

U.S. Department of Transportation **Pipeline and Hazardous Materials Safety Administration** 

# 2010 Natural Gas State Program Evaluation

for

## WISCONSIN PUBLIC SERVICE COMMISSION

Document Legend PART:

- O -- Representative Date and Title Information
- A -- General Program Qualifications
- B -- Inspections and Compliance Procedures/Records/Performance
- C -- Interstate Agent States
- D -- Incident Investigations
- E -- Damage Prevention Initiatives
- F -- Field Inspection
- G -- PHMSA Initiatives Strategic Plan
- H -- Miscellaneous
- I -- Program Initiatives



## 2010 Natural Gas State Program Evaluation -- CY 2010 Natural Gas

State Agency: Wisconsin	1	Rating:		
<b>Agency Status:</b>		60105(a): Yes	60106(a): No	Interstate Agent: No
Date of Visit: 09/12/2011	- 09/16/2011			
Agency Representative:	Thomas Stemrich, Pipeline Safet	y Program Man	ager	
PHMSA Representative	: Glynn Blanton, US DOT/PHMS	A State Program	IS	
Commission Chairman	o whom follow up letter is to be s	sent:		
Name/Title:	Phil Montgomery, Chairman			
Agency:	Public Service Commission of W	/isconsin		
Address:	610 North Whitney Way			
City/State/Zip:	Madison, Wisconsin 53705			

### **INSTRUCTIONS:**

Complete this evaluation in accordance with the Procedures for Evaluating State Pipeline Safety Program. The evaluation should generally reflect state program performance during CY 2010 (not the status of performance at the time of the evaluation). All items for which criteria have not been established should be answered based on the PHMSA representative's judgment. A deficiency in any one part of a multiple part question should be scored as needs improvement. Determine the answer to the question then select the appropriate point value. If a state receives less then the maximum points, include a brief explanation in the space provided for general comments/regional observations. If a question is not applicable to a state, select NA. Please ensure all responses are COMPLETE and ACCURATE, and OBJECTIVELY reflect state program performance. Increasing emphasis is being placed on performance. This evaluation together with selected factors reported in the state's annual certification/agreement attachments provide the basis for determining the state's pipeline safety grant allocation.

### Field Inspection (PART F):

The field inspection form used will allow different areas of emphasis to be considered for each question. Question 13 is provided for scoring field observation areas. In completing PART F, the PHMSA representative should include a <u>written summary</u> which thoroughly documents the inspection.

### **Scoring Summary**

PARTS		<b>Possible Points</b>	<b>Points Scored</b>
A	General Program Qualifications	26	25
В	Inspections and Compliance - Procedures/Records/Performance	23.5	23.5
: C	Interstate Agent States	0	0
D	Incident Investigations	7	7
Е	Damage Prevention Initiatives	9	8
F	Field Inspection	12	12
G	PHMSA Initiatives - Strategic Plan	10	8
Н	Miscellaneous	3	3
Ι	Program Initiatives	9	9
TOTA	LS	99.5	95.5
State R	ating		96.0

2010 Natural Gas State Program Evaluation

1	Did the state submit complete and accurate information on the attachments to its most current 60105(a) Certification/60106 (a) Agreement? (NOTE: PHMSA Representative to verify certification/agreement attachments by reviewing appropriate state documentation. Score a deficiency in any one area as "needs improvement". Attachment numbers appear in parenthesis) Previous Question A.1, Items a-h worth 1 point each	8	8	
	Yes = 8 No = 0 Needs Minor Improvement = 3-7 Needs Major Improvement = 2 a. State Jurisdiction and agent status over gas facilities (1)	$\boxtimes$		
	b. Total state inspection activity (2)	$\boxtimes$		
	c. Gas facilities subject to state safety jurisdiction (3)	$\boxtimes$		
	d. Gas pipeline incidents (4)	$\boxtimes$		
	e. State compliance actions (5)	$\boxtimes$		
	f. State record maintenance and reporting (6)	$\boxtimes$		
	g. State employees directly involved in the gas pipeline safety program (7)	$\boxtimes$		
	h. State compliance with Federal requirements (8)	$\boxtimes$		
their	all information was submitted correctly. Wisconsin Public Service Commission (WIPSC) does not have jurisdiction state damage prevention law penalty only applies to pipeline operators. Minor corrections to attachments 1, 7 & 10 suggested to the Program Manager.			
2	Did the state have an adequate mechanism to receive operator reporting of incidents to ensure state compliance with 60105(a) Certification/60106(a) Agreement requirements (fatality, injury requiring hospitalization, property damage exceeding \$50,000 - Mechanism should include receiving "after hours" reports)? (Chapter 6) Previous Question A.2 $Y_{es} = 1 N_0 = 0$	1	1	
	tes: WI PSC Regulation 104.05 addresses this required information. At the end of each calendar year, WI PSC provide ators on who and how to notify the Commission regarding incidents.	s an annual wr	itten notification to all	l 
3	Has the state held a pipeline safety TQ seminar(s) in the last 3 years? (NOTE: Indicate date of last seminar or if state requested seminar, but T&Q could not provide, indicate date of state request for seminar. Seminars must be held at least once every 3 calendar years.) (Chapter 8.5) Previous Question A.4 $Yes = 2 No = 0$	2	2	
SLR No				
Yes,	WI PSC held their pipeline safety seminar on February 15-18, 2011 in Wisconsin Dells, WI. They had 147 particip	bates at the sem	ninar.	_
4	Were pipeline safety program files well-organized and accessible?(NOTE: This also includes electronic files) (Chapter 5) Previous Question A.5 $Y_{\text{res}=1 No=0}$	1	1	
Regu	tes: a review of their inspection file folders and other related documents found them accessible and well organized. Th latory Filing (ERF) system is a method they use to record and monitor their letters, inspection reports and response mpliance with the pipeline safety regulations.			g
5	Did state records and discussions with the state pipeline safety program manager indicate adequate knowledge of PHMSA program and regulations? (Chapter 4.1, Chapter 8.1) Previous Question A.6 Yes = $2 \text{ No} = 0 \text{ Needs Improvement} = 1$	2	2	
		g corrections to	violations cited and	
6	Did the state respond in writing within 60 days to the requested items in the Chairman's letter following the Region's last program evaluation? (No response is necessary if no items are requested in letter and mark "Yes") (Chapter 8.1) Previous Question A.8 $Y_{es} = 1 N_0 = 0$	1	1	
SLR No Yes, perio	Chairperson Eric Callisto response letter to Zach Barrett, PHMSA State Programs, dated November 22, 2010 was	within the 60 d	lay requested time	

