

for

2009 Natural Gas State Program Evaluation

## NORTH CAROLINA UTILITIES COMMISSION

### Document Legend PART:

U.S. Department of Transportation

**Materials Safety Administration** 

**Pipeline and Hazardous** 

O -- Representative Date and Title Information

A -- General Program Qualifications

B -- Inspections and Compliance - Procedures/Records/Performance

C -- Interstate Agent States

D -- Incident Investigations

E -- Damage Prevention Initiatives

-- Field Inspection

G -- PHMSA Initiatives - Strategic Plan

H -- Miscellaneous

I -- Program Initiatives

## 2009 Natural Gas State Program Evaluation -- CY 2009 Natural Gas

State Agency: North Carolina Rating:

Agency Status: 60105(a): Yes 60106(a): No Interstate Agent: No

**Date of Visit:** 10/25/2010 - 10/28/2010

Agency Representative: Chris Isley, Director, Pipeline Safety

PHMSA Representative: Don Martin, State Programs Office Coordinator

Commission Chairman to whom follow up letter is to be sent:

Name/Title: Edward S. Finley, Jr.,, Chairman

Agency: North Carolina Utility Commission

**Address:** 430 North Salisbury Street- Dobbs Building

City/State/Zip: Raleigh, North Carolina 27603-5918

### **INSTRUCTIONS:**

Complete this evaluation in accordance with the Procedures for Evaluating State Pipeline Safety Program. The evaluation should generally reflect state program performance during CY 2009 (not the status of performance at the time of the evaluation). All items for which criteria have not been established should be answered based on the PHMSA representative's judgment. A deficiency in any one part of a multiple part question should be scored as needs improvement. Determine the answer to the question then select the appropriate point value. If a state receives less then the maximum points, include a brief explanation in the space provided for general comments/regional observations. If a question is not applicable to a state, select NA. Please ensure all responses are COMPLETE and ACCURATE, and OBJECTIVELY reflect state program performance. Increasing emphasis is being placed on performance. This evaluation together with selected factors reported in the state's annual certification/agreement attachments provide the basis for determining the state's pipeline safety grant allocation.

### **Field Inspection (PART F):**

The field inspection form used will allow different areas of emphasis to be considered for each question. Question 13 is provided for scoring field observation areas. In completing PART F, the PHMSA representative should include a written summary which thoroughly documents the inspection.

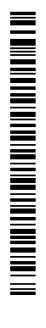
### **Scoring Summary**

PARTS		<b>Possible Points</b>	<b>Points Scored</b>
A	General Program Qualifications	26	26
В	Inspections and Compliance - Procedures/Records/Performance	25	25
С	Interstate Agent States	0	0
D	Incident Investigations	7	7
Е	Damage Prevention Initiatives	9	8
F	Field Inspection	12	12
G	PHMSA Initiatives - Strategic Plan	9.5	9.5
Н	Miscellaneous	3	3
I	Program Initiatives	9	9
TOTAI	LS	100.5	99.5
State R	ating		99.0



	D'14		0	0
1	Certifica attachme	tate submit complete and accurate information on the attachments to its most current 60105(a) tion/60106 (a) Agreement? (NOTE: PHMSA Representative to verify certification/agreement nts by reviewing appropriate state documentation. Score a deficiency in any one area as "needs ment". Attachment numbers appear in parenthesis) Previous Question A.1, Items a-h worth 1 point	8	8
	each			
		= 0 Needs Minor Improvement = 3-7 Needs Major Improvement = 2		
	a.	State Jurisdiction and agent status over gas facilities (1)		
	b.	Total state inspection activity (2)		
	c.	Gas facilities subject to state safety jurisdiction (3)		
	d.	Gas pipeline incidents (4)		
	e.	State compliance actions (5)		
	f.	State record maintenance and reporting (6)	$\boxtimes$	
	g.	State employees directly involved in the gas pipeline safety program (7)	$\boxtimes$	
	h.	State compliance with Federal requirements (8)	$\boxtimes$	
SLR No				
Yes.	All entries	appeared to be complete and accurate based upon information contained in the NCUC's documentation.		
2	with 601 property	tate have an adequate mechanism to receive operator reporting of incidents to ensure state compliance 05(a) Certification/60106(a) Agreement requirements (fatality, injury requiring hospitalization, damage exceeding \$50,000 - Mechanism should include receiving "after hours" reports)? (Chapter 6) Question A.2	1	1
SLR No	otes:			
The	Director - Pi	peline Safety maintains a log of incidents that are telephonically reported.		
3	state requ	state held a pipeline safety TQ seminar(s) in the last 3 years? (NOTE: Indicate date of last seminar or if aested seminar, but T&Q could not provide, indicate date of state request for seminar. Seminars must t least once every 3 calendar years.) (Chapter 8.5) Previous Question A.4	2	2
SLR No	otes:			
Yes.	The NCUC	conducted a regulations update seminar involving PHMSA's Training and Qualifications staff in 2007 at	nd 2010.	
4		reline safety program files well-organized and accessible?(NOTE: This also includes electronic files)  5) Previous Question A.5 = 0	1	1
		ntained in a lockable file cabinet near the Director's office. The files were well organized and informatio	n required	for the evaluation was
5	of PHMS	records and discussions with the state pipeline safety program manager indicate adequate knowledge 6A program and regulations? (Chapter 4.1, Chapter 8.1) Previous Question A.6	2	2
	otes:	or exhibited a good understanding of the PHMSA's requirements for a state pipeline safety program and v	vas knowle	dgable of pipeline safet
6	Region's	tate respond in writing within 60 days to the requested items in the Chairman's letter following the last program evaluation? (No response is necessary if no items are requested in letter and mark "Yes") 8.1) Previous Question A.8	1	1
SLR No				
		ems in the Chairperson's letter that required a response.		

