

U.S. Department of Transportation **Pipeline and Hazardous Materials Safety Administration**

2014 Gas State Program Evaluation

for

IOWA UTILITIES BOARD

Document Legend PART:

- O -- Representative Date and Title Information
- A -- Progress Report and Program Documentation Review
- B -- Program Inspection Procedures
- C -- Program Performance
- D -- Compliance Activities
- E -- Incident Investigations
- -- Damage Prevention
- G -- Field Inspections
- H -- Interstate Agent State (If Applicable)
- I -- 60106 Agreement State (If Applicable)



2014 Gas State Program Evaluation -- CY 2014 Gas

State Agency: Iowa Rating:

Agency Status: 60105(a): Yes 60106(a): No Interstate Agent: Yes

Date of Visit: 04/20/2015 - 04/24/2015 **Agency Representative:** Don Stursma **PHMSA Representative:** Leonard Steiner

Commission Chairman to whom follow up letter is to be sent:

Name/Title: Geri D. Huser, Chair Agency: Iowa Utilities Board

Address: 1375 East Court Avenue, Room 69

City/State/Zip: Des Moines, Iowa 50319

INSTRUCTIONS:

Complete this evaluation in accordance with the Procedures for Evaluating State Pipeline Safety Program. The evaluation should generally reflect state program performance during CY 2014 (not the status of performance at the time of the evaluation). All items for which criteria have not been established should be answered based on the PHMSA representative's judgment. A deficiency in any one part of a multiple part question should be scored as needs improvement. Determine the answer to the question then select the appropriate point value. If a state receives less then the maximum points, include a brief explanation in the space provided for general comments/regional observations. If a question is not applicable to a state, select NA. Please ensure all responses are COMPLETE and ACCURATE, and OBJECTIVELY reflect state program performance. Increasing emphasis is being placed on performance. This evaluation together with selected factors reported in the state's annual progress report attachments provide the basis for determining the state's pipeline safety grant allocation.

Field Inspection (PART G):

The field inspection form used will allow different areas of emphasis to be considered for each question. Question 13 is provided for scoring field observation areas. In completing PART G, the PHMSA representative should include a written summary which thoroughly documents the inspection.

Scoring Summary

PARTS		Possible Points	Points Scored
A	Progress Report and Program Documentation Review	10	10
В	Program Inspection Procedures	13	13
C	Program Performance	44	43
D	Compliance Activities	15	14
E	Incident Investigations	11	11
F	Damage Prevention	8	8
G	Field Inspections	12	12
Н	Interstate Agent State (If Applicable)	3	3
I	60106 Agreement State (If Applicable)	0	0
TOTAL	LS	116	114
PARTS A B C D E F G H I TOTAI	ating		98.3



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PART	A - Progress Report and Program Documentation Review	Points(MAX)	Score
1 Evaluator	Accuracy of Jurisdictional Authority and Operator/Inspection Units Data - Progress Report Attachment 1 Yes = 1 No = 0 Needs Improvement = .5 Notes:	1	1
2 Evaluator	Review of Inspection Days for accuracy - Progress Report Attachment 2 Yes = 1 No = 0 Needs Improvement = .5 Notes:	1	1
3 Evaluator	Accuracy verification of Operators and Operators Inspection Units in State - Progres Report Attachment 3 Yes = 1 No = 0 Needs Improvement = .5 Notes:	ss 1	1
4 Evaluator	Were all federally reportable incident reports listed and information correct? - Progre Report Attachment 4 Yes = 1 No = 0 Needs Improvement = .5 Notes:	ess 1	1
5 Evaluator	Accuracy verification of Compliance Activities - Progress Report Attachment 5 Yes = 1 No = 0 Needs Improvement = .5 Notes:	1	1
6 Evaluator	Were pipeline program files well-organized and accessible? - Progress Report Attachment 6 Yes = 2 No = 0 Needs Improvement = 1 Notes:	2	2
7 Evaluator	Was employee listing and completed training accurate and complete? - Progress Report Attachment 7 Yes = 1 No = 0 Needs Improvement = .5 Notes:	ort 1	1
8 Evaluator	Verification of Part 192,193,198,199 Rules and Amendments - Progress Report Attachment 8 Yes = 1 No = 0 Needs Improvement = .5 Notes:	1	1
9	List of Planned Performance - Did state describe accomplishments on Progress Repo	rt in 1	1

detail - Progress Report Attachment 10 Yes = 1 No = 0 Needs Improvement = .5



Evaluator Notes:

10 General Comments:

Info Only = No Points

Evaluator Notes:

The Progress Report was accurate.