7 What actions, if necessary, did the State initiate as a result of issues raised in the Chairperson's letter from the previous year? Did actions correct or address deficiencies from previous year's evaluation? (No response is necessary if no items are requested in letter and mark "Yes") (Chapter 8.1) Previous Question A.8/A.9 Yes = 1 No = 0

SLR Notes:

Yes, in Chairperson Callisto letter he mentioned if the opportunity presents itself, we will again attempt to gain jurisdictional authority over LPG pipeline facilities. This opportunity has not be available during the latest legislative session. In regard to data being more transparent to the public, a hearing was conducted on December 7, 2010, for adoption of new state pipeline safety rules. One of the rules would require the operators to either participate in the CGA DIRT Program or submit their data through the Commission. No objections were submitted by the operators on the new proposed rules and the Commission is concerning adopting the rules.

1

1

3

### Personnel and Qualifications

8 Has each inspector fulfilled the 3 year TQ training requirement? If No, has the state been granted a waiver 3 regarding TQ courses by the Associate Administrator for Pipeline Safety? (NOTE: If the State has new inspectors who have not attended all TQ courses, but are in a program which will achieve the completion of all applicable courses within 3 years of taking first course (5 years to sucessfully complete), or if a waiver has been granted by the applicable Region Director for the state, please answer yes.) (Chapter 4.4) Previous Question A.10

Yes = 3 No = 0

#### SLR Notes:

Yes, all pipeline safety personnel have completed the T&Q training courses except for Jeff Kluge who was hired on September 27, 2010. Jeff Kluge attended the PL1250, Safety Evaluation course on May 6, 2010 and is scheduled to attend two T&Q courses in calendar year 2011. As a reminder, Tom Stemrich and other individuals need to complete Int Corrosion Web Base Course (PL31C) in order to be qualified to perform Integrity Management Inspections.

9	Brief Description of Non-TQ training Activities: Info Only = No Points	Info Only	Info Only
	For State Personnel: No activity performed for calendar year 2010.		
	For Operators: On October 21 & 22, 2010, Tom Stemrich presented information about pipeline safety regulations and new initiatives at PHMSA before the Utility Workers Coalition members at their meeting in Wisconsin Rapids, WI.		
<b></b>	For Non-Operator Entities/Parties, Information Dissemination, Public Meetings: No activity performed for calendar year 2010.		
SLR No	tes:		
10	Did the lead inspectors complete all required T&Q OQ courses and Computer Based Training (CBT) before conducting OQ Inspections? (Chapter 4.4.1) Previous Question A.12 $Y_{es} = 1 N_0 = 0$	1	1
,	tes: a review of training records indicate the lead inspectors have completed the required training prior to the time insp 2010.	ections were	e conducted in calendar
11	Did the lead inspectors complete all required TQ Integrity Management (IMP) Courses/Seminars and CBT before conducting IMP Inspections? (Chapter 4.4.1) Previous Question A.13 $Yes = 1 No = 0$	1	0
	tes: a review of T&Q training records indicate lead inspectors Tom Stemrich and Jeff Murley have not completed the In refore, a loss of one point was assessed.	t Corrosion	WBT course PL31C.
12	Was the ratio acceptable of Total inspection Person-days to Total Person-days charged to the program by state inspectors? (Region Director may modify points for just cause) (Chapter 4.3) Previous Question B.12 $Y_{es} = 5 N_0 = 0$	5	5
	A. Total Inspection Person Days (Attachment 2): 380.00		
	B. Total Inspection Person Days Charged to the Program (220 X Inspection Person Years) (Attachment 7): 220 X 3.83 = 843.33		
	Ratio: A / B 380.00 / 843.33 = 0.45		
	If Ratio $\geq 0.38$ Then Points = 5, If Ratio $< 0.38$ Then Points = 0 Points = 5		
069115450			Wis

#### SLR Notes:

- A. Total Inspection Person Days (Attachment 2) = 380
- B. Total Inspection Person Days Charged to the program (220\*Number of Inspection person years (Attachment 7) =842.6
- Formula:- Ratio = A/B = 380/843.33 = 0.450985
- Rule:- (If Ratio  $\geq$ =.38 then points = 5 else Points = 0.)
- Thus Points = 5 Yes, WIPSC had 380 inspection person days during 2010. The resulting ratio is 0.45 which exceeds the minimum ratio of 0.38, thus a 5 point score is awarded.
- 13 Have there been modifications or proposed changes to inspector-staffing levels? (If yes, describe) Previous Info Only Info Only Question B.13 Info Only = No Points

SLR Notes:

Yes, on September 27, 2010, WI PSC hired a new pipeline safety inspector, Mr. Jeff Kluge. Mr. Kluge has a mechanical engineering degree and graduated from Marquette University in May, 2010.

#### 14 Part-A General Comments/Regional Observations

Info Only = No Points

#### SLR Notes:

See question 11. Lose of one point due to lead inspectors not completing all Integrity Management courses prior to performing inspections. Tom Stemrich and Jeff Murley have not completed the Int Corrosion WBT course PL31C.

Total points scored for this section: 25 Total possible points for this section: 26

Info Only Info Only

#### PART B - Inspections and Compliance - Procedures/Records/ Points(MAX) Score Performance

Inspection Procedures						
1	(Cha	s the State have a written inspection plan to complete the following? (all types of operators including LNG) apter 5.1) Previous Question B.1 + Chapter 5 Changes + Incorporate LNG = 6.5 No = 0 Needs Improvement = 50% Deduction	6.5	6.	5	
	a	Standard Inspections (Including LNG) (Max points = 2)	Yes 💿	No 🔿	Needs Improvement	
	b	IMP Inspections (Including DIMP) (Max points = .5)	Yes 💿	No 🔿	Needs Improvement	
	c	OQ Inspections (Max points = .5)	Yes 💽	No 🔿	Needs Improvement	
	d	Damage Prevention (Max points = .5)	Yes 💽	No 🔿	Needs Improvement	
	e	On-Site Operator Training (Max points = .5)	Yes 💿	No 🔿	Needs Improvement	
	f	Construction Inspections (Max points = .5)	Yes 💿	No 🔿	Needs Improvement	
	g	Incident/Accident Investigations (Max points = 1)	Yes 💽	No 🔿	Needs Improvement	
	h	Compliance Follow-up (Max points = 1)	Yes 🖲	No 🔿	Needs Improvement	

#### SLR Notes:

The revised and updated written procedures manual is titled, "Public Service Commission of Wisconsin, Policy for Conducting Pipeline Safety Inspections. Several new items have been added to the document.