What actions, if necessary, did the State initiate as a result of issues raised in the Chairperson's letter from the previous year? Did actions correct or address deficiencies from previous year's evaluation? (No response is necessary if no items are requested in letter and mark "Yes") (Chapter 8.1) Previous Question A.8/A.9



7

Yes = 1 No = 0

#### SLR Notes:

There were no issues identified in the Chairperson's letter that required action by the NCUC.

## Personnel and Qualifications

Has each inspector fulfilled the 3 year TQ training requirement? If No, has the state been granted a waiver regarding TQ courses by the Associate Administrator for Pipeline Safety? (NOTE: If the State has new inspectors who have not attended all TQ courses, but are in a program which will achieve the completion of all applicable courses within 3 years of taking first course (5 years to successfully complete), or if a waiver has been granted by the applicable Region Director for the state, please answer yes.) (Chapter 4.4) Previous Question A.10

Yes = 3 No = 0

### SLR Notes:

Yes. All inspectors on the NCUC staff have completed the required Training and Qualifications courses for natural gas pipeline safety.

**9** Brief Description of Non-TQ training Activities:

Info Only Info Only

3

3

Info Only = No Points

For State Personnel:

No outside training was attended during 2009.

For Operators:

No training was provided for operators during 2009.

For Non-Operator Entities/Parties, Information Dissemination, Public Meetings:

No trainining was provided to non-operator parties during 2009. The NCU did disseminate information at damage prevention meetings and local utility coordinating committee meetings.

SLR Notes:

See comments above.

10 Did the lead inspectors complete all required T&Q OQ courses and Computer Based Training (CBT) before conducting OQ Inspections? (Chapter 4.4.1) Previous Question A.12

l

1

SLR Notes:

Yes. All NCUC inspectors have completed the OQ training requirements taught by PHMSA's Office of Training and Qualifications.

Did the lead inspectors complete all required TQ Integrity Management (IMP) Courses/Seminars and CBT before conducting IMP Inspections? (Chapter 4.4.1) Previous Question A.13

Yes = 1 No = 0

1

SLR Notes:

Yes. The NCUC has assigned integrity management inspection responsibilities to Steve Hurbanak and John Hall. Both have completed the TQ Integrity Management Courses.

Was the ratio acceptable of Total inspection Person-days to Total Person-days charged to the program by state inspectors? (Region Director may modify points for just cause) (Chapter 4.3) Previous Question B.12

Yes = 5 No = 0

5

5

A. Total Inspection Person Days (Attachment 2):

473.00

B. Total Inspection Person Days Charged to the Program (220 X Inspection Person Years) (Attachment 7):

220 X 3.83 = 843.33

Ratio: A / B

473.00 / 843.33 = 0.56

If Ratio  $\geq$  0.38 Then Points = 5, If Ratio  $\leq$  0.38 Then Points = 0

Points = 5

SLR Notes:

Yes. The NCUC had 473 inspection person days during calendar year 2009. The MPSC assigned 3.83 person years to the natural gas program during 2009. The resulting inspection person days to person years ratio is 0.56 which exceeds the minimum ratio of 0.38.

Have there been modifications or proposed changes to inspector-staffing levels? (If yes, describe) Previous Info Only Only Question B.13
Info Only = No Points

SLR Notes:

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There were no changes in staffing levels during 2009. A vacant position was filled during the year. The NCUC has a staffing level of four inspectors and a program manager.

14 Part-A General Comments/Regional Observations

Info Only Info Only

Info Only = No Points

SLR Notes:

The NCUC has generally complied with the requirements of Part A of this evaluation.

Total points scored for this section: 26

Total possible points for this section: 26



#### Improvement Needs Construction Inspections (Max points = .5) Yes (•) f No 🔾 Improvement Incident/Accident Investigations (Max points = 1) Yes 💿 No 🔾 g Improvement Needs Compliance Follow-up (Max points = 1) Yes (•) h No 🔾 Improvement SLR Notes: The NCUC has written inspection procedures to conduct its program. Operators of pipeline facilities and LNG facilities are scheduled to be inspected annually. Inspection Units are scheduled to be inspected annually. Standard inspections (including Damage Prevention), Operation and Maintenance procedures, OQ Protocol 9 and Drug and Alcohol Field Inspections are performed annually. Construction, incident investigations and compliance followup are scheduled on an "as needed basis". All IMP Plans have been reviewed. IMP follow up inspections are scheduled as needed. Did the written Procedures for selecting operators adequately address key concerns? (Chapter 5.1) Previous 2 2 Question B.2, items a-d are worth .5 point each Yes = 2 No = 0 Needs Improvement = 50% Deduction Needs No 🔘 Length of time since last inspection Yes (•) Improvement Needs b History of Operator/unit and/or location (including leakage, incident and compliance history) Yes 💿 No 🔾 Improvement Needs Type of activity being undertaken by operator (construction etc) c Yes 💿 No 🔘 Improvement Needs No 🔾 d For large operators, rotation of locations inspected Yes (•) Improvement SLR Notes: Yes. All of the factors above are considered; however, the length of time since the last inspection is the primary consideration given to scheduling inspections. The NCUC inspects each operator and inspection unit annually. **Inspection Performance** Did the state inspect all types of operators and inspection units in accordance with time intervals established in 2 its written procedures? (Chapter 5.1) Previous Question B.3 SLR Notes: Yes. NCUC inspection records indicate that all operators and inspection units were inspected during 2009. The NCUC's procedures require that each operator and unit be inspected annually. Did the state inspection form cover all applicable code requirements addressed on the Federal Inspection forms? 1 (Chapter 5.1 (3)) Previous Question B.4 SLR Notes: The NCUC uses the federal form for LNG and IMP inspections. The standard inspection form was developed by the NCUC by revising the federal form. Operation and maintenance procedures are not reviewed during each unit inspection of an operator. The Operation and Maintenance Procedures related questions were removed from the federal form. They are included when an Operation and Maintenance Procedures review is conducted. The NCUC uses a form it developed for construction inspections. 5 Did state complete all applicable portions of inspection forms? (Chapter 5.1 (3)) Previous Question B.5 Yes = 1 No = 0SLR Notes: Upon a review of randomly selected inspection reports, all applicable portions of the inspection forms were completed.

