

U.S. Department of Transportation Pipeline and Hazardous Materials Safety Administration

2023 Gas State Program Evaluation

for

Utah Division of Public Utilities

Document Legend PART:

- O -- Representative, Dates and Title Information
- A -- Progress Report and Program Documentation Review
- B -- Program Inspection Procedures
- C -- State Qualifications
- D -- Program Performance
- E -- Field Inspections
- F -- Damage prevention and Annual report analysis



2023 Gas State Program Evaluation -- CY 2023 Gas

State Agency: Utah Rating:

Agency Status: 60105(a): Yes 60106(a): No Interstate Agent: No

Date of Visit: 04/08/2024 - 04/12/2024

Agency Representative: Al Zadeh, Manager - Utah Pipeline Safety

PHMSA Representative: David Appelbaum

Commission Chairman to whom follow up letter is to be sent:

Name/Title: Chris Parker, Director Agency: Division of Public Utilities

Address: 160 E 300 South

City/State/Zip: Salt Lake City, UT 84114

INSTRUCTIONS:

Complete this evaluation in accordance with the Evaluator Guidance for conducting state pipeline safety program evaluations. The evaluation should generally reflect state program performance during CY 2023 (not the status of performance at the time of the evaluation). A deficiency in any one part of a multiple-part question should be scored as "Needs Improvement." Determine the answer to the question then select the appropriate point value. If a state receives less than the maximum points, include a brief explanation in the appropriate notes/comments section. If a question is not applicable to a state, select NA. Please ensure all responses are COMPLETE and ACCURATE, and they OBJECTIVELY reflect the state's program performance for the question being evaluated. Increasing emphasis is being placed on how the state pipeline safety programs conduct and execute their pipeline safety responsibilities (their performance). This evaluation, together with selected factors reported in the state's annual progress report attachments, provide the basis for determining the state's pipeline safety grant allocation.

Scoring Summary

PARTS		Possible Points	Points Scored
A	Progress Report and Program Documentation Review	0	0
В	Program Inspection Procedures	15	15
C	State Qualifications	10	10
D	Program Performance	50	50
E	Field Inspections	15	15
F	Damage prevention and Annual report analysis	10	10
TOTALS 100		100	
State Rating			



Were the following Progress Report Items accurate? (*items not scored on progress Info Only Info Only report)

Info Only = No Points

- a. Stats On Operators Data Progress Report Attachment 1
- b. State Inspection Activity Data Progress Report Attachment 2
- c. List of Operators Data Progress Report Attachment 3*
- d. Incidents/Accidents Data Progress Report Attachment 4*
- e. Stats of Compliance Actions Data Progress Report Attachment 5*
- f. List of Records Kept Data Progress Report Attachment 6 *
- g. Staff and TQ Training Data Progress Report Attachment 7
- h. Compliance with Federal Regulations Data Progress Report Attachment 8
- i. Performance and Damage Prevention Question Data Progress Report

Attachment 10*

Evaluator Notes:

- A. PR had 6 transmission operators, PDM showed 7. Program will correct PR
- B. Compared Attachment 2 data with UTDPUC inspection records appears ok.
- C. Attachment 3 seems to be accurate.
- D. No incidents in 2023
- E. Verified compliance actions with UTDPU documents and records and found no issues.
- F. UTDPU keeps electronic records appears ok.
- G. Verified staff training and qualifications with TQ Blackboard appears ok.
- H. The UTDPU is taking steps on a few items and remain within time limits Civil Penalties are \$100,000.00 and \$1,000,000.00
- I. UTDPU listed their performance goals and damage prevention initiatives.