- A: Yes, page 1, item 1
- B: Yes, page 4
- C: Yes, page 4
- D: Yes, page 1, item 1 and page 3
- E: Yes, page 3
- F: Yes, page 1, item 1
- G: Yes, page 7 & 8
- H: Yes, page 4
- 2 Did the written Procedures for selecting operators adequately address key concerns? (Chapter 5.1) Previous 2 2 Question B.2, items a-d are worth .5 point each Yes = 2 No = 0 Needs Improvement = 50% Deduction Needs Length of time since last inspection Yes 💿 No 🔿 а Improvement Needs b History of Operator/unit and/or location (including leakage, incident and compliance history) Yes 💿 No 🔿 Improvement O Needs с Type of activity being undertaken by operator (construction etc) Yes 💿 No 🔿 Improvement Needs d For large operators, rotation of locations inspected Yes 💿 No 🔿 Improvement SLR Notes: A: Yes, page 1, item 1 B: Yes, page 4
  - - C: Yes, page 4
    - D: Yes, page 1, item 1 and page 3

### **Inspection Performance**

3 Did the state inspect all types of operators and inspection units in accordance with time intervals established in 2 2 its written procedures? (Chapter 5.1) Previous Question B.3 Yes = 2 No = 0

#### SLR Notes:

Yes, all operators and inspection units were inspected in accordance with the Public Service Commission of Wisconsin, Policy for Conducting Pipeline Safety Inspections.

#### Did the state inspection form cover all applicable code requirements addressed on the Federal Inspection forms? 1 1 4 (Chapter 5.1 (3)) Previous Question B.4 Yes = 1 No = 0

#### SLR Notes:

Yes. All questions in their database form are the same as the federal inspection questions. A review of the federal inspection form to their state forms was checked by this writer.

5	Did state complete all applicable portions of inspection forms? (Chapter 5.1 (3)) Previous Question B.5 Yes = 1 No = 0	1	1
SLR No			
	A review of several inspection reports found all information was complete and accurate with items found or noted.		
6	Did the state initiate appropriate follow-up actions to Safety Related Condition Reports? (Chapter 6.3) Previous Question B.6 $Y_{es} = .5 N_0 = 0$	.5	NA
SLR No			
	During calendar year 2010, there were no safety related condition reports submitted by intrastate natural gas operato	rs located ir	n the State of Wisconsin
7	Did the state review operator procedures for determining if exposed cast iron pipe was examined for evidence of graphitization and if necessary remedial action was taken? (NTSB) Previous Question B.7 Yes = .5 No = 0	.5	NA
SLR No			
NA.	The State of Wisconsin does not have cast-iron mains, service lines or pipelines located in their state.		
8	Did the state review operator procedures for surveillance of cast iron pipelines, including appropriate action resulting from tracking circumferential cracking failures, study of leakage history, or other unusual operating maintenance condition? (Note: See GPTC Appendix G-18 for guidance) (NTSB) Previous Question B.8 $Y_{es} = .5 N_0 = 0$	.5	NA
SLR No	tes: The State of Wisconsin does not have cast-iron mains, service lines or pipelines located in their state.		
	The state of wisconsin does not have cast-non mains, service miles of pipennes rocated in their state.		
9	Did the state review operator emergency response procedures for leaks caused by excavation damage near buildings and determine whether the procedures adequately address the possibility of multiple leaks and underground migration of gas into nearby buildings Refer to $4/12/01$ letter from PHMSA in response to NTSB recommendation P-00-20 and P-00-21? (NTSB) Previous Question B.9 Yes = .5 No = 0	.5	.5
SLR No			
Yes.	This item is reviewed during the standard inspection on a natural gas distribution system.		
10	Did the state review operator records of previous accidents and failures including reported third party damage and leak response to ensure appropriate operator response as required by 192.617? (NTSB) Previous Question B.10 $Y_{es} = 1 N_0 = 0$	1	1
SLR No			
	this information is addressed in the standard inspection.		
Co	mpliance - 60105(a) States		
11	Did the state adequately document sufficient information on probable violations? (Chapter 5.2) Previous Question B.14 Yes = 1 No = 0 Needs Improvement = .5	1	1
SLR No			
Yes,	information located in their Electronic Regulatory Filing (ERF) system database indicates documentation is being us	sed to monif	tor probable violations.
12	Does the state have written procedures to identify the steps to be taken from the discovery to the resolution of a probable violation as specified in the "Guidelines for State Participating in the Pipeline Safety Program"? (Chapter 5.1) Previous Question $D(1).1$ Yes = 1 No = 0 Needs Improvement = .5	1	1
SLR No Yes, this i	Public Service Commission of Wisconsin, Policy for Conducting Pipeline Safety Inspections, page 4, Notification &	t Follow-up	Procedures, addresses
13	Does the state have written procedures to notify an operator when a noncompliance is identified as specified in the "Guidelines for States Participating in the Pipeline Safety Program"? (Chapter 5.1(4)) Previous Question D (1).2	1	1

Yes = 1 No = 0 Needs Improvement = .5

SLR Notes:

Yes, Public Service Commission of Wisconsin, Policy for Conducting Pipeline Safety Inspections page 4, Notification & Follow-up Procedures addresses this item.

