

U.S. Department
of Transportation
Pipeline and Hazardous
Materials Safety
Administration

2009 Natural Gas State Program Evaluation

for

MONTANA PUBLIC SERVICE COMMISSION

Document Legend PART:

- O -- Representative Date and Title Information
- A -- General Program Qualifications
- B -- Inspections and Compliance Procedures/Records/Performance
- C -- Interstate Agent States
- D -- Incident Investigations
- E -- Damage Prevention Initiatives
- F -- Field Inspection
- G -- PHMSA Initiatives Strategic Plan
- H -- Miscellaneous
- I -- Program Initiatives

2009 Natural Gas State Program Evaluation -- CY 2009 Natural Gas

State Agency: Montana Rating:

Agency Status: 60105(a): Yes 60106(a): No Interstate Agent: No

Date of Visit: 05/24/2010 - 05/28/2010

Agency Representative: Joel Tierney, Pipeline Safety Program Manager

PHMSA Representative: Patrick Gaume, State Liaison

Commission Chairman to whom follow up letter is to be sent:

Name/Title: Mr. Greg Jergeson, Chairman

Agency: Montana Public Service Commission
Address: 1701 Prospect Avenue, PO Box 202601

City/State/Zip: Helena, Montana 59620-2601

INSTRUCTIONS:

Complete this evaluation in accordance with the Procedures for Evaluating State Pipeline Safety Program. The evaluation should generally reflect state program performance during CY 2009 (not the status of performance at the time of the evaluation). All items for which criteria have not been established should be answered based on the PHMSA representative's judgment. A deficiency in any one part of a multiple part question should be scored as needs improvement. Determine the answer to the question then select the appropriate point value. If a state receives less then the maximum points, include a brief explanation in the space provided for general comments/regional observations. If a question is not applicable to a state, select NA. Please ensure all responses are COMPLETE and ACCURATE, and OBJECTIVELY reflect state program performance. Increasing emphasis is being placed on performance. This evaluation together with selected factors reported in the state's annual certification/agreement attachments provide the basis for determining the state's pipeline safety grant allocation.

Field Inspection (PART F):

The field inspection form used will allow different areas of emphasis to be considered for each question. Question 13 is provided for scoring field observation areas. In completing PART F, the PHMSA representative should include a written summary which thoroughly documents the inspection.

Scoring Summary

PARIS		Possible Points	Points Scored
i A	General Program Qualifications	26	26
В	Inspections and Compliance - Procedures/Records/Performance	23.5	21.5
l C	Interstate Agent States	0	0
D	Incident Investigations	7	7
Е	Damage Prevention Initiatives	9	9
F	Field Inspection	12	12
G	PHMSA Initiatives - Strategic Plan	10	10
Н	Miscellaneous	3	3
I	Program Initiatives	9	9
TOTALS 99.5		97.5	
State Rating		98.0	



DADTO

1	Certification attachm improve	state submit complete and accurate information on the attachments to its most current 60105(a) ation/60106 (a) Agreement? (NOTE: PHMSA Representative to verify certification/agreement ents by reviewing appropriate state documentation. Score a deficiency in any one area as "needs ment". Attachment numbers appear in parenthesis) Previous Question A.1, Items a-h worth 1 point	8	8
	each Yes = 8 N	o = 0 Needs Minor Improvement = 3-7 Needs Major Improvement = 2		
	a.	State Jurisdiction and agent status over gas facilities (1)	\boxtimes	
	b.	Total state inspection activity (2)	\boxtimes	
	c.	Gas facilities subject to state safety jurisdiction (3)	\boxtimes	
	d.	Gas pipeline incidents (4)	\boxtimes	
	e.	State compliance actions (5)	\boxtimes	
	f.	State record maintenance and reporting (6)	\boxtimes	
	g.	State employees directly involved in the gas pipeline safety program (7)	\boxtimes	
	h.	State compliance with Federal requirements (8)	\boxtimes	
SLR No	tes:	1		
is se has l obse	en every of been one inc rved that M	ster Meter, & LPG. Personal concern is that it should be 3 or maybe 4 years. A mitigation is that, excepter year, most are seen yearly. CYes, State has necessary jurisdictions. DThere was one in 2009. Pedident so far in 2010. Eyes there were 6 compliance actions in 2009. Fyes, all items were checked for double listed everything. GYes, the two inspectors are well qualified. HYes, In compliance, excess still a work in progress.	revious incider of they wanted	dent was in 2007. There were present. It was
2 SLR No	with 60 property Previou Yes = 1 N	state have an adequate mechanism to receive operator reporting of incidents to ensure state compliance $105(a)$ Certification/ $60106(a)$ Agreement requirements (fatality, injury requiring hospitalization, a damage exceeding \$50,000 - Mechanism should include receiving "after hours" reports)? (Chapter 6) as Question A.2	1	1
		Commission Rule ARM 38.5.2202. Exactly same as Fed requirements, Adopted current Fed regulations. s all of the Fed updates. No legislation actions required.	Annual Co	mmission Rule
3	state rec	state held a pipeline safety TQ seminar(s) in the last 3 years? (NOTE: Indicate date of last seminar or if juested seminar, but T&Q could not provide, indicate date of state request for seminar. Seminars must at least once every 3 calendar years.) (Chapter 8.5) Previous Question A.4	2	2
SLR No				
A.3.	Yes, in Feb	oruary 12-13, 2008 in Helena, MT. Also had one in February, 2010 in Helena, MT.		
4		peline safety program files well-organized and accessible?(NOTE: This also includes electronic files) r 5) Previous Question A.5	1	1
	tes: Yes, the p	aper files are in the Program Manager's office. Current filing is in paper and electronic and is trending to frame files.	wards electro	onic files in a dedicated
5	of PHM	e records and discussions with the state pipeline safety program manager indicate adequate knowledge SA program and regulations? (Chapter 4.1, Chapter 8.1) Previous Question A.6 o = 0 Needs Improvement = 1	2	2
SLR No				