Info OnlyInfo Only

Total points scored for this section: 10 Total possible points for this section: 10



PART B -	Program	Inspection	Procedures

1 Evaluato	Standard Inspection procedures should give guidance to state inspectors that insure consistency in all inspections conducted by the state? The following elements should be addressed at a minimum - pre-inspection activities, inspection activities, post-inspection activities. $Yes = 2 No = 0 Needs Improvement = 1$ or Notes:	2	2	
2 Evaluato	IMP and DIMP Inspection procedures should give guidance to state inspectors that insure consistency in all inspections conducted by the state? The following elements should be addressed at a minimum - pre-inspection activities, inspection activities, post-inspection activities. Yes = 1 No = 0 Needs Improvement = .5	1	1	
Evaluato	in Notes.			
3 Evaluato	OQ Inspection procedures should give guidance to state inspectors that insure consistency in all inspections conducted by the state? The following elements should be addressed at a minimum - pre-inspection activities, inspection activities, post-inspection activities. Yes = 1 No = 0 Needs Improvement = .5 or Notes:	1	1	
4 Evaluato	Damage Prevention Inspection procedures should give guidance to state inspectors that insure consistency in all inspections conducted by the state? The following elements should be addressed at a minimum - pre-inspection activities, inspection activities, post-inspection activities. Yes = 1 No = 0 Needs Improvement = .5	1	1	
Evaluato	I NOUS.			
5	Any operator training conducted should be outlined and appropriately documented as needed. Yes = 1 No = 0 Needs Improvement = .5	1	1	
Evaluato	or Notes:			



6 Construction Inspection procedures should give guidance to state inspectors that insure consistency in all inspections conducted by the state? The following elements should be addressed at a minimum - pre-inspection activities, inspection activities, post-inspection activities.

Yes = 1 No = 0 Needs Improvement = .5

Evaluator Notes:

7 Does inspection plan address inspection priorities of each operator, and if necessary each unit, based on the following elements?

Yes = 6 No = 0 Needs Improvement = 1-5

- a. Length of time since last inspection (Within five year interval)
- b. Operating history of operator/unit and/or location (includes leakage, incident and compliance activities)

Yes No Needs Improvement Needs

Yes

No

Needs

Improvement

6

1

1

	c. Type of activity being undertaken by operators (i.e. construction)d. Locations of operators inspection units being inspected - (HCA's, Geographic	Yes ①	No O	Needs Improvement Needs
	areas, Population Density, etc) e. Process to identify high-risk inspection units that includes all threats - (Excavation Damage, Corrosion, Natural Forces, Outside Forces, Material and Welds, Equipment, Operators and any Other Factors)		No O	Improvement Needs Improvement
	f. Are inspection units broken down appropriately?	Yes •	No 🔾	Needs Improvement
Evaluato	or Notes:			
8	General Comments: Info Only = No Points	Info Onl	yInfo Or	ıly
Evaluato	or Notes:			

Total points scored for this section: 13 Total possible points for this section: 13