14	Does the state have a written procedure for routinely reviewing the progress of compliance actions to prevent delays or breakdowns of the enforcement process, as required by the "Guidelines for States Participating in the Pipeline Safety Program"? (Chapter 5.1(5)) Previous Question D(1).3 Yes = $1 \text{ No} = 0 \text{ Needs Improvement} = .5$	1	1
SLR No	*		
Yes,	Public Service Commission of Wisconsin, Policy for Conducting Pipeline Safety Inspections items 3 & 4 on page 4, edures addresses this item.	Notificat	ion & Follow-up
15	Has the State issued compliance actions for all probable violations discovered? (Note : PHMSA representative has discretion to delete question or adjust points, as appropriate, based on number of probable violations; any change requires written explanation) Previous Question $D(1).4$ Yes = 1 No = 0	1	1
		ompliance	e until the violations have
16	Did the state follow its written procedures for reviewing compliance actions and follow-up to determine that prompt corrective actions were taken by operators, within the time frames established by the procedures and compliance correspondence, as required by the "Guidelines for States Participating in the Pipeline Safety Program"? Previous Question $D(1).5$ Yes = 1 No = 0 Needs Improvement = .5	1	1
SLR No Yes, Syst	this is addressed in the Public Service Commission of Wisconsin, Policy for Conducting Pipeline Safety Inspections,	and Elec	tronic Regulatory Filing
17	If compliance could not be established by other means, did state pipeline safety program staff request formal action, such as a "Show Cause Hearing" to correct pipeline safety violations? (check each states enforcement procedures) Previous Question D(1).6 No = 0 Yes = 1	1	1
SLR No	tes:		
Yes,	WIPSC has the authority to issue a show cause against the operator for non-compliance.		
18	Did the state adequately document the resolution of probable violations? (Chapter 5.1 (6)) Previous Question $D(1).7$ Yes = 1 No = 0 Needs Improvement = .5	1	1
SLR No	•		
Yes,	their written procedures and files indicate they adequately documented all probable violations.		
19	Were compliance actions sent to a company officer? (manager or board member if municipal/government system) (Chapter 5.1(4)) Previous Question D(1).8 Yes = $.5 N_0 = 0$	.5	.5
		ification d	& Follow-up Procedures
20	Did the compliance proceedings give reasonable due process to all parties? (check each states enforcement procedures) Previous Question D(1).9 Yes = 1 No = 0 Needs Improvement = .5	1	1
SLR No	tes:		
Yes,	Wisconsin Public Service Commission rules 196.26 or 196.28 address this requirement.		
Co	mpliance - 60106(a) States		
21	Did the state use the current federal inspection form(s)? Previous Question D(2).1	1	NA
SLR No	Yes = 1 No = 0 Needs Improvement = .5 tes:		

22	Are results adequately documented demonstrating inspection units were reviewed in accordance with state inspection plan? Previous Question D(2).2 Yes = 1 No = 0 Needs Improvement = .5	1	NA
SLR Not			
23	Were any probable violations identified by state referred to PHMSA for compliance? (NOTE: PHMSA representative has discretion to delete question or adjust points, as appropriate, based on number of probable violations; any change requires written explanation.) Previous Question $D(2).3$ Yes = 1 No = 0 Needs Improvement = .5	1	NA
SLR Not			
24	Did the state immediately report to PHMSA conditions which may pose an imminent safety hazard to the public or to the environment? Previous Question $D(2).4$ Yes = 1 No = 0 Needs Improvement = .5	1	NA
SLR Not	es:		
25	Did the state give written notice to PHMSA within 60 days of all probable violations found? Previous Question $D(2).5$ Yes = 1 No = 0 Needs Improvement = .5	1	NA
SLR Not	*		
SLR Not	es: Did the state initially submit adequate documentation to support compliance action by PHMSA on probable violations? Previous Question D(2).6	1	NA
SLR Not 26 SLR Not	es: Did the state initially submit adequate documentation to support compliance action by PHMSA on probable violations? Previous Question D(2).6 Yes = 1 No = 0 Needs Improvement = .5	1	NA
26	es: Did the state initially submit adequate documentation to support compliance action by PHMSA on probable violations? Previous Question D(2).6 Yes = 1 No = 0 Needs Improvement = .5	1	NA
26	es: Did the state initially submit adequate documentation to support compliance action by PHMSA on probable violations? Previous Question D(2).6 Yes = 1 No = 0 Needs Improvement = .5 es: Is the program manager familiar with state process for imposing civil penalties? Were civil penalties considered for repeat violations (with severity consideration) or violations resulting in incidents/accidents? (describe any actions taken)	l Info Only	
26 SLR Not	es: Did the state initially submit adequate documentation to support compliance action by PHMSA on probable violations? Previous Question D(2).6 Yes = 1 No = 0 Needs Improvement = .5 es: Is the program manager familiar with state process for imposing civil penalties? Were civil penalties considered for repeat violations (with severity consideration) or violations resulting in incidents/accidents? (describe any actions taken) Info Only = No Points		
26 SLR Not 27 SLR Not Yes, 7	es: Did the state initially submit adequate documentation to support compliance action by PHMSA on probable violations? Previous Question D(2).6 Yes = 1 No = 0 Needs Improvement = .5 es: Is the program manager familiar with state process for imposing civil penalties? Were civil penalties considered for repeat violations (with severity consideration) or violations resulting in incidents/accidents? (describe any actions taken) Info Only = No Points	Info Only	Info Only
26 SLR Not 27 SLR Not Yes, 7	es: Did the state initially submit adequate documentation to support compliance action by PHMSA on probable violations? Previous Question D(2).6 Yes = 1 No = 0 Needs Improvement = .5 es: Is the program manager familiar with state process for imposing civil penalties? Were civil penalties considered for repeat violations (with severity consideration) or violations resulting in incidents/accidents? (describe any actions taken) Info Only = No Points es: For Stemrich is familiar with this process and has used civil penalties on Mid West Natural Gas in 2001 for failure c fusion.	Info Only	Info Only y qualify individuals c
26 SLR Not 27 SLR Not Yes, plasti	es: Did the state initially submit adequate documentation to support compliance action by PHMSA on probable violations? Previous Question D(2).6 Yes = 1 No = 0 Needs Improvement = .5 es: Is the program manager familiar with state process for imposing civil penalties? Were civil penalties considered for repeat violations (with severity consideration) or violations resulting in incidents/accidents? (describe any actions taken) Info Only = No Points es: For Stemrich is familiar with this process and has used civil penalties on Mid West Natural Gas in 2001 for failure e fusion. Part B: General Comments/Regional Observations Info Only = No Points	Info Only e to properly	Info Only y qualify individuals c

Total points scored for this section: 23.5 Total possible points for this section: 23.5