SL

A.5. Yes, The Program Manager & staff shows a professional knowledge of the regulations.

Did the state respond in writing within 60 days to the requested items in the Chairman's letter following the 6 Region's last program evaluation? (No response is necessary if no items are requested in letter and mark "Yes") (Chapter 8.1) Previous Question A.8 Yes = 1 No = 0

SLR Notes:

A.6. Yes, The response letter was sent within 60 days of receipt. It addressed all four items. All were corrected or a system for correction was put in place.

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What actions, if necessary, did the State initiate as a result of issues raised in the Chairperson's letter from the previous year? Did actions correct or address deficiencies from previous year's evaluation? (No response is necessary if no items are requested in letter and mark "Yes") (Chapter 8.1) Previous Question A.8/A.9

Yes = 1 No = 0

SLR Notes:

A.7. Yes, All were corrected or a system for correction was put in place.

Personnel and Qualifications

Has each inspector fulfilled the 3 year TQ training requirement? If No, has the state been granted a waiver regarding TQ courses by the Associate Administrator for Pipeline Safety? (NOTE: If the State has new inspectors who have not attended all TQ courses, but are in a program which will achieve the completion of all applicable courses within 3 years of taking first course (5 years to successfully complete), or if a waiver has been granted by the applicable Region Director for the state, please answer yes.) (Chapter 4.4) Previous Question A.10

Yes = 3 No = 0

3

SLR Notes:

A.8. Yes, all inspectors with 3+ years of service have passed all TQ core courses, and the new inspectors are taking courses and are scheduled for the rest.

9 Brief Description of Non-TQ training Activities:

Info Only Info Only

Info Only = No Points

For State Personnel:

A.9. State- Both Inspectors are HAZWOPER certified, and HAZMAT re-certified through non-TQ courses.

For Operators:

Operators? multiple Municipal Distribution System training events that were usually associated with standard Inspections. Provided an on-site Operator DIMP training for a major distribution system operator.

For Non-Operator Entities/Parties, Information Dissemination, Public Meetings:

Non-operator/public - Conducted Damage Prevention discussions at Contractor Appreciation Events.

SLR Notes:

A.9. State- Both Inspectors are HAZWOPER certified, and HAZMAT re-certified through non-TQ courses.

Operators? multiple Municipal Distribution System training events that were usually associated with standard Inspections. Provided an on-site Operator DIMP training for a major distribution system operator.

Non-operator/public - Conducted Damage Prevention discussions at Contractor Appreciation Events.

Did the lead inspectors complete all required T&Q OQ courses and Computer Based Training (CBT) before conducting OQ Inspections? (Chapter 4.4.1) Previous Question A.12

Yes = 1 No = 0

1

SLR Notes:

A.10. G Joel Tierney ('04) & Eric Dahlgren ('06) are the OQ Leads, They were trained to TSI course PL3OQ in 04 & 06. Joel has also had the OQ assessment seminar PL00311 in 2010.

Did the lead inspectors complete all required TQ Integrity Management (IMP) Courses/Seminars and CBT before conducting IMP Inspections? (Chapter 4.4.1) Previous Question A.13

Yes = 1 No = 0

SLR Notes:

A.11. IMP Leads are G Joel Tierney ('04) & Eric Dahlgren ('06). They were trained in 2005 & 2007-TSI course 297.

Was the ratio acceptable of Total inspection Person-days to Total Person-days charged to the program by state inspectors? (Region Director may modify points for just cause) (Chapter 4.3) Previous Question B.12

5 5

A. Total Inspection Person Days (Attachment 2):

99.00

B. Total Inspection Person Days Charged to the Program (220 X Inspection Person Years) (Attachment 7):

220 X 0.59 = 129.80

Ratio: A / B

99.00 / 129.80 = 0.76

If Ratio \geq 0.38 Then Points = 5, If Ratio \leq 0.38 Then Points = 0

Points = 5

A.12 A=99 person days. B=0.59 man years * 220 = 129.8 person days. A/B= .76 .76>.38, okay.