1

5

	Yes = 5 No = 0			
	A. Total Inspection Person Days (Attachment 2): 399.20			
	B. Total Inspection Person Days Charged to the Program (220 X Inspection Person Years) (Attachment 7): 220 X 4.78 = 1052.33			
	Ratio: A / B 399.20 / 1052.33 = 0.38			
	If Ratio \geq 0.38 Then Points = 5, If Ratio \leq 0.38 Then Points = 0 Points = 0			
	or Notes: nducted the minimum number of inspection days.			
2	Has each inspector and program manager fulfilled the T Q Training Requirements? (See Guidelines Appendix C for requirements) Chapter 4.4 Yes = 5 No = 0 Needs Improvement = 1-4	5		5
	a. Completion of Required OQ Training before conducting inspection as lead?	Yes •	No 🔘	Needs Improvement
	b. Completion of Required DIMP*/IMP Training before conducting inspection as lead? *Effective Evaluation CY2013	Yes •	No 🔾	Needs Improvement
	c. Root Cause Training by at least one inspector/program manager	Yes 💿	No 🔾	Needs Improvement
	d. Note any outside training completed	Yes 💿	No 🔘	Needs Improvement
F 1 .	e. Verify inspector has obtained minimum qualifications to lead any applicable standard inspection as the lead inspector.	Yes •	No 🔾	Needs Improvement
	or Notes: outside training was received.			
3	Did state records and discussions with state pipeline safety program manager indicate adequate knowledge of PHMSA program and regulations? Chapter 4.1,8.1 Yes = 2 No = 0 Needs Improvement = 1	2		2
Evaluate	or Notes:			
4	Did state respond to Chairman's letter on previous evaluation within 60 days and correct or address any noted deficiencies? (If necessary) Chapter 8.1 Yes = 2 No = 0 Needs Improvement = 1	2		2
Evaluate	or Notes:			
All	items were addressed.			
5	Did State hold PHMSA TQ Seminar in Past 3 Years? Chapter 8.5 Yes = 2 No = 0	2		2
	or Notes:			
Iow	ra hosted a seminar in February 2014.			
6	Did state inspect all types of operators and inspection units in accordance with time intervals established in written procedures? Chapter 5.1 Yes = 5 No = 0 Needs Improvement = 1-4	5		5

Was ratio of Total Inspection person-days to total person days acceptable? (Director of

State Programs may modify with just cause) Chapter 4.3



Evaluator Notes:

There are several operators of a transmission pipeline that has reported no HCAs that have not been inspected for Integrity

Management using the protocol A of the inspection form. This should be done as soon as possible.

Did inspection form(s) cover all applicable code requirements addressed on Federal

2

2

Evaluator Notes:

Has state confirmed intrastate transmission operators have submitted information into

NPMS database along with changes made after original submission?

Yes = 1 No = 0 Needs Improvement = .5



14

Evaluator Notes:

21	Did state execute appropriate follow-up actions to Safety Related Condition (SRC) Reports? Chapter 6.3 Yes = 1 No = 0 Needs Improvement = .5	1	1
Evaluator			
Yes			
22	Did the State ask Operators to identify any plastic pipe and components that has shown a record of defects/leaks and what those operators are doing to mitigate the safety concerns? Yes = 1 No = 0 Needs Improvement = .5	1	1
Evaluator			
	des a questions on inspections form.		
23	Did the state participate in/respond to surveys or information requests from NAPSR or PHMSA? Yes = 1 No = 0 Needs Improvement = .5	1	1
Evaluator	Notes:		
24	If the State has issued any waivers/special permits for any operator, has the state verified conditions of those waivers/special permits are being met? This should include having the operator amend procedures where appropriate.(New Question for CY2013, no points until CY2015 evaluation conducted in CY2016) Info Only = No Points		0
Evaluator			
	vaivers were requested in CY2014.		
25	Did the state attend the National NAPSR Board of Directors Meeting in CY being evaluated? (New Question for CY2014, no points first year) Info Only = No Points	0	0
Evaluator Yes	·		
26	Discussion on State Program Performance Metrics found on Stakeholder Communication site. (question will be rolled up and included as part of Question C12 on future evaluations) http://primis.phmsa.dot.gov/comm/states.htm Info Only = No Points	0	0
Evaluator			
	program manager had previous access this website and uses it.		
27	General Comments: Info Only = No Points	Info Onlylr	ifo Only
Evaluator	· Notes:		



Total points scored for this section: 43 Total possible points for this section: 44