Total points scored for this section: 0 Total possible points for this section: 0



4

1	Do written procedures address pre-inspection, inspection and post inspection activities	5	
	for each of the following inspection types: Chapter 5.1		
	Yes = 5 No = 0 Needs Improvement = 1-4		

a. Standard Inspections, which include Drug/Alcohol, CRM and Public

Awareness Effectiveness Inspections

- b. TIMP and DIMP Inspections (reviewing largest operator(s) plans annually)
- c. OQ Inspections
- d. Damage Prevention Inspections
- e. On-Site Operator Training
- f. Construction Inspections (annual efforts)
- g. LNG Inspections

Evaluator Notes:

Yes, Section IV covers inspection planning. Section V covers conducting inspections (all types) including Section 114 as of 2022. Section VI covers post inspection activities. Inspection units appear to be broken down appropriately.

Do written procedures address inspection priorities of each operator, and if necessary each unit, based on the following elements and time frames established in its procedures?

Chapter 5.1

Yes = 4 No = 0 Needs Improvement = 1-3

- a. Length of time since last inspection
- b. Operating history of operator/unit and/or location (includes leakage, incident and compliance activities)
- c. Type of activity being undertaken by operators (i.e. construction)
- d. Locations of operator's inspection units being inspected (HCA's, Geographic area, Population Centers, etc.)
- e. Process to identify high-risk inspection units that includes all threats -

(Excavation Damage, Corrosion, Natural Forces, Outside Forces, Material and Welds,

Equipment, Operators and any Other Factors)

f. Are inspection units broken down appropriately?

Evaluator Notes:

Yes, Section IV of the procedures covers inspection planning, priorities and time intervals. They added Section 114, LNG facilities and gathering lines. Pages 8-10

3 (Compliance Procedures) Does the state have written procedures to identify steps to be taken from the discovery to resolution of a probable violation? Chapter 5.1

3

- Yes = 3 No = 0 Needs Improvement = 1-2
 - a. Procedures to notify an operator (company officer) when a noncompliance is identified
 - b. Procedures to routinely review progress of compliance actions to prevent delays or breakdowns
 - c. Procedures regarding closing outstanding probable violations

Evaluator Notes:

Yes, Post inspection activities are covered in Section VI. They use a spreadsheet to track the enforcement actions and cover them at each monthly staff meeting.

4 (Incident/Accident Investigations) Does the state have written procedures to address state 3 actions in the event of an incident/accident?

Yes = 3 No = 0 Needs Improvement = 1-2

- a. Mechanism to receive, record, and respond to operator reports of incidents, including after-hours reports
- b. If onsite investigation was not made, do procedures require on-call staff to obtain sufficient information to determine the facts to support the decision not to go on-site.

Evaluator Notes:

Yes, Section VIII covers investigation of incidents.

Info Only Info Only

5 General Comments: Info Only = No Points

Evaluator Notes:

No deficiencies noted

Total points scored for this section: 15 Total possible points for this section: 15



1 Has each inspector and program manager fulfilled training requirements? (See Guidelines 5 Appendix C for requirements) Chapter 4.3

Yes = 5 No = 0 Needs Improvement = 1-4

- a. Completion of Required OQ Training before conducting inspection as lead
- b. Completion of Required DIMP/IMP Training before conducting inspection as

lead

- c. Completion of Required LNG Training before conducting inspection as lead
- d. Root Cause Training by at least one inspector/program manager
- e. Note any outside training completed
- f. Verify inspector has obtained minimum qualifications to lead any applicable standard inspection as the lead inspector (Reference State Guidelines Section 4.3.1)

Evaluator Notes:

All inspectors and program manager have the requisite training - no issues.

Did state records and discussions with state pipeline safety program manager indicate 5 adequate knowledge of PHMSA program and regulations?

Yes = 5 No = 0 Needs Improvement = 1-4

Evaluator Notes

PM has been the program Manager for many years, and discussions with him have shown he has a proficient understanding of the PHMSA program and pipeline regulations.