Have there been modifications or proposed changes to inspector-staffing levels? (If yes, describe) Previous Info Only Only Question B.13
Info Only = No Points

SLR Notes:

A.13. No. The present staffing is for 2 engineers at about 80-85% of their time and one clerical staff at about 5-20 hours/year. Other PSC staff give time to the program occasionally. I recommended to MT PSC that they consider a 3rd FTE due to the 5 year inspection schedule for certain Units. I also discussed that they are possibly under reporting time that they are spending on pipeline safety work based on total inspection person days and total inspection person days charged to the program as reported on their certification.

14 Part-A General Comments/Regional Observations

Info Only Info Only

Info Only = No Points

SLR Notes:

A.14. PSC and other stakeholders are working as an ad hoc committee to draft a bill that will fully meet the 9 elements of the Damage Prevention Program. The bill is targeted to be presented in the 2011 legislature. PSC adoption of amended Federal Regulations is an established process. PSC is continually trying to make pipeline safety better by working with operators, PHMSA, local governments, and providing training events.

Total points scored for this section: 26 Total possible points for this section: 26



Inspection Procedures Does the State have a written inspection plan to complete the following? (all types of operators including LNG) 6.5 6.5 (Chapter 5.1) Previous Question B.1 + Chapter 5 Changes + Incorporate LNG Yes = 6.5 No = 0 Needs Improvement = 50% Deduction Needs Standard Inspections (Including LNG) (Max points = 2) Yes (•) No () Improvement Needs IMP Inspections (Including DIMP) (Max points = .5) b Yes No 🔾 Improvement Needs OQ Inspections (Max points = .5) Yes No 🔾 c Improvement Needs d Damage Prevention (Max points = .5) Yes (•) No 🔾 Improvement Needs No 🔾 e On-Site Operator Training (Max points = .5) Yes (•) Improvement Needs f Construction Inspections (Max points = .5) Yes (•) No 🔾 Improvement Incident/Accident Investigations (Max points = 1) Yes 💿 No 🔾 g Improvement Needs h Compliance Follow-up (Max points = 1) Yes (•) No 🔾 Improvement SLR Notes: B.1. a, b, c, d, e, f, g, & h, Yes, have procedures in 'Pipeline Safety Inspection and Investigation Procedures'. The inspection procedures show that Units are inspected every 2-5 years. I recommended that items b-h be expanded on in their procedures. Did the written Procedures for selecting operators adequately address key concerns? (Chapter 5.1) Previous 2 2 Question B.2, items a-d are worth .5 point each Yes = 2 No = 0 Needs Improvement = 50% Deduction Needs Yes No () Length of time since last inspection a Improvement Needs No 🔾 b History of Operator/unit and/or location (including leakage, incident and compliance history) Yes (•) Improvement Needs Type of activity being undertaken by operator (construction etc) Yes (•) c No 🔾 Improvement Needs d For large operators, rotation of locations inspected Yes No 🔾 Improvement SLR Notes: B.2. yes, Items a,b,c, & d are all found in the inspection procedures. **Inspection Performance** Did the state inspect all types of operators and inspection units in accordance with time intervals established in 0 its written procedures? (Chapter 5.1) Previous Question B.3 Yes = 2 No = 0SLR Notes: B.3. NO. The Master Meters are not being tracked to the 5 year inspection cycle. Did the state inspection form cover all applicable code requirements addressed on the Federal Inspection forms? (Chapter 5.1 (3)) Previous Question B.4 Yes = 1 No = 0SLR Notes: B.4. Yes, PSC uses the Federal Forms. 1 5 Did state complete all applicable portions of inspection forms? (Chapter 5.1 (3)) Previous Question B.5 Yes = 1 No = 0SLR Notes: B.5. Yes.

Did the state initiate appropriate follow-up actions to Safety Related Condition Reports? (Chapter 6.3)

PART B - Inspections and Compliance - Procedures/Records/

Performance

SLR Notes:

6

Previous Question B.6

NA

.5

Points(MAX) Score

Does the state have a written procedure for routinely reviewing the progress of compliance actions to prevent delays or breakdowns of the enforcement process, as required by the "Guidelines for States Participating in the Pipeline Safety Program"? (Chapter 5.1(5)) Previous Question D(1).3

Yes = 1 No = 0 Needs Improvement = .5

1 1

Yes = 1 No = 0 Needs Improvemen

SLR Notes:

B.14. Yes, when compliance actions are input into the database, both pipeline staff receive a notice in their Outlook calendar 60 days in advance.