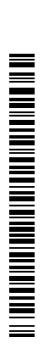
1	Does the state have written procedures to identify steps to be taken from the discovery to resolution of a probable violation? Chapter 5.1	4	2	4
Evaluato	Yes = 4 No = 0 Needs Improvement = 1-3 a. Procedures to notify an operator (company officer) when a noncompliance is identified b. Procedures to routinely review progress of compliance actions to prevent delays or breakdowns r Notes:	Yes • Yes •	No ()	Needs Improvement Needs Improvement
2	Did the state follow compliance procedures (from discovery to resolution) and adequately document all probable violations, including what resolution or further course of action is needed to gain compliance? Chapter 5.1	4	3	3
	Yes = 4 No = 0 Needs Improvement = 1-3 a. Were compliance actions sent to company officer or manager/board member if municipal/government system?	Yes •	No 🔾	Needs Improvement
	b. Were probable violations documented?	Yes 💿	No 🔘	Needs Improvement
	c. Were probable violations resolved?	Yes 🔘	No 🔾	Needs Improvement
	d. Was the progress of probable violations routinely reviewed?	Yes 🔘	No 🔾	Needs Improvement
	operator Wall Lake had repeat violations for a 2012 inspections. The IUB had not received table violation status. No monitoring to determine when or if the probable violations had be Did the state issue compliance actions for all probable violations discovered? Yes = 2 No = 0 Needs Improvement = 1 or Notes:			
4 Evaluato No '	Did compliance actions give reasonable due process to all parties? Including "show cause" hearing if necessary. $Yes = 2 No = 0$ r Notes: "Show Cause Hearings" were conducted.	2		2
5 Evaluato	Is the program manager familiar with state process for imposing civil penalties? Were civil penalties considered for repeat violations (with severity consideration) or violations resulting in incidents/accidents? (describe any actions taken) Yes = 2 No = 0 Needs Improvement = 1 T Notes:	2	2	2
6 Evaluato	Can the State demonstrate it is using their enforcement fining authority for pipeline safety violations? Yes = 1 No = 0 Needs Improvement = .5 r Notes:	1	1	I
In th	ne past, Iowa has used monetary fines as a compliance action/In the past.			
7	General Comments:	Info On	lyInfo On	ly



Evaluator Notes:

Info Only = No Points

Total points scored for this section: 14 Total possible points for this section: 15



Yes = 2 No = 0 Needs Improvement = 1

1

accident?

2

Lvaraace	il tyolos.			
2	Does state have adequate mechanism to receive and respond to operator reports of incidents, including after-hours reports? And did state keep adequate records of Incident/Accident notifications received? Chapter 6 Yes = 2 No = 0 Needs Improvement = 1	2		2
	a. Acknowledgement of MOU between NTSB and PHMSA (Appendix D)	Yes •	No 🔾	Needs Improvement
Evaluato Yes	b. Acknowledgement of Federal/State Cooperation in case of incident/accident (Appendix E) or Notes:	Yes •	No 🔾	Needs Improvement
3 Evaluato	If onsite investigation was not made, did state obtain sufficient information from the operator and/or by other means to determine the facts to support the decision to not go on-site? Chapter 6 Yes = 1 No = 0 Needs Improvement = .5 or Notes:	1		1
4	Were all incidents investigated, thoroughly documented, and with conclusions and recommendations? Yes = 3 No = 0 Needs Improvement = 1-2	3		3
	a. Observations and document review	Yes •	No 🔘	Needs Improvement
	b. Contributing Factors	Yes •	No 🔘	Needs Improvement
	c. Recommendations to prevent recurrences when appropriate	Yes •	No 🔘	Needs Improvement
Evaluato The	or Notes: re was one reported incident in Iowa in CY2014. The investigation still needs to be finalized	d.		improvement
5	Did the state initiate compliance action for violations found during any incident/accident investigation? Yes = 1 No = 0	1		1
	or Notes: probable violations were discovered.			
6	Did the state assist region office by taking appropriate follow-up actions related to the operator incident reports to ensure accuracy and final report has been received by PHMSA? (validate report data from operators concerning incidents/accidents and investigate discrepancies) Chapter 6 Yes = 1 No = 0 Needs Improvement = .5	1		1
	or Notes:			
Yes				
7	Does state share lessons learned from incidents/accidents? (sharing information, such as:	1		1