3 General Comments: Info Only Info Only

Evaluator Notes:

No concerns in Part C

Info Only = No Points

Total points scored for this section: 10 Total possible points for this section: 10

Did state inspect all types of operators and inspection units in accordance with time intervals established in written procedures? Chapter 5.1

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Yes = 5 No = 0 Needs Improvement = 1-4

- a. Standard (General Code Compliance)
- b. Public Awareness Effectiveness Reviews
- c. Drug and Alcohol
- d. Control Room Management
- e. Part 193 LNG Inspections
- f. Construction (did state achieve 20% of total inspection person-days?)
- g. OQ (see Question 3 for additional requirements)
- h. IMP/DIMP (see Question 4 for additional requirements)

Evaluator Notes:

All inspection types were verified to have occurred within time interval requirements.

Did inspection form(s) cover all applicable code requirements addressed on Federal Inspection form(s)? Did State complete all applicable portions of inspection forms? Chapter 5.1. Do inspection records indicate that adequate reviews of procedures, records and field activities, including notes and the appropriate level of inspection person-days for each inspection, were performed?

10 10

Yes = 10 No = 0 Needs Improvement = 1-9

- a. Standard (General Code Compliance)
- b. Public Awareness Effectiveness Reviews
- c. Drug and Alcohol
- d. Control Room Management
- e. Part 193 LNG Inspections
- f. Construction
- g. OQ (see Question 3 for additional requirements)
- h. IMP/DIMP (see Question 4 for additional requirements)

Evaluator Notes:

Yes, the state has been using IA to complete all types of inspections and the reports show that all question sets are being addressed by the inspectors.

- 3 Is state verifying monitoring (Protocol 9/Form15) of operators OQ programs? This should include verification of any plan updates and that persons performing covered tasks (including contractors) are properly qualified and requalified at intervals established in the operator's plan. 49 CFR 192 Part N

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Yes = $\frac{1}{2}$ No = 0 Needs Improvement = 1

Evaluator Notes:

Yes, they are conducting OQ Program evaluations in accordance with their procedures, and check employee certifications during filed inspections.

4 Is state verifying operator's integrity management Programs (IMP and DIMP)? This should include a review of plans, along with monitoring progress. In addition, the review should take in to account program review and updates of operator's plan(s). 49 CFR 192 Subparts O and P

2

Yes = 2 No = 0 Needs Improvement = 1

- a. Are the implementation plans of the state's large/largest operators(s) being reviewed annually to ensure they are completing full cycle of the IMP process?
- b. Are states verifying with operators any plastic pipe and components that have shown a record of defects/leaks and mitigating those through DIMP plan?
- c. Are the states verifying operators are including low pressure distribution systems in their threat analysis?

Evaluator Notes:

Did the state review the following (these items are NTSB recommendations to PHMSA that have been deemed acceptable response based on PHMSA reviewing these items during the evaluation process): Chapter 5.1

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Yes = 2 No = 0 Needs Improvement = 1

- a. Operator procedures for determining if exposed cast iron pipe was examined for evidence of graphitization and if necessary remedial action was taken;
- b. Operator procedures for surveillance of cast iron pipelines, including appropriate action resulting from tracking circumferential cracking failures, study of leakage history, or other unusual operating maintenance condition? (Note: See GPTC Appendix G-18 for guidance);
- c. Operator emergency response procedures for leaks caused by excavation damage near buildings and determine whether the procedures adequately address the possibility of multiple leaks and underground migration of gas into nearby buildings Refer to 4/12/01 letter from PHMSA in response to NTSB recommendation P-00-20 and P-00-21:
- d. Operator records of previous accidents and failures including reported thirdparty damage and leak response to ensure appropriate operator response as required by 192.617;
- e. Directional drilling/boring procedures of each pipeline operator or its contractor to determine if they include actions to protect their facilities from the dangers posed by drilling and other trench less technologies;
- f. Operator procedures for considering low pressure distribution systems in threat analysis?
- g. Operator compliance with state and federal regulations for regulators located inside buildings?

Evaluator Notes:

The Utah pipeline safety has an additional set of questions added to inspections to cover the related topics, which are appropriately tracked.