PART B - Inspections and Compliance - Procedures/Records/

(Chapter 5.1) Previous Question B.1 + Chapter 5 Changes + Incorporate LNG

Standard Inspections (Including LNG) (Max points = 2)

IMP Inspections (Including DIMP) (Max points = .5)

Does the State have a written inspection plan to complete the following? (all types of operators including LNG)

Performance Inspection Procedures

b

c

d

e

Yes = 6.5 No = 0 Needs Improvement = 50% Deduction

OQ Inspections (Max points = .5)

Damage Prevention (Max points = .5)

On-Site Operator Training (Max points = .5)



Points(MAX) Score

6.5

Yes (•)

Yes

Yes

Yes (•)

Yes (•)

6.5

No ()

No 🔾

No 🔾

No 🔾

No 🔘

Needs

Improvement Needs

Improvement Needs

Improvement Needs

Improvement Needs

7	Did the state review operator procedures for determining if exposed cast iron pipe was examined for evidence of graphitization and if necessary remedial action was taken? (NTSB) Previous Question B.7 Yes = .5 No = 0	.5	.5
SLR Not	es:		
All c	ast iron mains in North Carolina have been replaced.		
8	Did the state review operator procedures for surveillance of cast iron pipelines, including appropriate action resulting from tracking circumferential cracking failures, study of leakage history, or other unusual operating maintenance condition? (Note: See GPTC Appendix G-18 for guidance) (NTSB) Previous Question B.8 Yes = .5 No = 0	.5	.5
SLR No			
All c	ast iron mains in North Carolina have been replaced.		
9	Did the state review operator emergency response procedures for leaks caused by excavation damage near buildings and determine whether the procedures adequately address the possibility of multiple leaks and underground migration of gas into nearby buildings Refer to 4/12/01 letter from PHMSA in response to NTSB recommendation P-00-20 and P-00-21? (NTSB) Previous Question B.9  Yes = .5 No = 0	.5	.5
	tes:  NCUC reviews operators' procedures during an annual Operation and Maintenance inspection. The NCUC has check that leak repair procedures include this requirement.	ked all opera	tors' procedures to
10	Did the state review operator records of previous accidents and failures including reported third party damage and leak response to ensure appropriate operator response as required by 192.617? (NTSB) Previous Question B.10	1	1
CI D M	Yes = 1 No = 0		
SLR Not Yes.	ies:  The NCUC's standard inspection form includes a section on Part 192.617 requirements. The form is used for all an	nual standard	d inspections.
Co	mpliance - 60105(a) States		
11	Did the state adequately document sufficient information on probable violations? (Chapter 5.2) Previous Question B.14  Yes = 1 No = 0 Needs Improvement = .5	1	1
	•	ne actions or	lack of actions that the
12	Does the state have written procedures to identify the steps to be taken from the discovery to the resolution of a probable violation as specified in the "Guidelines for State Participating in the Pipeline Safety Program"? (Chapter 5.1) Previous Question $D(1).1$ Yes = $1 \text{ No} = 0 \text{ Needs Improvement} = .5$	1	1
13	Does the state have written procedures to notify an operator when a noncompliance is identified as specified in the "Guidelines for States Participating in the Pipeline Safety Program"? (Chapter 5.1(4)) Previous Question D	1	1
	(1).2		
SLR No	(1).2 Yes = 1 No = 0 Needs Improvement = .5		

Did the state initiate appropriate follow-up actions to Safety Related Condition Reports? (Chapter 6.3)

There were no safety related condition reports filed by an intrastate operator in North Carolina during 2009.

Previous Question B.6 Yes = .5 No = 0

SLR Notes:

.5

.5

	delays or breakdowns of the enforcement process, as required by the "Guidelines for States Participating in the Pipeline Safety Program"? (Chapter 5.1(5)) Previous Question D(1).3  Yes = 1 No = 0 Needs Improvement = .5		
	tes:  NCUC maintains a log of inspections that found probable violations. The Administrative Assistant monitors the state operators are following up within the 30 day response period. The Administrative Assistant informs the NCUC staff		
15	Has the State issued compliance actions for all probable violations discovered? (Note: PHMSA representative has discretion to delete question or adjust points, as appropriate, based on number of probable violations; any change requires written explanation) Previous Question $D(1).4$ Yes = $1 \text{ No} = 0$	1	1
SLR No			
Upoi	n a review of the NCUC's 2009 inspection log, written notification was sent for all inspections that discovered proba-	ble violation	S.
16	Did the state follow its written procedures for reviewing compliance actions and follow-up to determine that prompt corrective actions were taken by operators, within the time frames established by the procedures and compliance correspondence, as required by the "Guidelines for States Participating in the Pipeline Safety Program"? Previous Question $D(1).5$ Yes = 1 No = 0 Needs Improvement = .5	1	1
	tes: The NCUC's procedures provide operators with 30 days to respond to written notifications of probable violations. The notifications during 2008. The actions taken by operators were reviewed by the NCUC.	The NCUC re	viewed the response
17	If compliance could not be established by other means, did state pipeline safety program staff request formal action, such as a "Show Cause Hearing" to correct pipeline safety violations? (check each states enforcement procedures) Previous Question $D(1).6$ $N_0 = 0$ Yes = 1	1	1
SLR No			
All n	on-complaince issues found during 2009 were corrected by the operators.		
18	Did the state adequately document the resolution of probable violations? (Chapter 5.1 (6)) Previous Question D(1).7  Yes = 1 No = 0 Needs Improvement = .5	1	1
SLR No			
The	NCUC reviewed the operators' responses to written notifications to determine if the proper corrective actions were t	aken.	
19	Were compliance actions sent to a company officer? (manager or board member if municipal/government system) (Chapter $5.1(4)$ ) Previous Question D(1).8 Yes = $.5 \text{ No} = 0$	.5	.5
SLR No			
Yes.	All of the inspection reports that were randomly selected for review had letters addressed to the company officer.		
20	Did the compliance proceedings give reasonable due process to all parties? (check each states enforcement procedures) Previous Question $D(1).9$ Yes = 1 No = 0 Needs Improvement = .5	1	1
	tes:  Operators are given the opportunity to provide evidence that a probable violation did not take place and can present missioners of the NCUC.	its case in a	hearing before the
Co	empliance - 60106(a) States		
21	Did the state use the current federal inspection form(s)? Previous Question D(2).1	1	NA
SLR No	Yes = 1 No = 0 Needs Improvement = .5  tes:		
22	Are results adequately documented demonstrating inspection units were reviewed in accordance with state inspection plan? Previous Question D(2).2	1	NA

