1</b> Evaluato	Did the state use the current federal inspection form(s)? (C1) Yes = 1 No = 0 Needs Improvement = .5 r Notes:	1	NA
<b>2</b> Evaluato	Are results documented demonstrating inspection units were reviewed in accordance v "PHMSA directed inspection plan"? (C2) Yes = 1 No = 0 Needs Improvement = .5  r Notes:	vith 1	NA
<b>3</b> Evaluato	Did the state submit documentation of the inspections within 60 days as stated in its la Interstate Agent Agreement form? (C3)  Yes = 1 No = 0 Needs Improvement = .5  r Notes:	itest 1	NA
<b>4</b> Evaluato	Were probable violations identified by state referred to PHMSA for compliance? (NO PHMSA representative has discretion to delete question or adjust points, as appropriat based on number of probable violations; any change requires written explanation.) (C4 Yes = 1 No = 0 Needs Improvement = .5 r Notes:	e,	NA
5 Evaluato	Did the state immediately report to PHMSA conditions which may pose an imminent safety hazard to the public or to the environment? (C5)  Yes = 1 No = 0 Needs Improvement = .5  Notes:	1	NA
<b>6</b> Evaluato	Did the state give written notice to PHMSA within 60 days of all probable violations found? (C6)  Yes = 1 No = 0 Needs Improvement = .5  r Notes:	1	NA
7 Evaluato	Did the state initially submit documentation to support compliance action by PHMSA probable violations? (C7) Yes = 1 No = 0 Needs Improvement = .5 T Notes:	on 1	NA
8	General Comments:	Info Onlyli	nfo Only



Total points scored for this section: 0 Total possible points for this section: 0

**Evaluator Notes:** 

Info Only = No Points

PART	I - 60106 Agreement State (If Applicable)	oints(MAX)	Score
<b>1</b> Evaluator	Did the state use the current federal inspection form(s)? (B21) Yes = 1 No = 0 Needs Improvement = .5 Notes:	1	NA
2	Are results documented demonstrating inspection units were reviewed in accordance state inspection plan? (B22)  Yes = 1 No = 0 Needs Improvement = .5	with l	NA
Evaluator	Notes:		
3	Were any probable violations identified by state referred to PHMSA for compliance? (NOTE: PHMSA representative has discretion to delete question or adjust points, as appropriate, based on number of probable violations; any change requires written explanation.) (B23)  Yes = 1 No = 0 Needs Improvement = .5	1	NA
Evaluator	1		
4	Did the state immediately report to PHMSA conditions which may pose an imminent safety hazard to the public or to the environment? (B24)  Yes = 1 No = 0 Needs Improvement = .5	1	NA
Evaluator			
5	Did the state give written notice to PHMSA within 60 days of all probable violations found? (B25)  Yes = 1 No = 0 Needs Improvement = .5	1	NA
Evaluator			
6	Did the state initially submit adequate documentation to support compliance action by PHMSA on probable violations? (B26)  Yes = 1 No = 0 Needs Improvement = .5	y 1	NA
Evaluator	•		



Total points scored for this section: 0 Total possible points for this section: 0

Info OnlyInfo Only

7

**Evaluator Notes:** 

General Comments: Info Only = No Points