Did the State verify Operators took appropriate action regarding advisory bulletins issued

since the last evaluation? (Advisory Bulletins Current Year)

Yes = 1 No = 0 Needs Improvement = .5

Evaluator Notes:

Yes, the state insures that the operator gets copies of all published advisories. They also sent a letter this year (2023) to all operators reminding them about the large amount of snow fall this year and the dangers to meter sets and of flooding.

7 (Compliance Activities) Did the state follow compliance procedures (from discovery to resolution) and adequately document all probable violations, including what resolution or further course of action is needed to gain compliance? Chapter 5.1

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Yes = 10 No = 0 Needs Improvement = 1-9

- a. Were compliance actions sent to company officer or manager/board member if municipal/government system?
- b. Were probable violations documented properly?
- c. Resolve probable violations
- d. Routinely review progress of probable violations
- e. Did state issue compliance actions for all probable violations discovered?
- f. Can state demonstrate fining authority for pipeline safety violations?
- g. Does Program Manager review, approve and monitor all compliance actions? (note: Program Manager or Senior Official should sign any NOPV or related enforcement action)
- h. Did state compliance actions give reasonable due process to all parties? Including "show cause" hearing, if necessary.
- i. Within 30 days, conduct a post-inspection briefing with the owner or operator outlining any concerns
- j. Within 90 days, to the extent practicable, provide the owner or operator with written preliminary findings of the inspection. (Incident investigations do not need to meet 30/90-day requirement)



Evaluator Notes:

Yes, Inspections were reviewed using the information in IA including; inspection reports, NOPV letters, close-out letters and follow up information. All aspects of this question appear to have been properly completed.

8 (Incident Investigations) Were all federally reportable incidents investigated, thoroughly 10 documented, with conclusions and recommendations?

Yes = 10 No = 0 Needs Improvement = 1-9

- a. Does state have adequate mechanism to receive and respond to operator reports of incidents, including after-hours reports?
- b. Did state keep adequate records of Incident/Accident notifications received?
- c. If onsite investigation was not made, did the state obtain sufficient information from the operator and/or by means to determine the facts to support the decision not to go on site?
- d. Were onsite observations documented?
- e. Were contributing factors documented?
- f. Were recommendations to prevent recurrences, where appropriate, documented?
- g. Did state initiate compliance action for any violations found during any incident/accident investigation?
- h. Did state assist Region Office or Accident Investigation Division (AID) by taking appropriate follow-up actions related to the operator incident reports to ensure accuracy and final report has been received by PHMSA?
- i. Does state share any lessons learned from incidents/accidents?

Evaluator Notes:

No DOT reportable incidents in CY 2023

9 Did state respond to Chairman's letter on previous evaluation within 60 days and correct 1 or address any noted deficiencies? (If necessary) Chapter 8.1

Yes = 1 No = 0 Needs Improvement = .5

Evaluator Notes:

No issues

Did State conduct or participate in pipeline safety training session or seminar in Past 3 Info Only Info Only Years? Chapter 8.5 Info Only = No Points

Evaluator Notes:

Yes, a safety seminar was hosted by the state on 9/13/2022. Lane Miller from PHMSA TQ attended and provided presentations. Next seminar due in 2025

Has state confirmed transmission operators have submitted information into NPMS Info Only Info Only database along with changes made after original submission?

Info Only = No Points

Evaluator Notes:

Yes, was verified and discussed with operators during their quarterly meetings. Program is following-up on a couple of minor discrepancies.

Does the state have a mechanism for communicating with stakeholders - other than state 1 pipeline safety seminar? (This should include making enforcement cases available to public).

Yes = 1 No = 0 Needs Improvement = .5

Evaluator Notes:

Yes, the state has a public website for pipeline safety issues and information.

Did state execute appropriate follow-up actions to Safety Related Condition (SRC)

Reports? Chapter 6.7

Yes = 1 No = 0 Needs Improvement = .5

Evaluator Notes:

Was the State responsive to:

Yes = 1 No = 0 Needs Improvement = .5

- a. Surveys or information requests from NAPSR or PHMSA; and
- b. PHMSA Work Management system tasks?