Does the state have a written procedure for routinely reviewing the progress of compliance actions to prevent

SLR Notes:

Yes = 1 No = 0 Needs Improvement = .5

14

23	Were any probable violations identified by state referred to PHMSA for compliance? (NOTE: PHMSA representative has discretion to delete question or adjust points, as appropriate, based on number of probable violations; any change requires written explanation.) Previous Question D(2).3  Yes = 1 No = 0 Needs Improvement = .5	1	NA
SLR No	tes:		
24	Did the state immediately report to PHMSA conditions which may pose an imminent safety hazard to the publi- or to the environment? Previous Question $D(2).4$ Yes = 1 No = 0 Needs Improvement = .5	c 1	NA
SLR No	tes:		
25	Did the state give written notice to PHMSA within 60 days of all probable violations found? Previous Question D(2).5  Yes = 1 No = 0 Needs Improvement = .5	1	NA
SLR No	tes:		
26	Did the state initially submit adequate documentation to support compliance action by PHMSA on probable violations? Previous Question D(2).6  Yes = 1 No = 0 Needs Improvement = .5	1	NA
SLR No	•		
27	Part B: General Comments/Regional Observations  Info Only = No Points	Info Only	Info Only
SLR No	tes:		
The	NCUC generally complied with the requirements of Part B.		
	Total no	ints scored f	or this section: 25

Total points scored for this section: 25 Total possible points for this section: 25



1	Did the state use the current federal inspection form(s)? Previous Question D(3).1  Yes = 1 No = 0 Needs Improvement = .5	1	NA
SLR No	tes:		
The	NCUC is not an interstate agent.		
-			
2	Are results documented demonstrating inspection units were reviewed in accordance with "PHMSA directed inspection plan"? Previous Question D(3).2  Yes = 1 No = 0 Needs Improvement = .5	1	NA
SLR No	tes:		
The	NCUC is not an interstate agent.		
3	Did the state submit documentation of the inspections within 60 days as stated in its latest Interstate Agent Agreement form? Previous Question $D(3).3$ Yes = $1 \text{ No} = 0$	1	NA
SLR No	tes:		
The	NCUC is not an interstate agent.		
4	Were any probable violations identified by state referred to PHMSA for compliance? (NOTE: PHMSA representative has discretion to delete question or adjust points, as appropriate, based on number of probable violations; any change requires written explanation.) Previous Question D(3).4 $Y_{es} = 1 N_0 = 0$	1	NA
SLR No	tes:		
The	NCUC is not an interstate agent.		
5	Did the state immediately report to PHMSA conditions which may pose an imminent safety hazard to the public or to the environment? Previous Question D(3).5  Yes = 1 No = 0 Needs Improvement = .5	1	NA
SLR No	tes:		
The	NCUC is not an interstate agent.		
6	Did the state give written notice to PHMSA within 60 days of all probable violations found? Previous Question D(3).6  Yes = 1 No = 0	1	NA
SLR No			
The	NCUC is not an interstate agent.		
7	Did the state initially submit documentation to support compliance action by PHMSA on probable violations? Previous Question D(3).7  Yes = 1 No = 0 Needs Improvement = .5	1	NA

SLR Notes:

The NCUC is not an interstate agent.

8 Part C: General Comments/Regional Observations

Info Only Info Only

Info Only = No Points

SLR Notes:

The NCUC is not an interstate agent.

Total points scored for this section: 0 Total possible points for this section: 0