15	Has the State issued compliance actions for all probable violations discovered? (Note: PHMSA representative has discretion to delete question or adjust points, as appropriate, based on number of probable violations; any change requires written explanation) Previous Question $D(1).4$ Yes = $1 \text{ No} = 0$	1	1
SLR No			
B.15.	. Yes, 6 compliance actions which address 111 PV in 2009.		
16	Did the state follow its written procedures for reviewing compliance actions and follow-up to determine that prompt corrective actions were taken by operators, within the time frames established by the procedures and compliance correspondence, as required by the "Guidelines for States Participating in the Pipeline Safety Program"? Previous Question D(1).5 Yes = 1 No = 0 Needs Improvement = .5	1	1
SLR No			
B.16	Yes, the PSC follows its own procedures.		
17	If compliance could not be established by other means, did state pipeline safety program staff request formal action, such as a "Show Cause Hearing" to correct pipeline safety violations? (check each states enforcement procedures) Previous Question $D(1).6$ No = 0 Yes = 1	1	1
SLR No	tes:		
B.17	Yes, the mechanism is in the administrative rules 38.5.2206. There were no actions in 2009, & only one action in the	e last 20 ye	ars.
18	Did the state adequately document the resolution of probable violations? (Chapter 5.1 (6)) Previous Question D(1).7 Yes = 1 No = 0 Needs Improvement = .5	1	1
close	•		
19	Were compliance actions sent to a company officer? (manager or board member if municipal/government system) (Chapter $5.1(4)$) Previous Question D(1).8 Yes = $.5 \text{ No} = 0$.5	.5
SLR No			
B.19	Yes, the mechanism is in the inspection procedures.		
20	Did the compliance proceedings give reasonable due process to all parties? (check each states enforcement procedures) Previous Question $D(1).9$ Yes = 1 No = 0 Needs Improvement = .5	1	1
SLR No	tes:		
B.20	. Yes, due process is afforded all.		
Co	mpliance - 60106(a) States		
21	Did the state use the current federal inspection form(s)? Previous Question D(2).1 Yes = 1 No = 0 Needs Improvement = .5	1	NA
SLR No	tes:		
B.21-	-26. NA, PSC is a 60105(a) program.		
22	Are results adequately documented demonstrating inspection units were reviewed in accordance with state inspection plan? Previous Question D(2).2 Yes = 1 No = 0 Needs Improvement = .5	1	NA
SLR No	•		
B.21-	-26. NA, PSC is a 60105(a) program.		
	Wara any probable violations identified by state referred to DHMS A for compliance? (NOTE: DHMS A	1	NA

representative has discretion to delete question or adjust points, as appropriate, based on number of probable

violations; any change requires written explanation.) Previous Question D(2).3

B.21-26. NA, PSC is a 60105(a) program.

Did the state immediately report to PHMSA conditions which may pose an imminent safety hazard to the public or to the environment? Previous Question D(2).4

NA

Yes = 1 No = 0 Needs Improvement = .5

SLR Notes:

B.21-26. NA, PSC is a 60105(a) program.

25 Did the state give written notice to PHMSA within 60 days of all probable violations found? Previous Ouestion D(2).5

NA

1

1

Yes = 1 No = 0 Needs Improvement = .5

SLR Notes:

B.21-26. NA, PSC is a 60105(a) program.

26 Did the state initially submit adequate documentation to support compliance action by PHMSA on probable violations? Previous Question D(2).6

NA

Yes = 1 No = 0 Needs Improvement = .5

SLR Notes:

B.21-26. NA, PSC is a 60105(a) program.

Part B: General Comments/Regional Observations

Info Only Info Only

Info Only = No Points

SLR Notes:

B.27. The Pipeline Program is dedicated to perform all inspections and other actions so as to maximize pipeline safety. The demands on pipeline safety are increasing. Examples of several new inspections and other assignments include: API 1162, One-Call, DIMP, Control Room Management, OQ, the 9 elements of Damage Prevention, and identify newly regulated gas gathering lines. Obviously the work load is increasing and size of staff needs to be considered.

Total points scored for this section: 21.5

Total possible points for this section: 23.5



1	Did the state use the current federal inspection form(s)? Previous Question D(3).1 Yes = 1 No = 0 Needs Improvement = .5	1	NA
SLR Not	es:		
C.1-8	8. NA, not an Interstate Agent.		
2	Are results documented demonstrating inspection units were reviewed in accordance with "PHMSA directed inspection plan"? Previous Question D(3).2 Yes = 1 No = 0 Needs Improvement = .5	1	NA
SLR Not	es:		
C.1-8	S. NA, not an Interstate Agent.		
3	Did the state submit documentation of the inspections within 60 days as stated in its latest Interstate Agent Agreement form? Previous Question $D(3).3$ $Yes = 1 No = 0$	1	NA
SLR Not	es:		
C.1-8	s. NA, not an Interstate Agent.		
4	Were any probable violations identified by state referred to PHMSA for compliance? (NOTE: PHMSA representative has discretion to delete question or adjust points, as appropriate, based on number of probable violations; any change requires written explanation.) Previous Question D(3).4 Yes = 1 No = 0	1	NA
SLR Not	es:		
C.1-8	8. NA, not an Interstate Agent.		
5	Did the state immediately report to PHMSA conditions which may pose an imminent safety hazard to the public or to the environment? Previous Question D(3).5 Yes = 1 No = 0 Needs Improvement = .5	1	NA
SLR Not	*		
C.1-8	8. NA, not an Interstate Agent.		
6	Did the state give written notice to PHMSA within 60 days of all probable violations found? Previous Question D(3).6 Yes = 1 No = 0	1	NA
SLR Not			
C.1-8	8. NA, not an Interstate Agent.		
7	Did the state initially submit documentation to support compliance action by PHMSA on probable violations? Previous Question D(3).7 Yes = 1 No = 0 Needs Improvement = .5	1	NA

C.1-8. NA, not an Interstate Agent.