Evaluator Notes:

Yes, PM makes it a priority to respond to surveys and requests for information from PHMSA and NAPSR.

15 If the State has issued any waivers/special permits for any operator, has the state verified conditions of those waivers/special permits are being met? This should include having the operator amend procedures where appropriate.

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Yes = 1 No = 0 Needs Improvement = .5

Evaluator Notes:

The state has no active waivers at this time.

Were pipeline program files well-organized and accessible?

Info Only = No Points

Info Only Info Only

Evaluator Notes:

Yes, the state has been using IA for several years and the files were well organized.

Discussion with State on accuracy of inspection day information submitted into State Inspection Day Calculation Tool (SICT). Has the state updated SICT data?

Yes = 3 No = 0 Needs Improvement = 1-2

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Evaluator Notes:

A review of the SICT program was discussed and reviewed with staff. PM is well versed in the mechanics of the SICT.

Discussion on State Program Performance Metrics found on Stakeholder Communication Info Only Info Only site.\ http://primis.phmsa.dot.gov/comm/states.htm?nocache=4805
Info Only = No Points

Evaluator Notes:

Reviewed the state performance metrics found in the PHMSA web-site, and discussed the changes and trending for each metric with the program manager.

Did the state encourage and promote operator implementation of Pipeline Safety
Management Systems (PSMS), or API RP 1173? This holistic approach to improving
pipeline safety includes the identification, prevention and remediation of safety hazards.

Info Only = No Points

Info Only Info Only

- a. https://pipelinesms.org/
 - b. Reference AGA recommendation to members May 20, 2019

Evaluator Notes:

Yes, the state continues to encourage and follow what the operators are doing during their quarterly meetings.

20 General Comments:

Info Only Info Only

Info Only = No Points

Evaluator Notes:

No issues - solid pipeline safety program

Total points scored for this section: 50 Total possible points for this section: 50

Operator, Inspector, Location, Date and PHMSA Representative (enter specifics into the Info Only Info Only 1 comments box below)

Info Only = No Points

- What type of inspection(s) did the state inspector conduct during the field portion of the state evaluation? (i.e. Standard, Construction, IMP, etc)
- When was the unit inspected last?
- Was pipeline operator or representative present during inspection? c.
- d. Effort should be made to observe newest state inspector with least experience

Evaluator Notes:

Both UTDPU inspectors conducted a DIMP inspection of Dominion Energy in Salt Lake City. This was an office inspection which was last done three years ago.

2 Did the inspector use an appropriate inspection form/checklist and was the form/checklist 2 used as a guide for the inspection? (New regulations shall be incorporated) Yes = 2 No = 0 Needs Improvement = 1

Evaluator Notes:

IA was used to conduct evaluation - no issues

10 3 10 Did the inspector adequately review the following during the inspection Yes = 10 No = 0 Needs Improvement = 1-9

Procedures (were the inspector's questions of the operator adequate to

- determine compliance?) Records (did the inspector adequately review trends and ask in-depth
- questions?) Field Activities/Facilities (did inspector ensure that procedures were being followed, including ensuring that properly calibrated equipment was used and OQ's were acceptable?)
- d. Other (please comment)
- e. Was the inspection of adequate length to properly perform the inspection?

Evaluator Notes:

Field evaluations were not covered in this inspection but all other aspects of this question was completed appropriately and thoroughly.

- 2 4 From your observation did the inspector have adequate knowledge of the pipeline safety 2
- program and regulations? (Evaluator will document reasons if unacceptable)

Yes = 2 No = 0 Needs Improvement = 1

Evaluator Notes:

Both inspectors maintained a good command presence and demonstrated a proficient understanding of the pipeline safety regulations

5 Did the inspector conduct an exit interview, including identifying probable violations? (If 1 inspection is not totally completed the interview should be based on areas covered during time of field evaluation)

Yes = 1 No = 0 Needs Improvement = .5

Evaluator Notes:

Feedback (exit) was done throughout the inspection. All requisite elements of this question was covered.