Does the state have written procedures to address state actions in the event of an incident/

Evaluator Notes:

Yes = 1 No = 0

at NAPSR Region meetings, state seminars, etc)



8 General Comments: Info Only = No Points Evaluator Notes: Info OnlyInfo Only

Total points scored for this section: 11 Total possible points for this section: 11

PART F - Damage Prevention

Points(MAX) Score

1	Has the state reviewed directional drilling/boring procedures of each pipeline operator or its contractor to determine if they include actions to protect their facilities from the dangers posed by drilling and other trench less technologies? NTSB Yes = 2 No = 0 Needs Improvement = 1	2	2
Evaluate	or Notes:		
Que	estion on inspection form.		
2	Did the state inspector check to assure the pipeline operator is following its written procedures pertaining to notification of excavation, marking, positive response and the availability and use of the one call system? Yes = 2 No = 0 Needs Improvement = 1	2	2
Evaluate	or Notes:		
Que	estion on inspection form.		
3	Did the state encourage and promote practices for reducing damages to all underground facilities to its regulated companies? (i.e. such as promoting/adopting the CGA Best Practices encouraging adoption of the 9 Elements, etc.) Yes = 2 No = 0 Needs Improvement = 1	2	2
	or Notes:		
Iow	va is active in CGA.		
4	Has the agency or another organization within the state collected data and evaluated trends on the number of pipeline damages per 1,000 locate requests? (This can include DIRT and other data shared and reviewed by the pipeline safety program) Yes = 2 No = 0 Needs Improvement = 1	2	2
Evaluate	or Notes:		
Col	lect data and compares the trends in Iowa		
5	General Comments: Info Only = No Points	Info OnlyIn	fo Only

Info On Evaluator Notes:



Total points scored for this section: 8 Total possible points for this section: 8

1	Operator, Inspector, Location, Date and PHMSA Representative Info Only = No Points	Info OnlyInfo Or	nly
	Name of Operator Inspected: Titionka Municipal Gas System OPID 19476		
	Name of State Inspector(s) Observed: Dave McCann		
	Location of Inspection: Titonka, Iowa		
	Date of Inspection: 5/26-28/2015		
	Name of PHMSA Representative: Leonard Steiner		
Evaluato	r Notes:		
2	Was the operator or operator's representative notified and/or given the opportunity to be present during inspection? Yes = $1 \text{ No} = 0$	1	1
Evaluato			
Ade	quate notice of the inspection was provided.		
3	Did the inspector use an appropriate inspection form/checklist and was the form/checklist used as a guide for the inspection? (New regulations shall be incorporated) Yes = 2 No = 0 Needs Improvement = 1	t 2	2
Evaluato			
The	inspection form was adequate.		
4	Did the inspector thoroughly document results of the inspection? Yes = 2 No = 0 Needs Improvement = 1	2	2
Evaluato	r Notes:		
Yes,	completed the inspection form.		
5	Did the inspector check to see if the operator had necessary equipment during inspection to conduct tasks viewed? (Maps,pyrometer,soap spray,CGI,etc.) $Yes = 1 No = 0$	1	1
Evaluato	r Notes:		
Yes,	most equipment was not needed.		
6	Did the inspector adequately review the following during the field portion of the state evaluation? (check all that apply on list) Yes = 2 No = 0 Needs Improvement = 1	2	2
	a. Procedures	\boxtimes	
	b. Records	\boxtimes	
	c. Field Activities	\boxtimes	
	d. Other (please comment)		
Evaluato	r Notes:		
Mr.	McCann conducted a standard inspection.		

Did the inspector have adequate knowledge of the pipeline safety program and

regulations? (Evaluator will document reasons if unacceptable)

2

2



D.

E.