8 Part C: General Comments/Regional Observations

Info Only Info Only

Info Only = No Points

SLR Notes:

C.1-8. NA, not an Interstate Agent.

Total points scored for this section: 0 Total possible points for this section: 0



1	Are state personnel following the procedures for Federal/State cooperation in case of an incident? (See Appendix in "Guidelines for States Participating in the Pipeline Safety Program") (Chapter 6.1) Previous Question E.1	1		1
SLR No	Yes = 1 No = 0 Needs Improvement = .5			
	Yes, they used the Federal Inspection form. Also the Western Region Accident Investigator inspector observed the	incident i	nvestigatio	on.
2	Are state personnel familiar with the jurisdictional authority and Memorandum of Understanding between NTSB and PHMSA? (See Appendix in "Guidelines for States Participating in the Pipeline Safety Program") (Chapter 6 ? Appendix D) Previous Question E.2 Yes = .5 No = 0	.5		.5
SLR No				
D.2.	Yes, the MOU between NTSB and OPS is understood, and PSC is fully willing to cooperate with NTSB.			
3	Did the state keep adequate records of incident notifications received? Previous Question E.3 Yes = 1 No = 0 Needs Improvement = .5	1		1
SLR No D.3.	yes, 1 large record for one 1 incident. MT PSC reporting criteria is exactly the same as Federal reporting criteria.			
4	If an onsite investigation of an incident was not made, did the state obtain sufficient information by other means to determine the facts and support the decision not to go on-site? Previous Question E.4 Yes = 1 No = 0 Needs Improvement = .5	1		1
SLR No				
D.4.	Yes, In 2009, the incident was investigated on-site.			
5	Were investigations thorough and conclusions and recommendations documented in an acceptable manner? Previous Question E.5, comprehensive question worth 2 points total Yes = 2 No = 0 Needs Improvement = 1	2		2
	a. Observations and Document Review	Yes 💿	No 🔘	Needs Improvement
	b. Contributing Factors	Yes •	No 🔾	Needs Improvement
	c. Recommendations to prevent recurrences where appropriate	Yes 💿	No 🔾	Needs Improvement
SLR No	otes:			1
D.5.	PSC uses the federal Form 11 for incident investigations. The events are documented and Appendix E is followed.			
6	Did the state initiate enforcement action for violations found during any incident investigation(s)? Previous Question E.6 Variation Yes = 1 No = 0 Needs Improvement = .5	1		1
SLR No				
D.6.	Yes, but in this case the violations found are not directly attributable to the incident.			
7	Did the state assist region office by taking appropriate follow-up actions related to the operator incident reports to ensure accuracy and final report has been received by PHMSA? (validate annual report data from operators concerning incidents/accidents and investigate discrepancies) (Chapter 6) Previous Question E.7/E.8 Yes = .5 No = 0	.5	0.	.5
		ile the inc	ident was ł	peing

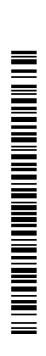
8 Part D: General Comments/Regional Observations

SLR Notes:

Info Only = No Points

D.8. PHMSA appreciates the Pipeline Programs professional efforts investigating the gas incident in Bozeman, MT that involved a fatality.

Info Only Info Only



2 2

SLR Notes:

E.1. Yes, it is addressed in API RP 1162 inspections and in standard inspections during review of line locate and one-call procedures. PSC has created an addendum sheet to address this question.

2 Did the state inspector check to assure the pipeline operator is following its written procedures pertaining to notification of excavation, marking, positive response and the availability and use of the one call system? New 2008 2

2

Yes = 2 No = 0

SLR Notes:

E.2. Yes, operator procedures, records and one-call tickets are reviewed during Standard Inspections, and it is a supplemental question on PSC's inspection addendum sheet.

Did the state encourage and promote the adoption of the Common Ground Alliance Best Practices document to its regulated companies as a means of reducing damages to all underground facilities? Previous Question A.7

Yes = 2 No = 0 Needs Improvement = 1

2

SLR Notes:

E.3. encouragement is given through standard inspections, the MT Utility Coordinating Council meetings, and by providing CGA Best Practices document pdf or internet links.

Has the agency or another organization within the state collected data and evaluated trends on the number of pipeline damages per 1,000 locate requests? New 2008

1

SLR Notes:

E.4. Yes, it is being done by Montana One Call through a contract with One-Call Concepts, Inc. The MT Utility Coordinating Council is involved as a governing body.