NA NA NA
NA
NA
NA
NA
NA
NA .
NA
Only
Only
Only
_

1	Are state personnel following the procedures for Federal/State cooperation in case of an incident? (See Appendix in "Guidelines for States Participating in the Pipeline Safety Program") (Chapter 6.1) Previous Question E.1 Yes = 1 No = 0 Needs Improvement = .5	1		1
SLR No				
	Public Service Commission of Wisconsin, Policy for Conducting Pipeline Safety Inspections, Incident Investigatio	ns, page 7, a	addresses	this item.
2	Are state personnel familiar with the jurisdictional authority and Memorandum of Understanding between NTSB and PHMSA? (See Appendix in "Guidelines for States Participating in the Pipeline Safety Program") (Chapter 6 ? Appendix D) Previous Question E.2 $Y_{\text{es}=.5 \text{ No}=0}$	.5		5
		A in the Pul	olic Servic	e Commission
3	Did the state keep adequate records of incident notifications received? Previous Question E.3 Yes = 1 No = 0 Needs Improvement = .5	1		1
SLR No				
	Wisconsin Public Service Commission keeps telephonic incident reports by year in a file folder.			
4	If an onsite investigation of an incident was not made, did the state obtain sufficient information by other means to determine the facts and support the decision not to go on-site? Previous Question E.4 Yes = 1 No = 0 Needs Improvement = .5	1		1
SLR No	tes:			
Yes.	Wisconsin Public Service Commission policy is to response to all potential incidents.			
5	Were investigations thorough and conclusions and recommendations documented in an acceptable manner? Previous Question E.5, comprehensive question worth 2 points total Yes = 2 No = 0 Needs Improvement = 1	2	:	2
	a. Observations and Document Review	Yes 💿	No 🔿	Needs Improvement
	b. Contributing Factors	Yes 💽	No 🔿	Needs Improvement
	c. Recommendations to prevent recurrences where appropriate	Yes 💽	No 🔿	Needs Improvement
SLR No	tes:			pro ; ellient
No ii	ncidents occurred in 2010.			
6	Did the state initiate enforcement action for violations found during any incident investigation(s)? Previous Question E.6 Variation Yes = 1 No = 0 Needs Improvement = .5	1		1
SLR No	tes:			
No ii	ncidents occurred in 2010.			
7	Did the state assist region office by taking appropriate follow-up actions related to the operator incident reports to ensure accuracy and final report has been received by PHMSA? (validate annual report data from operators concerning incidents/accidents and investigate discrepancies) (Chapter 6) Previous Question E.7/E.8 Yes = $.5 \text{ No} = 0$	.5	0.	5
	tes: Wisconsin Public Service Commission has responded to PHMSA Central Region within ten days of an accident or n F 7100.1	information	ı pertainin	g to the DOT
8	Part D: General Comments/Regional Observations Info Only = No Points	Info Only	Info Onl	у

SLR Notes:

No comments.

Total points scored for this section: 7 Total possible points for this section: 7



1	Has the state reviewed directional drilling/boring procedures of each pipeline operator or its contractor to determine if they include actions to protect their facilities from the dangers posed by drilling and other trench less technologies? Previous Question B.11 Yes = 2 No = 0 Needs Improvement = 1	2	2
SLR No	otes:		
Yes	, this requirement is reviewed by the engineer during a damage prevention review of the operator's O & M Plan.		
2	Did the state inspector check to assure the pipeline operator is following its written procedures pertaining to notification of excavation, marking, positive response and the availability and use of the one call system? New 2008 Yes = $2 \text{ No} = 0$	2	2
SLR No	otes:		
Yes	, this is reviewed during the standard inspection.		
3	Did the state encourage and promote the adoption of the Common Ground Alliance Best Practices document to its regulated companies as a means of reducing damages to all underground facilities? Previous Question A.7 Yes = 2 No = 0 Needs Improvement = 1	2	2
	otes: , they continue to promote the adoption of the Common Ground Alliance Best Practices at the Wisconsin Digger Con tings. The commission's proposed rules will require all natural gas operators under their jurisdiction to report all dam		
4	Has the agency or another organization within the state collected data and evaluated trends on the number of pipeline damages per 1,000 locate requests? New 2008 Yes = $1 \text{ No} = 0$	1	0
SLR No	otes:		
of p	They continue to encourage operators to report damages via the DIRT program on CGA's website, but the collection ipeline damages per 1,000 locate requests is not available. The agency's proposed rule making will require this data to re. The proposed rules may be effective at the end of calendar year 2012.		
5	Did the state review operators' records of accidents and failures due to excavation damage to ensure causes of failure are addressed to minimize the possibility of recurrence as required by 192.617? $Y_{es} = 2 N_0 = 0$	2	2
SLR No			
	, this is reviewed in the standard inspection form and all operators are required under their commission's rule to report	all accidents or i	ncidents.
6	Part E: General Comments/Regional Observations Info Only = No Points	Info Only Info C	Only
SLR No	otes:		
Los	s of one point pertaining to question E.4.		

Total points scored for this section: 8 Total possible points for this section: 9



1	Operator, Inspector, Location, Date and PHMSA Representative Info Only = No Points	Info Only	Info Only
	Name of Operator Inspected: Wisconsin Gas Company (We Energies)		
	Name of State Inspector(s) Observed: Tom Stemrich, Jeff Kluge and JeffMurley		
	Location of Inspection: Milwaukee, WI		
	Date of Inspection: September 15, 2011		
	Name of PHMSA Representative: Glynn Blanton, US DOT/PHMSA		
SLR No This	tes: inspection was conducted in We Energies conference room located at their service center location in Milwaukee, W	/Ι.	
Pete	Strommen, Manger- Regulatory Compliance Schneider, Standards Analyst, Gas Regulatory Compliance Monson and Scott Olson, Engineer- Regulatory Compliance		
2	Was the operator or operator's representative notified and/or given the opportunity to be present during inspection? New 2008 $Y_{es} = 1 N_0 = 0$	1	1
SLR No	tes:		
Yes,	the operator's offical representatives were contacted by Tom Stemrich two weeks prior to the standard inspection.		
3	Did the inspector use an acceptable inspection form/checklist and was the form/checklist used as a guide for the inspection? (New regulations shall be incorporated) Previous Question F.2 $Y_{es} = 2 N_0 = 0$	2	2
SLR No Yes,	tes: the inspectors used the Microsoft software program entitled, "WGC 2011" to perform the standard inspection.		
4	Did the inspector thoroughly document results of the inspection? Previous Question F.3 $Yes = 2 No = 0$	2	2
SLR No		(1, <sup>1</sup> , 0, 8	
Yes,	the inspectors thoroughly documented each of the responses from the operator on compliance questions asked abou	t their O &	M procedures.
5	Did the inspector check to see if the operator had necessary equipment during inspection to conduct tasks viewed? (Maps, pyrometer, soap spray, CGI, etc.) New 2008 $Yes = 1 No = 0$	1	1
SLR No			
Yes,	the operator representatives had available their O & M plan or other relative information pertaining to the standard	inspection b	being conducted.
6	What type of inspection(s) did the state inspector conduct during the field portion of the state evaluation? (i.e. Standard, Construction, IMP, etc) New 2008 Info Only = No Points	Info Only	Info Only
SLR No	tes:		
Stan	dard inspection.		
7	Did the inspector adequately review the following during the field portion of the state evaluation? (check all that apply on list) New 2008, comprehensive question worth 2 points total Yes = 2 No = 0 Needs Improvement = 1	2	2
	a. Procedures	$\boxtimes$	
	b. Records	$\boxtimes$	
69115450			Wis