Valve Maintenance

Vault Maintenance

 \boxtimes

F.	Welding	
G.	OQ - Operator Qualification	
H.	Compliance Follow-up	
I.	Atmospheric Corrosion	
J.	Other	
4 3 7 4		

Evaluator Notes:

On May 26 and 27, 2015, I observed Dave McCann, a pipeline safety inspector conduct a standard inspection of the gas distribution of the city of Titonka, Iowa. This operator is a municipal with a petroleum gas distribution system. Mr. McCann arrived at the scheduled time and place in Titonka. He was prepared to conducted the inspection. Mr. McCann inspected any amendments to the operator's procedures. A thorough inspection of records and then an inspection of selected parts of the facilities was conducted. Mr. McCann was knowledgeable of the application of the pipeline safety regulations. He conducted the inspection is a professional and courteous manner.

Total points scored for this section: 12 Total possible points for this section: 12



PART	TH - Interstate Agent State (If Applicable)	oints(MAX)	Score
1		1	1
1	Did the state use the current federal inspection form(s)?	1	1
Evaluato	Yes = 1 No = 0 Needs Improvement = .5 or Notes:		
	e used IA during CY2014.		
2	Are results documented demonstrating inspection units were reviewed in accordance w "PHMSA directed inspection plan"? Yes = 1 No = 0 Needs Improvement = .5	vith 1	1
Evaluato			
YES			
3	Did the state submit documentation of the inspections within 60 days as stated in its lat Interstate Agent Agreement form? Yes = 1 No = 0 Needs Improvement = .5	test 1	1
Evaluato	or Notes:		
4	Were probable violations identified by state referred to PHMSA for compliance? (NOT PHMSA representative has discretion to delete question or adjust points, as appropriate based on number of probable violations; any change requires written explanation.) Yes = 1 No = 0 Needs Improvement = .5		NA
Evaluato			
Noj	probable violations were discovered.		
5	Did the state immediately report to PHMSA conditions which may pose an imminent safety hazard to the public or to the environment? Yes = 1 No = 0 Needs Improvement = .5	1	NA
Evaluato	r Notes:		
No o	conditions that posed an imminent safety hazard were discovered.		
6	Did the state give written notice to PHMSA within 60 days of all probable violations found?	1	NA
.	Yes = 1 No = 0 Needs Improvement = .5		
Evaluato			
NO J	probable violations were discovered.		
7	Did the state initially submit documentation to support compliance action by PHMSA probable violations?	on 1	NA
Evaluato	Yes = 1 No = 0 Needs Improvement = .5 or Notes:		
	probable violations were discovered.		

8 General Comments: Info Only = No Points Evaluator Notes: Info OnlyInfo Only

Total points scored for this section: 3 Total possible points for this section: 3

PART	T I - 60106 Agreement State (If Applicable)	oints(MAX)	Score
1 Evaluato	Did the state use the current federal inspection form(s)? Yes = 1 No = 0 Needs Improvement = .5 r Notes:	1	NA
2 Evaluato	Are results documented demonstrating inspection units were reviewed in accordance v state inspection plan? Yes = 1 No = 0 Needs Improvement = .5 r Notes:	with 1	NA
3 Evaluato	Were any probable violations identified by state referred to PHMSA for compliance? (NOTE: PHMSA representative has discretion to delete question or adjust points, as appropriate, based on number of probable violations; any change requires written explanation.) Yes = 1 No = 0 Needs Improvement = .5 T Notes:	1	NA
4 Evaluato	Did the state immediately report to PHMSA conditions which may pose an imminent safety hazard to the public or to the environment? Yes = 1 No = 0 Needs Improvement = .5 r Notes:	1	NA
5 Evaluato	Did the state give written notice to PHMSA within 60 days of all probable violations found? Yes = 1 No = 0 Needs Improvement = .5 r Notes:	1	NA
6 Evaluato	Did the state initially submit adequate documentation to support compliance action by PHMSA on probable violations? Yes = 1 No = 0 Needs Improvement = .5 r Notes:	1	NA



Total points scored for this section: 0 Total possible points for this section: 0

Info OnlyInfo Only

7

Evaluator Notes:

General Comments: Info Only = No Points