Did the state review operators' records of accidents and failures due to excavation damage to ensure causes of failure are addressed to minimize the possibility of recurrence as required by 192.617?

2

SLR Notes:

E.5. Yes, it is reviewed during standard inspections and incident inspections.

6 Part E: General Comments/Regional Observations

Info Only = No Points

Info Only Info Only

SLR Notes:

E.6. The major Damage Prevention initiative of the PSC is to create an acceptable bill that will encompass all nine elements of the Damage Prevention portion of the 2006 PIPES ACT, with civil penalties being the most difficult part of the bill.

Total points scored for this section: 9

Total possible points for this section: 9



1	Operator, Inspector, Location, Date and PHMSA Representative Info Only = No Points	Info Only	Info Only	
	Name of Operator Inspected: Northwestern Entergy LLC, opid 31632			
	Name of State Inspector(s) Observed: G Joel Tierney & Eric Dahlgren			
	Location of Inspection: Butte Division, 400 Oxford St, Butte, MT 59701			
	Date of Inspection: May 25-26, 2010			
	Name of PHMSA Representative: Patrick Gaume			
G Jo Butt May	tes: hwestern Entergy LLC, opid 31632 el Tierney & Eric Dahlgren e Division, 400 Oxford St, Butte, MT 59701 25-26, 2010 ck Gaume			
2	Was the operator or operator's representative notified and/or given the opportunity to be present during inspection? New 2008 $Yes = 1 No = 0$	1	1	
SLR No				
	yes, It was held in the Operator's office.			
3	Did the inspector use an acceptable inspection form/checklist and was the form/checklist used as a guide for the inspection? (New regulations shall be incorporated) Previous Question F.2 $Y_{es} = 2 N_0 = 0$	2	2	
SLR No	tes:			
F.3.	yes, used the Federal Forms 2, 13, and 15, Standard Inspection for Gas Distribution, Drug and Alcohol, and OQ Fie	eld Inspection	on.	
4	Did the inspector thoroughly document results of the inspection? Previous Question F.3 $Yes = 2 No = 0$	2	2	
SLR No				
	Yes, all three forms were completely filled out.			
5	Did the inspector check to see if the operator had necessary equipment during inspection to conduct tasks viewed? (Maps, pyrometer, soap spray, CGI, etc.) New 2008 $Y_{es} = 1 N_0 = 0$	1	1	
		OQ covere	d task review	
6	What type of inspection(s) did the state inspector conduct during the field portion of the state evaluation? (i.e. Standard, Construction, IMP, etc) New 2008 Info Only = No Points	Info Only	Info Only	
SLR No				
	It was a standard inspection with an OQ Protocol 9 & D&A Form 13.			
7	Did the inspector adequately review the following during the field portion of the state evaluation? (check all that apply on list) New 2008, comprehensive question worth 2 points total $Yes = 2 No = 0 Needs Improvement = 1$	2	2	
	a. Procedures	\boxtimes		



 \boxtimes

Records

	c.	Field Activities/Facilities	\boxtimes	
	d.	Other (Please Comment)	\boxtimes	
		cords; the field; OQ Field Inspection for pipe to soil testing, valve operation, rectifier inspection, and	use of odorom	neter; and unit specific
8	documer	inspector have adequate knowledge of the pipeline safety program and regulations? (Liaison will nt reasons if unacceptable) Previous Question F.8	2	2
SLR No	Yes = 2 No) = ()		
		nd Eric showed good & adequate knowledge of the pipeline safety program goals and regulations.		
9		inspector conduct an exit interview? (If inspection is not totally complete the interview should be based covered during time of field evaluation) Previous Question F.10 $p = 0$	sed 1	1
	Yes, discus	sed a 2 part PV; 192.603(b), 192.747 the distr vlvs lacked records showing previous year actuation. review of emergency procedures were effectively followed in each emergency.	192.603(b), 19	2.615(b)(3) failed to hav
10	During to Question Yes = 1 No		ious 1	1
). Yes, discu	assed a 2 part PV; 192.603(b), 192.747 the distr vlvs lacked records showing previous year actuation owing review of emergency procedures were effectively followed in each emergency.	. 192.603(b), 1	92.615(b)(3) failed to
11	performe	d the inspector observe in the field? (Narrative description of field observations and how inspector ed) = No Points	Info Only	Info Only
recti	Yes, We v	isited a regulator station, 4 key zone valve sites, ROW, residential meters, OQ Field Inspection for pon, and use of odorometer; also items g, i, l, m, q, u, v, B, D, G, & I, and also regulator site conditional lief vents, and pressure ratings of valves and flanges.		
12		ctices to Share with Other States - (Field - could be from operator visited or state inspector practices) Info Only	Info Only
SLR No		= NO POINTS		
		l take-aways from this inspection of a good operator.		
13		oservation Areas Observed (check all that apply) = No Points	Info Only	Info Only
	a.	Abandonment	П	
	b.	Abnormal Operations		
	c.	Break-Out Tanks		
	d.	Compressor or Pump Stations		
	e.	Change in Class Location	П	
	f.	Casings		
	g.	Cathodic Protection	\boxtimes	
	h.	Cast-iron Replacement		
	i.	Damage Prevention	\boxtimes	
	j.	Deactivation		
	k.	Emergency Procedures		
	1.	Inspection of Right-of-Way	\boxtimes	
	m.	Line Markers	\boxtimes	
	n.	Liaison with Public Officials		
	0.	Leak Surveys		