	c. Field Activities/Facilities		
	d. Other (Please Comment)		
SLR No			
This	was an office records review of the operator's O & M procedures and records.		
		2	2
8	Did the inspector have adequate knowledge of the pipeline safety program and regulations? (Liaison will document reasons if unacceptable) Previous Question F.8 Yes = 2 No = 0	2	2
SLR No	tes:		
Yes,	each inspectors adequately demonstrated their working knowledge of the pipeline safety and WI PSC regulations.		
9	Did the inspector conduct an exit interview? (If inspection is not totally complete the interview should be based on areas covered during time of field evaluation) Previous Question F.10 Yes = 1 No = 0	1 1	1
SLR No	tes:		
Yes,	the inspectors conducted an exit interview with the operator providing information on areas of compliance.		
10	During the exit interview, did the inspector identify probable violations found during the inspections? Previou Question F.11 Yes = $1 \text{ No} = 0$	s 1	1
SLR No	tes:		
No a	reas of probable violations were found or noted during this inspection.		
11 SLR No This	What did the inspector observe in the field? (Narrative description of field observations and how inspector performed) Info Only = No Points tes: was an office records review and no outside field inspection was performed.	Info Only	Info Only
	was an office records review and no outside field inspection was performed.		
12	Best Practices to Share with Other States - (Field - could be from operator visited or state inspector practices) Info Only = No Points	Info Only	Info Only
SLR No			
13	Field Observation Areas Observed (check all that apply) Info Only = No Points	Info Only	Info Only
	a. Abandonment		
	b. Abnormal Operations		
	c. Break-Out Tanks		
	d. Compressor or Pump Stations		
	e. Change in Class Location		
	f. Casings		
	g. Cathodic Protection		
	h. Cast-iron Replacement		
	i. Damage Prevention		
	j. Deactivation		
	k. Emergency Procedures		
	l. Inspection of Right-of-Way		

Inspection of Right-of-Way 1.

- m. Line Markers
- n. Liaison with Public Officials
- Leak Surveys 0.
- MOP p.
- MAOP q.

	r.	Moving Pipe	
	s.	New Construction	
	t.	Navigable Waterway Crossings	
	u.	Odorization	
	v.	Overpressure Safety Devices	
	w.	Plastic Pipe Installation	
	x.	Public Education	
	y.	Purging	
	z.	Prevention of Accidental Ignition	
	А.	Repairs	
	В.	Signs	
	C.	Tapping	
	D.	Valve Maintenance	
	E.	Vault Maintenance	
	F.	Welding	
	G.	OQ - Operator Qualification	
	H.	Compliance Follow-up	
	I.	Atmospheric Corrosion	
	J.	Other	
SLR Notes:			

Due to time limitations a field inspection was not observed.

14 Part F: General Comments/Regional Observations Info Only = No Points

#### SLR Notes:

The engineers conducted a very professional inspection and discussed with the operator representative areas of change that will improve their natural gas distribution system.

Total points scored for this section: 12 Total possible points for this section: 12

Info Only Info Only



R	isk base Inspections - Targeting High Risk Areas		
1	Does state have process to identify high risk inspection units? Yes = $1.5$ No = $0$	1.5	1.5
	Risk Factors (criteria) to consider may include:		
	Miles of HCA's, Geographic area, Population Density		
	Length of time since last inspection		
	History of Individual Operator units (leakage, incident and compliance history, etc.)		
	Threats - (Excavation Damage, Corrosion, Natural Forces, Other Outside Forces, Material or Welds,		
SLR N	Equipment, Operations, Other) Jotes:		
	s, Wisconsin Public Service Commission's Criteria for Inspecting Natural Gas Utilities address these items on page 2,	section 7.	
2	Are inspection units broken down appropriately? (see definitions in Guidelines) Yes = $.5 \text{ No} = 0$	.5	0.5
SLR N			
ava	es. Inspection units are broken down appropriately using the guidelines for states participating in the pipeline safety pro- ailable to them. Consideration should be taken to add the definition of "inspection unit" to the Public Service Commiss inducting Pipeline Safety Inspections.		
3	Consideration of operators Driver Pran? (If available and pending futernaking)	Info Only	Info Only
	Info Only = No Points <b>[otes:</b> IPSC staff members have contacted their natural gas operators inquiring about the status of the operator's DIMP plan b ticipate reviewing all DIMP plans by year end 2011.	y email an	d letter. Staff members
4	Does state inspection process target high risk areas? Yes = .5 No = 0	.5	0.5
SLR N Ye	lotes: s, Public Service Commission of Wisconsin, Policy for Conducting Pipeline Safety Inspections page 2, section 7 addre	esses this it	em.
U	se of Data to Help Drive Program Priority and Inspections		
5	Does state use data to analyze effectiveness of damage prevention efforts in the state? (DIRT or other data, etc) Yes = $.5 \text{ No} = 0$	.5	0
SLR N Nc no	lotes: b. The agency is encouraging all gas operators under the Wisconsin Public Service Commission jurisdiction to participa analysis is being reviewed or performed. Therefore a loss of 0.5 point was assessed.	ate in the C	GA DIRT Program but
6	Has state reviewed data on Operator Annual reports for accuracy?	.5	0.5
SLR N	Yes = .5 No = 0 <b>[otes:</b>		
	s. This is a requirement in WIPSC rules and regulations Section 135.016.		
7	Has state analyzed annual report data for trends and operator issues? Yes = .5 No = 0	.5	0.5
	lotes: es, this is reviewed as the document is filed by staff members to see if the operator has an increase in leakage or remova own to be of concern.	al of plastic	e pipelines that have been
8	Has state reviewed data on Incident/Accident reports for accuracy? Yes = .5 No = 0	.5	0.5