1	Are state personnel following the procedures for Federal/State cooperation in case of an incident? (See Appendix in "Guidelines for States Participating in the Pipeline Safety Program") (Chapter 6.1) Previous Question E.1  Yes = 1 No = 0 Needs Improvement = .5	1		1
SLR N	otes:			
Yes	s. The NCUC exhibited knowledge of the cooperation that is required with the Guidelines.			
2	Are state personnel familiar with the jurisdictional authority and Memorandum of Understanding between NTSB and PHMSA? (See Appendix in "Guidelines for States Participating in the Pipeline Safety Program") (Chapter 6 ? Appendix D) Previous Question E.2 Yes = .5 No = 0	.5		5
				een PHMSA
3	Did the state keep adequate records of incident notifications received? Previous Question E.3  Yes = 1 No = 0 Needs Improvement = .5	1		1
	bre was one reportable incident that occurred in North Carolina during 2009. A file is established for each incident t UC. A file is created regardless of whether it meets the federal reporting thresholds. Official written investigation reports the content of t			
4	If an onsite investigation of an incident was not made, did the state obtain sufficient information by other mean to determine the facts and support the decision not to go on-site? Previous Question E.4  Yes = 1 No = 0 Needs Improvement = .5	s 1		1
		and one ca	all center w	vritten
5	Were investigations thorough and conclusions and recommendations documented in an acceptable manner? Previous Question E.5, comprehensive question worth 2 points total  Yes = 2 No = 0 Needs Improvement = 1	2		2
	a. Observations and Document Review	Yes 🔘	No 🔾	Needs Improvemen
	b. Contributing Factors	Yes 🔘	No 🔘	Needs Improvemen
	c. Recommendations to prevent recurrences where appropriate	Yes 🔘	No 🔘	Needs Improvemen
	otes: NCUC did not produce a formal investigation report for the one incident that occurred during 2009. It was obviou incident was caused by lightening during a thunderstorm.	s from oper	rator docun	1
6	Did the state initiate enforcement action for violations found during any incident investigation(s)? Previous Question E.6 Variation Yes = 1 No = 0 Needs Improvement = .5	1		1
SLR N				
	ere was one reportable incident during 2009. The incident was caused by lighting that hit a regulator station. There	were no pr	obable viol	lations found.
7	Did the state assist region office by taking appropriate follow-up actions related to the operator incident reports to ensure accuracy and final report has been received by PHMSA? (validate annual report data from operators concerning incidents/accidents and investigate discrepancies) (Chapter 6) Previous Question E.7/E.8  Yes = .5 No = 0	.5	0	.5
SLR N				
The	Southern Region Office reported in an email dated 11/12/2010 that the NCUC had complied with requirement satisfactors.	factory du	ring 2009.	

 $\label{eq:entropy} \begin{array}{l} & \text{Info Only = No Points} \\ & SLR \ Notes: \end{array}$ 

Part D: General Comments/Regional Observations

8

Info Only Info Only

Total points scored for this section: 7 Total possible points for this section: 7



Has the state reviewed directional drilling/boring procedures of each pipeline operator or its contractor to determine if they include actions to protect their facilities from the dangers posed by drilling and other trench less technologies? Previous Question B.11

Yes = 2 No = 0 Needs Improvement = 1

2 2

SLR Notes:

Yes. This item is covered when the NCUC conducts a review of operators' Operation and Maintenance Procedures that are required under 192.605. All operators do have procedures that are established to protect their underground pipelines when directional drilling or boring is being performed near pipelines.

2 Did the state inspector check to assure the pipeline operator is following its written procedures pertaining to notification of excavation, marking, positive response and the availability and use of the one call system? New 2008 2

Yes = 2 No = 0

SLR Notes:

Yes. Locating records are reviewed when the NCUC conducts a standard inspection of pipeline operators. This area is covered when the inspector is reviewing operators' damage prevention programs required by 192.614.

Did the state encourage and promote the adoption of the Common Ground Alliance Best Practices document to its regulated companies as a means of reducing damages to all underground facilities? Previous Question A.7

Yes = 2 No = 0 Needs Improvement = 1

2

2

SLR Notes:

Yes. The NCUC promoted the Common Ground Alliance Best Practices document with operators. The NCUC encourages operators to adopt and support implementation of best practices in their operations and other stakeholders such as the state's One Call System. The NCUC staff participate in local utility coordinating committee meetings that are sponsored by the North Carolina One Call System.

Has the agency or another organization within the state collected data and evaluated trends on the number of pipeline damages per 1,000 locate requests? New 2008

Yes = 1 No = 0

0

SLR Notes:

No. There are no mandatory requirements for facility owners to report damages to the One Call Center.

5 Did the state review operators' records of accidents and failures due to excavation damage to ensure causes of failure are addressed to minimize the possibility of recurrence as required by 192.617?

2

2

Yes = 2 No = 0

SLR Notes:

The NCUC reviews operators' records of incidents, leaks and failures when it covers 192.617 requirements as part of the standard inspection of an operator each year. The NCUC looks for trends and common causes to identify improvements in the operators' procedures.

6 Part E: General Comments/Regional Observations
Info Only = No Points

Info Only Info Only

SLR Notes:

Question E.4 - There are no mandatory requirements for facility owners to report damages to the One Call Center. One point could not be given for this question.

Total points scored for this section: 8

Total possible points for this section: 9



1	Operator, Inspector, Location, Date and PHMSA Representative  Info Only = No Points	Info Only	Info Only	
	Name of Operator Inspected: Piedmont Natural Gas			
	Name of State Inspector(s) Observed: Steve Wood			
	Location of Inspection: Reidsville, NC			
	Date of Inspection: 10/26/2010			
	Name of PHMSA Representative: Don Martin			
cov staf	otes:  NCUC began a standard inspection of Piedmont Natural Gas's (PNG) Reidsville District on Monday, October 25th. er approximately seven days. The inspector's inspection activities were observed on Tuesday, October 26th by Don f was conducting the inspection. On the day of the observation, the NCUC inspector was reviewing the inspection of trol testing and visual inspection of above ground pipeline crossings of streams.	Martin. Ste	ve Wood of the NO	CUC
2	Was the operator or operator's representative notified and/or given the opportunity to be present during inspection? New 2008 $Y_{es} = 1 N_0 = 0$	1	1	
SLR No				
	The operator was notified of the inspection prior to October 11th ( two weeks prior to the inspection).			
3	Did the inspector use an acceptable inspection form/checklist and was the form/checklist used as a guide for the inspection? (New regulations shall be incorporated) Previous Question F.2 $Y_{es} = 2 N_0 = 0$	2	2	
		al form that l	nas been altered to	
4	Did the inspector thoroughly document results of the inspection? Previous Question F.3 $Yes = 2 No = 0$	2	2	
		nt inspection	n results that were	
5	Did the inspector check to see if the operator had necessary equipment during inspection to conduct tasks viewed? (Maps, pyrometer, soap spray, CGI, etc.) New 2008 $Yes = 1 No = 0$	1	1	
	otes:  The NCUC inspector checked the operator's gages used to take pressure readings during the testing of overpressur fied any calibration requirements for the gages.	e protection	facilities. The insp	pector
6	What type of inspection(s) did the state inspector conduct during the field portion of the state evaluation? (i.e. Standard, Construction, IMP, etc) New 2008 Info Only = No Points	Info Only	Info Only	
SLR No				
	s inspection was a standard inspection excluding the review of operating procedures.			
7	Did the inspector adequately review the following during the field portion of the state evaluation? (check all that apply on list) New 2008, comprehensive question worth 2 points total $Yes = 2 No = 0$ Needs Improvement = 1	2	2	
	a. Procedures	$\boxtimes$		