14	Part F: General Comments/Regional Observations	
	Info Only = No Points	
and Insp knov	oftes: 4. Mr. G Joel Tierney & Eric Dahlgren were observed conducting a Gas Distribution Standard Alcohol inspection of the Butte Unit of Northwestern Entergy LLC, opid 31632. They conduction for pipe to soil testing, valve operation, rectifier inspection, and use of odorometer; and wledge of the pipeline safety program goals and regulations, and they conducted themselves detection.	ucted inspections of unit specific pro-
		Tota
		Total

p.	MOP	
q.	MAOP	\boxtimes
r.	Moving Pipe	
S.	New Construction	
t.	Navigable Waterway Crossings	
u.	Odorization	\boxtimes
v.	Overpressure Safety Devices	\boxtimes
W.	Plastic Pipe Installation	
X.	Public Education	
y.	Purging	
Z.	Prevention of Accidental Ignition	
A.	Repairs	
B.	Signs	\boxtimes
C.	Tapping	
D.	Valve Maintenance	\boxtimes
E.	Vault Maintenance	
F.	Welding	
G.	OQ - Operator Qualification	\boxtimes
H.	Compliance Follow-up	
I.	Atmospheric Corrosion	\boxtimes
J.	Other	

F.13. Yes, We visited a regulator station, 4 key zone valve sites, ROW, residential meters, OQ Field Inspection for pipe to soil testing, valve operation, ion, site fencing, weeds, safe installation

Info Only Info Only

four OQ Protocol 9 reviews and a Drug of Unit records; the field; OQ Field ocedures. They showed professional level essionally while conducting this

al points scored for this section: 12

possible points for this section: 12



PART G - PHMSA Initiatives - Strategic Plan

Points(MAX) Score

Risk base Inspections - Targeting High Risk Areas

1 Does state have process to identify high risk inspection units?

1.5

Yes = 1.5 No = 0

Risk Factors (criteria) to consider may include:

Miles of HCA's, Geographic area, Population Density

Length of time since last inspection

History of Individual Operator units (leakage, incident and compliance history, etc.)

Threats - (Excavation Damage, Corrosion, Natural Forces, Other Outside Forces, Material or Welds,

Equipment, Operations, Other)

SLR Notes:

G.1. Yes, in their PIPP. Comment: MT has a small count of Units and it is easy to know who the problem children are. A detailed risk analysis process is not needed in this state.

Are inspection units broken down appropriately? (see definitions in Guidelines)

.5 0.5

Yes = .5 No = 0

SLR Notes:

G.2. Yes. the Units are consistent with Inspection Unit as defined in the Guidelines Glossary.

3 Consideration of operators DIMP Plan? (if available and pending rulemaking)

Info Only Info Only

Info Only = No Poir

SLR Notes:

G.3. PSC is aware of the pending DIMP Rule and will implement the DIMP inspections per the federal guidelines and will risk them into the PIPP.

4 Does state inspection process target high risk areas?

.5

0.5

Yes = .5 No = 0

SLR Notes:

G.4. Yes, the PIPP names several high risk factors to consider, and units are selected for inspection in accordance with the PIPP. As a category Master Meters are being encouraged to cede operations to the LDC.

Use of Data to Help Drive Program Priority and Inspections

Does state use data to analyze effectiveness of damage prevention efforts in the state? (DIRT or other data, etc) 0.5 $Y_{\text{es}} = .5 \text{ No} = 0$

SLR Notes:

G.5. Yes, MT PSC has developed a detailed spreadsheet where line hits are well defined and it shows that excavation damage is about 50% of the total pipeline threat for the past 5 years. It looks to be a great support for the pending damage prevention bill.

6 Has state reviewed data on Operator Annual reports for accuracy?

.5 0.5

١

Yes = .5 No = 0

Yes = .5 No = 0

SLR Notes:

G.6. Yes, the Pipeline Program Staff reviews current annual reports against prior year reports and contacts the Operators when there are questions over the data. Also, the data is uploaded into the evaluation spreadsheet and monitored for trends.

Has state analyzed annual report data for trends and operator issues?

.5

0.5

Yes = .5 No = 0 SLR Notes:

G.7. Yes, the Pipeline Program Staff reviews current annual reports against prior year reports and contacts the Operators when there are questions over the data. Also, the data is uploaded into the evaluation spreadsheet and monitored for trends.

8 Has state reviewed data on Incident/Accident reports for accuracy?

(

.5

0.5

SLR Notes:

G.8. [also see A.2. and E.5.] Yes, for 2009, this question has to be answered relative to REPORTABLE incidents. Reportable incidents are investigated relative to minimizing future events, including those due to excavation damage.