PART G - PHMSA Initiatives - Strategic Plan

Points(MAX) Score

	this item is being performed when an incident/accident report is filed. Consideration should be taken to add this pro mission of Wisconsin, Policy for Conducting Pipeline Safety Inspections.	ocess in the	Public Service
9	Does state do evaluation of effectiveness of program based on data? (i.e. performance measures, trends, etc.) $Y_{es} = .5 N_0 = 0$	.5	0.5
SLR No			
Yes,	this is accomplished through the Pipeline Safety Program Performance Measures filed in the Bi-Annual Financial	Report to th	e Governor's Office.
10	Did the State input all operator qualification inspection results into web based database provided by PHMSA in a timely manner upon completion of OQ inspections? Previous Question B.15 Yes = $.5 \text{ No} = 0$	.5	0
SLR No	tes:		
No. '	This information was not submitted into the web based database provided by PHMSA. A loss of 0.5 was accessed.		
11	Did the State submit their replies into the Integrity Management Database (IMDB) in response to the Operators notifications for their integrity management program? Previous Question B.16 $Yes = .5 No = 0$	.5	0
SLR No	tes:		
No.	They have not submitted their replies into the Integrity Management Database. A loss of 0.5 points was assessed.		
12	Have the IMP Federal Protocol forms been uploaded to the IMDB? Previous Question B.17 Yes = $.5 \text{ No} = 0$	.5	0
	tes: A review of the Integrity Management Data Base on September 6, 2011 indicated the forms have not been uploaded points was assessed.	l for calend	ar year 2010. A loss of
13	Did the State ask Operators to identify any plastic pipe and components that has shown a record of defects/leaks and what those operators are doing to mitigate the safety concerns? Previous Question B.18 $Y_{es} = .5 N_0 = 0$	.5	0.5
	tes: a letter was sent to all operators on February 18, 2009 pertaining to this item. WI PSC staff members reviewed the action, the Wisconsin Gas agreed to replace approximately 125 miles of plastic pipe and 54 miles of fiber glass pipe		
14	Has state confirmed transmission operators have submitted information into National Pipeline Mapping System (NPMS) database along with any changes made after original submission? Yes = $.5 \text{ No} = 0$	.5	0.5
		ch of their ti	ansmission operator's
Ac	cident/Incident Investigation Learning and Sharing Lessons Learn	ned	
15	Has state shared lessons learned from incidents/accidents? (i.e. NAPSR meetings and communications) $Y_{es} = .5 N_0 = 0$	.5	0.5
SLR No Yes,		heir inspect	ion visits.
16	Does the State support data gathering efforts concerning accidents? (Frequency/Consequence/etc) Yes = .5 No = 0	.5	0.5
SLR No			
	program manager continues to encourage all operators to submit damage reporting data to their agency or through	the CGA D	IRT Program.
17	Does state have incident/accident criteria for conducting root cause analysis? Info Only = No Points	Info Only	Info Only
	tes: this information is described in their Public Service Commission of Wisconsin, Policy for Conducting Pipeline Sat age 8.	ety Inspect	ons document. Located

18		Info Only I	nfo Only
	Info Only = No Points <b>[otes:</b> Is, a root cause analysis is performed and described in the Public Service Commission of Wisconsin, Policy for tion.	r Conducting Pipeline	Safety Inspections
19	Has state participated on root cause analysis training? (can also be on wait list) Yes = .5 No = 0	.5	0.5
SLR N	lotes:		
Ye	es, Tom Stemrich, Jeff Murley and Dagmar Vanek completed the root cause analysis training courses in Dallas	, TX and Minneapoli	s, MN.
Т	ransparency - Communication with Stakeholders		
20	Other than pipeline safety seminar does State communicate with stakeholders? (Communicate program d pub awareness, etc.) Yes = $.5 \text{ No } = 0$	lata, .5	0.5
	lotes: s, this is accomplished via the Wisconsin Utility Association, Utility Workers Coalition, Diggers Hot Line Committee meetings.	mmittee and Commo	n Ground Alliance
21	Does state share enforcement data with public? (Website, newsletters, docket access, etc.) $Yes = .5 No = 0$	.5	0.5
	lotes: es. This is accomplished via the Wisconsin Electronic Records File. This web based information is available to forcement reports and letters from operators pertaining to their compliance with the pipeline safety regulations		les information on
22	Part G: General Comments/Regional Observations Info Only = No Points	Info Only I	nfo Only
Qu	•	risdiction to participa	te in the CGA DIRT
Qu	estion 10: No. This information was not submitted into the web based database provided by PHMSA. A loss of	of 0.5 was accessed.	
Qu	estion 11: No. They have not submitted their replies into the Integrity Management Database. A loss of 0.5 po	oints was assessed.	
~	testion 12: No. A review of the Integrity Management Data Base on September 6, 2011 indicated the forms hav 10. A loss of 0.5 points was assessed.	ve not been uploaded	for calendar year

Total points scored for this section: 8 Total possible points for this section: 10