 $\boxtimes$ 

b.

Records

	c.	Field Activities/Facilities		
	d.	Other (Please Comment)		
proce	NCUC insp edures requ	ector reviewed all regulatory requirements involved in a standard inspection of ired by 192.605. The NCUC conducts a seperate inspection to review operator of procedures when conducting a standard inspection of an inspection unit.		
8		inspector have adequate knowledge of the pipeline safety program and regular reasons if unacceptable) Previous Question F.8 $_{0}$ = 0	ations? (Liaison will 2	2
		s well versed in the minimum pipeline safety standards contained in Part 192. alifications.	. Mr. Wood has completed all of the re	equired trainiing at
9		inspector conduct an exit interview? (If inspection is not totally complete the covered during time of field evaluation) Previous Question F.10 $_{2}$ = 0	interview should be based 1	1
	inspector pr	ovided a briefing for the inspection portion conducted on October 26. The inspection.	nspector will provide a full briefing dur	ring the exit interview at
10	During t Question Yes = 1 No		the inspections? Previous 1	1
SLR No				
The	inspector in	formed the operator personnel that he did not find any probable violations du	ring the inspection portion conducted	on October 26.
11	perform	d the inspector observe in the field? (Narrative description of field observation)  = No Points	ons and how inspector Info Only	Info Only
	he day of th	e evaluation observation, the inspector observed overpressure protection faci above ground mains at stream crossings.	lity testing, valve inspections and visua	ally inspected the
12		ctices to Share with Other States - (Field - could be from operator visited or s	state inspector practices) Info Only	Info Only
SLR No	otes:	est practices identified that warrant discussion with other stakeholders.		
	ec were no o	est practices identified that warrant discussion with other stakeholders.		
13		eservation Areas Observed (check all that apply)  = No Points	Info Only	Info Only
	a.	Abandonment		
	b.	Abnormal Operations		
	c.	Break-Out Tanks		
	d.	Compressor or Pump Stations		
	e.	Change in Class Location	$\boxtimes$	
	f.	Casings		
	g.	Cathodic Protection		
	h.	Cast-iron Replacement		
	i.	Damage Prevention		
	j.	Deactivation		
	k.	Emergency Procedures		
	1.	Inspection of Right-of-Way		
	m.	Line Markers		
	n.	Liaison with Public Officials		
	0.	Leak Surveys	$\boxtimes$	

	p.	MOP	
	q.	MAOP	
	r.	Moving Pipe	
	S.	New Construction	
	t.	Navigable Waterway Crossings	
	u.	Odorization	$\boxtimes$
	v.	Overpressure Safety Devices	$\boxtimes$
	w.	Plastic Pipe Installation	$\boxtimes$
	x.	Public Education	$\boxtimes$
	y.	Purging	$\boxtimes$
	Z.	Prevention of Accidental Ignition	$\boxtimes$
	A.	Repairs	$\boxtimes$
	B.	Signs	$\boxtimes$
	C.	Tapping	
	D.	Valve Maintenance	$\boxtimes$
	E.	Vault Maintenance	$\boxtimes$
	F.	Welding	$\boxtimes$
	G.	OQ - Operator Qualification	
	H.	Compliance Follow-up	
	I.	Atmospheric Corrosion	$\boxtimes$
	J.	Other	
	ems check	ed above were stated as the areas to be covered during the entire occurred on October 26.	inspection. All of these items were not covered during the evaluation
14		General Comments/Regional Observations = No Points	Info Only Info Only
SLR Note			
The N	CUC gene	erally complied with the requirements of Part F of this evaluation	
			Total points scored for this section: 12

Total possible points for this section: 12



## PART G - PHMSA Initiatives - Strategic Plan

#### Points(MAX) Score

## Risk base Inspections - Targeting High Risk Areas

Does state have process to identify high risk inspection units?

1.5

1.5

Yes = 1.5 No = 0

Risk Factors (criteria) to consider may include:

Miles of HCA's, Geographic area, Population Density

Length of time since last inspection

History of Individual Operator units (leakage, incident and compliance history, etc.)

Threats - (Excavation Damage, Corrosion, Natural Forces, Other Outside Forces, Material or Welds,

Equipment, Operations, Other)

### SLR Notes:

The NCUC does not have a formal process to quantify a ranking based upon the relative risks of each pipeline operator's systems. The NCUC assigns operators within a geographical area to each inspector responsible for the geographic area. Inspectors are encouraged to consider risks based upon the factors above when they schedule inspections and to provide a focus on inspections on high risk concerns. Without the use of a formal process to quantify risk, the NCUC has determined that pipeline safety can be improved if master meter facilities can be acquired by local distribution companies. North Carolina has reduced the number of Master Meter operators to four at the end of 2009 and

2 Are inspection units broken down appropriately? (see definitions in Guidelines) .5 0.5

Yes = 5 No = 0

### SLR Notes:

The inspection units appear to be broken down into units that are consistent with the guidance provided in the Guidelines For States Participating in the Pipeline Safety Program.