- 6 Was inspection performed in a safe, positive, and constructive manner?

Info Only Info Only

- Info Only = No Points No unsafe acts should be performed during inspection by the state inspector
 - What did the inspector observe in the field? (Narrative description of field observations and how inspector performed)
 - Best Practices to Share with Other States (Field could be from operator visited or state inspector practices)



d. Other

Evaluator Notes:

No issues, but mostly N/A. This was an office inspection.

7 General Comments:

Info Only = No Points

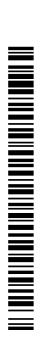
Evaluator Notes:

No issues.

Info Only Info Only

Total points scored for this section: 15

Total possible points for this section: 15



Has the state reviewed Operator Annual reports, along with Incident/Accident reports, for accuracy and analyzed data for trends and operator issues.

Yes = 2 No = 0 Needs Improvement = 1

Evaluator Notes:

Program has maintained and assessed comprehensive damage and leak data. Assessed data is used to determine inspection priorities and other focus areas.

Has the state verified that the operators analyze excavation damages for the purpose of determining root causes and minimizing the possibility of a recurrence? (192.617) Has the state verified that the operators have appropriately identified excavators who have repeatedly violated one-call laws and damaged their facilities. Have the operators taken steps to mitigate that risks? (192.1007)

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2

4

Yes = 2 No = 0 Needs Improvement = 1

Evaluator Notes:

Program does a good job ensuring operators understand why damages are occurring. The state is also using information from federally reportable incidents and those that meet the states lower threshold for reporting to track and address excavation damages. They also use this information and cover it when meeting with their operators quarterly meetings.

3 Has the state reviewed the operator's annual report pertaining to Part D - Excavation Damage?

4

Yes = 4 No = 0 Needs Improvement = 1-3

- a. Is the information complete and accurate with root cause numbers?
- b. Has the state evaluated the causes for the damages listed under "One-Call Notification Practices Not Sufficient" (Part D.1.a.)?
- c. Has the state evaluated the causes for the damages listed under "Locating Practices Not Sufficient" (Part D.1.b)? For each operator, does the state review the following?
- d. Is the operator or its locating contractor(s) qualified and following written procedures for locating and marking facilities?
- e. Is the operator appropriately requalifying locators to address performance deficiencies?
- f. What is the number of damages resulting from mismarks?
- g. What is the number of damages resulting from not locating within time requirements (no-shows)?
- h. Is the operator appropriately addressing discovered mapping errors resulting in excavation damages?
- i. Are mapping corrections timely and according to written procedures?
- j. Has the state evaluated the causes for the damages listed under "Excavation Practices Not Sufficient" (Part D.1.c.)?

Evaluator Notes:

The Program verifies the root cause numbers reported against the data collected annually (internally).

Has the agency or another organization within the state collected data and evaluated trends on the number of pipeline damages per 1,000 locate requests?

2

- Yes = 2 No = 0 Needs Improvement = 1
 - a. What stakeholder group is causing the highest number of damages to the pipelines? Operator, contractor, locating company or public.
 - b. Has the state verified the operator is appropriately focusing damage prevention education and training to stakeholders causing the most damages?
 - c. Has the state evaluated which of the following best describes the reason for the excavation damages; i.e., operator or contractor not following written procedures, failure to maintain marks, failure to support exposed facilities, failure to use hand tools were required, failure to test-hole (pot hole), improper backfilling practices, failure to maintain clearance or insufficient excavation practices.
 - d. Has the state verified the operator is appropriately focusing damage prevention education and training to address the causes of excavation damages?

Evaluator Notes:

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Program has collected sufficient data to understand causes of excavation damage and has done well working with Blue Steak to assess trends.

5 General Comments: Info Only = No Points Info Only Info Only

Evaluator Notes:

Total points scored for this section: 10 Total possible points for this section: 10