1	What were the major accomplishments for the year being evaluated? (Describe the accomplishments, NAPSR Activities and Participation, etc.) Yes = $.5 \text{ No} = 0$	.5	0.5	
SLR No				
Wis	ring calendar year 2010, a new pipeline safety engineer was hired to replace John Vogt who retired with twenty five sconsin Public Service Commission. Tom Stemrich was elected as Chairman of the NAPSR Central Region and con ency's Announcements Pipeline Safety R&D.			sed
2	What legislative or program initiatives are taking place/planned in the state, past, present, and future? (Describinitiatives (i.e. damage prevention, jurisdiction/authority, compliance/administrative, etc.) $Y_{es} = .5 \text{ No} = 0$	e .5	0.5	
resu	otes: ring calendar year 2010, a hearing was conducted by the Wisconsin PSC pertaining to the proposed rule changes to t ults of the hearing were positive with no objections of the rules. The rules are pending approval of the agency before dication and comments from the Wisconsin Legislature.			
3	Any Risk Reduction Accomplishments/Projects? (i.e. Cast iron replacement projects, bare steel, third-party damage reductions, etc.) Yes = $.5 \text{ No} = 0$	.5	0.5	
SLR No Wis pub	sconsin Gas has agreed to remove all fiber glass and PVC pipelines located in their system due to the potential threa	t this materia	l may have to the ger	neral
4	Did the state participate in/respond to surveys or information requests from NAPSR or PHMSA? Yes = $1 \text{ No} = 0$	1	1	
SLR No	otes:			
Yes	s, WI PSC continues to participate and provide information to all NAPSR & PHMSA surveys and questionnaires on	pipeline safe	ety matters.	
5	Sharing Best Practices with Other States - (General Program) Yes = .5 No = 0	.5	0.5	
SLR No	otes:			
Yes	s, this item was accomplished during the "State of The States Report" at the NAPSR Central Region Meeting.			
6	Part H: General Comments/Regional Observations Info Only = No Points	Info Only	Info Only	
SLR No	otes:			
No	comments.			

Total points scored for this section: 3

Total possible points for this section: 3

	8	Points(MAX)	Score
Dr	ug and Alcohol Testing (49 CFR Part 199)		
1	Has the state verified that operators have drug and alcohol testing programs? Yes = $1 \text{ No} = 0$	1	1
SLR Not			
	this is performed during the standard inspection visit using the PHMSA OQ form. A review of Public Servic lucting Pipeline Safety Inspections indicates this description was added to the document for clarification to al		isconsin, Policy f
	9 - f		
2	Is the state verifying that operators are conducting the drug and alcohol tests required by the operators pro (random, post-incident, etc.) Yes = $.5 \text{ No} = 0$	gram .5	0.5
SLR Not			
Yes,	this requirement is accomplished in the PHMSA forms No 3.1.9 and 3.1.10 used by the inspector.		
3	Is the state verifying that any positive tests are responded to in accordance with the operator's program? Yes = $.5 \text{ No} = 0$	.5	0.5
SLR Not	tes:		
Yes,	this is accomplished by using the PHMSA Field Inspection Form no. 3.1.9.MSA Field Inspection Form no. 3	3.1.9	
Qu	alification of Pipeline Personnel (49 CFR Part 192 Subpart N)	)	
4	Has the state verified that operators have a written qualification program? Yes = $1 \text{ No} = 0$	1	1
SLR Not	tes:		
Yes,	this is accomplished by using the PHMSA Operator Qualifications Form .14		
5	Has the state reviewed operator qualification programs for compliance with PHMSA rules and protocols? Yes = $.5 \text{ No} = 0$	.5	0.5
SLR Not	tes:		
Yes,	this is accomplished during construction inspections.		
6	Is the state verifying that persons who perform covered tasks for the operator are qualified in accordance v the operator's program? Yes = $.5 \text{ No} = 0$	with .5	0.5
SLR Not	tes:		
Yes,	this is accomplished during the standard inspections performed by staff members.		
7	Is the state verifying that persons who perform covered task for the operator are requalified at the intervals specified in the operator's program? Yes = $.5 \text{ No} = 0$	5 .5	0.5
SLR Not			
	this is reviewed during the field inspection visits and operator's OQ Qualification List provided to the Wisco	nsin PSC on a quart	erly schedule.
Ga	s Transmission Pipeline Integrity Management (49 CFR Part 1	92 Subpart	0)
8	Has the state verified that all operators with transmission pipelines have either adopted an integrity manage program (IMP), or have properly determined that one is not required? Yes = $1 \text{ No} = 0$	gement 1	1
	tes: this has been accomplished by the Wisconsin PSC staff members reviewing the operator's transmission pipel esting a copy of their IMP document.	ine system and cont	acting the operato
9	Has the state verified that in determining whether a plan is required, the operator correctly calculated the	.5	0.5

potential impact radii and properly applied the definition of a high consequence area? Yes = .5 No = 0

10	Has the state reviewed operator IMPs for compliance with Subpart O? (In accordance with State Inspection plan) Yes = $.5 \text{ No} = 0$	.5	0.5
		ducting Pipe	eline Safety Inspections
11	Is the state monitoring operator progress on the inspections, tests and remedial actions required by the operator's IMP, including that they are being done in the manner and schedule called for in its IMP? Yes = $.5 \text{ No} = 0$	.5	0.5
SLR No			
Yes,	Wisconsin PSC staff members are monitoring the operator's progress during their inspection visits and checking th	e operator's	schedule plans.
12	Is the state verifying that operators are periodically examining their transmission line routes for the appearance of new HCAs? Yes = $.5 \text{ No} = 0$	.5	0.5
SLR No	tes:		
Yes,	Wisconsin PSC staff members check this item during their normal inspection visits.		
Pu	blic Awareness (49 CFR Section 192.616)		
13	Has the state verified that each operator has developed a continuing public awareness program? (due date was $6/20/06$ for most operators, $6/20/07$ for certain very small operators, $6/13/08$ for master meters) Yes = .5 No = 0	.5	0.5
SLR No	tes:		
Yes,	this is listed in their standard inspection form pages 46 and 47 under section 192.616.		
14	Has the state reviewed the content of these programs for compliance with 192.616 (by participating in the Clearinghouse or by other means)? Yes = $.5 \text{ No} = 0$	.5	0.5
SLR No			
Yes,	Wisconsin PSC verified this information through the Clearinghouse and performs a follow-up with the operator via	the standar	d inspection format.
15	Is the state verifying that operators are conducting the public awareness activities called for in its program?	.5	0.5
SLR No	Yes = .5 No = 0		
	this is verified during the standard inspection visits and a review of the operator's public awareness printed docume	ents.	
16	Is the state verifying that operators have evaluated their Public Awareness programs for effectiveness as described in RP1162?	Info Only	Info Only
		l campaigns	on the effectiveness of
17	Part I: General Comments/Regional Observations Info Only = No Points	Info Only	Info Only
SLR No			
SUV INC			

Total possible points for this section: 9