3 Consideration of operators DIMP Plan? (if available and pending rulemaking) Info Only Info Only

Info Only = No Points

### SLR Notes:

Operators' DIMP plans were not available during 2009 since they are not required until August, 2011.

4 Does state inspection process target high risk areas? 0.5

.5

Yes = .5 No = 0

### SLR Notes:

The NCUC's procedures address the need for inspectors to identify high risk areas when conducting inspections of operators. The procedures state that any high risk area identified for an operator or inspection unit should be communicated to the operator. The operator is required to develop actions to mitigate the high risk areas communicated by the NCUC. The NCUC does not have a formal process to quantify risk using data to identify high risk areas at this time. The NCUC has focused on the replacement of cast iron mains which has been completed and supporting master meter facilities being acquired by local distribution companies.

## Use of Data to Help Drive Program Priority and Inspections

0.5 5 Does state use data to analyze effectiveness of damage prevention efforts in the state? (DIRT or other data, etc)

Yes = .5 No = 0

### SLR Notes:

The NCUC has reviewed data that is contained in the CGA's DIRT reporting tool. The NCUC is continuing to work with the North Carolina One Call System to develop a system specific to damages to pipeliines in North Carolina.

0.5 .5 6 Has state reviewed data on Operator Annual reports for accuracy?

### SLR Notes:

Yes. The NCUC reviews operators' annual reports each year. Operators are required to submit their annual reports to the NCUC in addition to PHMSA by March 15 of each year.

0.5 7 .5 Has state analyzed annual report data for trends and operator issues?

Yes = .5 No = 0

#### SLR Notes:

Yes. The NCUC has entered data from operators' annual reports into spreadsheets that display the data over a period years. Trend charts could be developed from this information.



Yes. The NCUC does review each written incident report submitted by operators to PHMSA. The NCUC reports any discrepancy it finds to the operator.

.5

.5

0.5

0.5



16

SLR Notes:

Yes = .5 No = 0

8

SLR Notes:

Yes = .5 No = 0

Has state reviewed data on Incident/Accident reports for accuracy?

Does the State support data gathering efforts concerning accidents? (Frequency/Consequence/etc)

=	

Info Only Info Only 17 Does state have incident/accident criteria for conducting root cause analysis? Info Only = No Points SLR Notes: The NCUC has not incorporated root cause analysis into its incident investigation procedures at this time. Info Only Info Only 18 Does state conduct root cause analysis on incidents/accidents in state? Info Only = No Points SLR Notes: The NCUC has not used this investigation technique in incident investigations up to this point in time. .5 19 0.5 Has state participated on root cause analysis training? (can also be on wait list) Yes = .5 No = 0SLR Notes: Yes. Two NCUC inspectors have completed the training in 2010 and were waitlisted during 2009. Transparency - Communication with Stakeholders Other than pipeline safety seminar does State communicate with stakeholders? (Communicate program data, .5 0.5 pub awareness, etc.) Yes = .5 No = 0SLR Notes: The NCUC has included a web page for pipeline safety on the Commission's web site. The NCUC can post communications on this page. .5 0.5 21 Does state share enforcement data with public? (Website, newsletters, docket access, etc.) Yes = .5 No = 0SLR Notes: The NCUC has included a web page for pipeline safety on the Commission's web site. The NCUC can post communications on this page. The NCUC has posted summary information that it includes on Attachment 5 of the annual Certification. 22 Info Only Info Only Part G: General Comments/Regional Observations

SLR Notes:

Question G.9 - The NCUC has not developed a method to evaluate its program based upon the use of data. 0.5 points could not be given for this question. The NCUC should develop performance measures and gather the data to effectively evaluate its pipeline safety program.

Total points scored for this section: 9.5 Total possible points for this section: 9.5

What were the major accomplishments for the year being evaluated? (Describe the accomplishments, NAPSR 0.5 Activities and Participation, etc.) Yes = .5 No = 00.5

### SLR Notes:

Established a Pipeline Safety Section page on the Commission's website. Steve Wood participated on the Plastic Pipe Data Committee. Steve Hurbanak participated on NAPSR's Evaluation Form Committee and ASME's Gas Procedures Technical Committee.

What legislative or program initiatives are taking place/planned in the state, past, present, and future? (Describe .5 initiatives (i.e. damage prevention, jurisdiction/authority, compliance/administrative, etc.)

Yes = 5 No = 0

### SLR Notes:

The NCUC has participated in damage prevention stakeholder meetings to discuss the need for revising North Carolina's damage prevention laws. The work of the group has not progressed to the point where proposed legislation has been completed.

Any Risk Reduction Accomplishments/Projects? (i.e. Cast iron replacement projects, bare steel, third-party damage reductions, etc.)

Yes = .5 No = 0

#### SLR Notes:

Two master meter operator systems were acquired by the local distribution company operators. This reduces the risk associated with operator error.

Did the state participate in/respond to surveys or information requests from NAPSR or PHMSA?

Yes = 1 No = 0

### SLR Notes:

Yes. The NCUC responded to several NAPSR generated surveys.

5 Sharing Best Practices with Other States - (General Program) .5 0.5

Yes = .5 No = 0

### SLR Notes:

The NCUC shares lessons learned from incident investigations and inspection activities at the annual NAPSR Southern Region meeting which involves all state programs located within the boundaries of PHMSA's Southern Region.

6 Part H: General Comments/Regional Observations Info Only

### SLR Notes:

Info Only = No Points

The NCUC has generally complied with the requirements in Part H of this evaluation.