Does state do evaluation of effectiveness of program based on data? (i.e. performance measures, trends, etc.)

Did the State input all operator qualification inspection results into web based database provided by PHMSA in

Did the State submit their replies into the Integrity Management Database (IMDB) in response to the Operators

a timely manner upon completion of OQ inspections? Previous Question B.15

notifications for their integrity management program? Previous Question B.16

G.9. Yes, data sources include annual reports, leak reports, incident reports, miles and type of pipe, number of PV, public awareness reviews, & excavation

G.10. Yes, all of the Standard and Protocol 9 OQ inspections for 2009 have been uploaded, typically within 5 days of the inspection. The focus in 2009 was

to conduct Protocol 9 inspections in every Unit that had a standard inspection. There were no violations found during those Protocol 9 reviews.



9

SLR Notes:

10

SLR Notes:

11

SLR Notes:

12

Yes = 5 No = 0

G.11. Yes. All applicable replies were uploaded in 2009.

damage.

.5

.5

0.5

0.5

0.5

0.5

G.18. PSC does not have a formal Root Cause Analysis at this time. All inspectors have either taken or are on the Root Cause class wait list. They do search for probable cause and compliance with the regulations at this time.

Has state participated on root cause analysis training? (can also be on wait list)

.5 0.5

Yes = .5 No = 0

SLR Notes:

G.19. Yes, All inspectors have either taken or are on the Root Cause class wait list. (Points are awarded).

Transparency - Communication with Stakeholders

20 Other than pipeline safety seminar does State communicate with stakeholders? (Communicate program data, pub awareness, etc.)

0.5

SLR Notes:

G.20. Yes, Open telephone access to pipeline safety personnel, participation in excavator meetings, Participate in the MT Utility Coordinating Council, presentations as invited to operators & their staff.

Does state share enforcement data with public? (Website, newsletters, docket access, etc.)

0.5

.5

Yes = .5 No = 0

Yes = .5 No = 0

SLR Notes:

G.21. Yes, all finalized pipeline safety information is open to public access. Information is available through phone, letter, e-mail, or personal visit. Information has not been posted to the website nor are there plans to post information to the website.

Part G: General Comments/Regional Observations
Info Only = No Points

Info Only Info Only

SLR Notes:

G.22. The Pipeline Group is becoming more data driven to better evaluate pipeline threats to pipeline safety.

Total points scored for this section: 10

Total possible points for this section: 10



1	What were the major accomplishments for the year being evaluated? (Describe the accomplishments, NAPSR Activities and Participation, etc.) Yes = .5 No = 0	.5	0.5
		nvincing m	naster meter operators to
2	What legislative or program initiatives are taking place/planned in the state, past, present, and future? (Describe initiatives (i.e. damage prevention, jurisdiction/authority, compliance/administrative, etc.) $Y_{es} = .5 N_0 = 0$.5	0.5
SLR No	otes:		
H.2	. Yes, the major effort is the bill for Damage Prevention and its nine elements.		
3	Any Risk Reduction Accomplishments/Projects? (i.e. Cast iron replacement projects,bare steel,third-party damage reductions, etc.) Yes = .5 No = 0	.5	0.5
SLR No	otes:		
H.3	. Yes, The elimination of master meter operators.		
4	Did the state participate in/respond to surveys or information requests from NAPSR or PHMSA? Yes = 1 No = 0	1	1
SLR No	otes:		
H.4	. Yes, Constantly! PSC works with NAPSR, TQ, NTSB, ATF, & PHMSA, and all emails are responded to.		
5	Sharing Best Practices with Other States - (General Program) Yes = .5 No = 0	.5	0.5
SLR No	otes:		
H.5	. Yes, through Western Region NAPSR and one on one with other program chiefs. Also NAPSR e-mails.		

Part H: General Only = No Points SLR Notes:

Part H: General Comments/Regional Observations

H.6. Presently, new program demands make it necessary for Pipeline staff to respond to information requests but not to sit on active NAPSR or Study Group committees. Committee participation has occurred in the past. We recommend consideration of staffing levels to enable full participation in NAPSR and join the rotation onto various study groups.

Total points scored for this section: 3

Info Only Info Only

Total possible points for this section: 3



I.8. Yes, all Gas Operators have been contacted. All Gas Operators have either declared they have prepared a GIMP program or declared they have no HCAs. Every Gas Operator with an identified HCA have received a full GIMP Inspection. The inspections have been uploaded into the fed database. All

Gas Operator Protocol A have been reviewed. One operator's GIMP plan is a work in progress that should be fully addressed during 2010.

Has the state verified that in determining whether a plan is required, the operator correctly calculated the

potential impact radii and properly applied the definition of a high consequence area?

SLR Notes:

Yes = .5 No = 0

SLR Notes:

0.5

.5



Total points scored for this section: 9 Total possible points for this section: 9

Awareness, and will soon add DIMP. PSC is addressing them all.