Total points scored for this section: 3
Total possible points for this section: 3



## PART I - Program Initiatives

### Points(MAX) Score

## Drug and Alcohol Testing (49 CFR Part 199)

Has the state verified that operators have drug and alcohol testing programs?

1

Yes = 1 No = 0

#### SLR Notes:

The NCUC has conducted drug and alcohol inspections of operators' inititial plans and started revisiting plans since 2008. The NCUC conducted five Drug and Alcohol Plan inspections during 2009.

Is the state verifying that operators are conducting the drug and alcohol tests required by the operators program 2 (random, post-incident, etc.)

0.5

.5

Yes = .5 No = 0

#### SLR Notes:

Yes. The NCUC is verifying that records show operators are complying with their plan requirements.

3 Is the state verifying that any positive tests are responded to in accordance with the operator's program? .5 0.5

### SLR Notes:

The NCUC reviews records on positive tests and questions operators on the outcome of the positive test participants. The NCUC checks that operators actions adhere to the procedures written in its plan.

# Qualification of Pipeline Personnel (49 CFR Part 192 Subpart N)

Has the state verified that operators have a written qualification program?

1

Yes = 1 No = 0

### SLR Notes:

Upon a review of the OQ database, it appears that the NCUC conducted inspections of all operators' plans during 2004 and 2005. The database did not show any OQ inspections for 2006 and 2007. Several Protocol 9 inspections conducted in 2009 have been uploaded to the database.

5 Has the state reviewed operator qualification programs for compliance with PHMSA rules and protocols? .5 0.5

### SLR Notes:

Yes. The OQ database shows that operator qualification programs were inspected in 2004 and 2005. It appears that the NCUC uploaded Protocol 9 results during 2009.

Is the state verifying that persons who perform covered tasks for the operator are qualified in accordance with 5 6 the operator's program?

0.5

Yes = .5 No = 0

### SLR Notes:

Upon a review of the information contained in the OQ database, it appears that the NCUC inspectors are uploading Protocol 9 results during 2009. Protocol 9 inspection forms direct the inspector to review records that cover operator personnel's training, qualification and requalification results for the person performing the covered task being observed by the inspector.

Is the state verifying that persons who perform covered task for the operator are requalified at the intervals specified in the operator's program?

.5

0.5

#### SLR Notes:

Yes. The NCUC verifies this requirement when it conducts OQ inspections.

## Gas Transmission Pipeline Integrity Management (49 CFR Part 192 Subpart O)

Has the state verified that all operators with transmission pipelines have either adopted an integrity management 8 program (IMP), or have properly determined that one is not required? Yes = 1 No = 0

### SLR Notes:

Yes. The NCUC has conducted initial inspections with all gas transmission operators to determine if the operators had Integrity Management Programs and a written plan. A full IMP inspection utilizing the protocols has not been completed for all gas transmission operators but the NCUC has placed a high priority in completing these inspections and uploading the results into the IMP database.

Has the state verified that in determining whether a plan is required, the operator correctly calculated the 9 potential impact radii and properly applied the definition of a high consequence area?

.5

0.5

### SLR Notes:

During its initial IMP inspections of operators, the NCUC has verified that operators have correctly calculated the potential impact radii for their covered pipeline segments.

10 Has the state reviewed operator IMPs for compliance with Subpart O? (In accordance with State Inspection plan)

.5 0.5

Yes = .5 No = 0

### SLR Notes:

Yes. The NCUC has conducted IMP inspections to verify that gas transmission operators are in compliance with Subpart O.

Is the state monitoring operator progress on the inspections, tests and remedial actions required by the operator's IMP, including that they are being done in the manner and schedule called for in its IMP?

0.5

Yes = .5 No = 0

### SLR Notes:

The NCUC has reviewed operators' IMP written plans but has not completed full IMP inspections utilizing the protocols for all operators. This requirement has been fulfilled for the operators that have received a full IMP inspection. The NCUC has placed a high priority on completing the full IMP inspections for all gas transmission operators.

12 Is the state verifying that operators are periodically examining their transmission line routes for the appearance of new HCAs?

(

.5

0.5

Yes = .5 No = 0

### SLR Notes:

Yes. The NCUC verified that operators have procedures in their IMP plans that details how they will review their transmission pipelines for new HCA's.

## Public Awareness (49 CFR Section 192.616)

Has the state verified that each operator has developed a continuing public awareness program? (due date was 6/20/06 for most operators, 6/20/07 for certain very small operators, 6/13/08 for master meters)

Yes = .5 No = 0

(

0.5

### SLR Notes:

Yes. The NCUC has verified that each operator developed and submitted a Public Awareness Plan by the deadlines contained in the final rule.

Has the state reviewed the content of these programs for compliance with 192.616 (by participating in the Clearinghouse or by other means)?

0.5

5

Yes = .5 No = 0

### SLR Notes:

All operators Public Awareness Plans have bee reviewed by the NCUC. The NCUC utilized the clearinghouse established by PHMSA for the initial review of operator's plans. The NCUC followed up with any deficiencies noted during the reviews.

15 Is the state verifying that operators are conducting the public awareness activities called for in its program?

.5

0.5

Yes = .5 No = 0

### SLR Notes:

Yes. The NCUC is verifying that operators are performing the tasks contained in their Public Awareness Plans. The NCUC reviews operator's actions when conducting a standard inspection.

16 Is the state verifying that operators have evaluated their Public Awareness programs for effectiveness as described in RP1162?

Info Only Info Only

Info Only = No Points

### SLR Notes:

The requirement for operators to have completed effectiveness evaluations was not effective until June, 2010.

17 Part I: General Comments/Regional Observations
Info Only = No Points

Info Only Info Only

## SLR Notes:

The NCUC has generally complied with Part I of this evaluation.

Total points scored for this section: 9

Total possible points for this section: 9