

U.S. Department of Transportation
Pipeline and Hazardous
Materials Safety
Administration

2023 Hazardous Liquid State Program Evaluation

for

INDIANA UTILITY REGULATORY COMMISSION

Document Legend PART:

O -- Representative, Dates and Title Information

A -- Progress Report and Program Documentation Review

B -- Program Inspection Procedures

C -- State Qualifications

D -- Program Performance

E -- Field Inspections

F -- Damage prevention and Annual report analysis



2023 Hazardous Liquid State Program Evaluation -- CY 2023 Hazardous Liquid

State Agency: Indiana Rating:

Agency Status: 60105(a): Yes 60106(a): No Interstate Agent: No

Date of Visit: 09/09/2024 - 09/13/2024

Agency Representative: Miranda Erich, Director of Pipeline Safety, IURC

PHMSA Representative: Agustin Lopez, State Evaluator, PHMSA Commission Chairman to whom follow up letter is to be sent:

Name/Title: Jim Huston, Chairman

Agency: Indiana Utility Regulatory Commission **Address:** 101 West Washington Street, Suite 1500 E

City/State/Zip: Indianapolis, IN 46204

INSTRUCTIONS:

Complete this evaluation in accordance with the Evaluator Guidance for conducting state pipeline safety program evaluations. The evaluation should generally reflect state program performance during CY 2023 (not the status of performance at the time of the evaluation). A deficiency in any one part of a multiple-part question should be scored as "Needs Improvement." Determine the answer to the question then select the appropriate point value. If a state receives less than the maximum points, include a brief explanation in the appropriate notes/comments section. If a question is not applicable to a state, select NA. Please ensure all responses are COMPLETE and ACCURATE, and they OBJECTIVELY reflect the state's program performance for the question being evaluated. Increasing emphasis is being placed on how the state pipeline safety programs conduct and execute their pipeline safety responsibilities (their performance). This evaluation, together with selected factors reported in the state's annual progress report attachments, provide the basis for determining the state's pipeline safety grant allocation.

Scoring Summary

PARTS		Possible Points	Points Scored
Α	Progress Report and Program Documentation Review	0	0
В	Program Inspection Procedures	15	15
C	State Qualifications	10	10
D	Program Performance	50	50
E	Field Inspections	15	15
F	Damage prevention and Annual report analysis	6	6
TOTALS 96		96	
State Rating			100.0



PART A - Progress Report and Program Documentation Review

Points(MAX) Score

Were the following Progress Report Items accurate? (*items not scored on progress Info Only Info Only report)

Info Only = No Points

- a. Stats On Operators Data Progress Report Attachment 1
- b. State Inspection Activity Data Progress Report Attachment 2
- c. List of Operators Data Progress Report Attachment 3*
- d. Incidents/Accidents Data Progress Report Attachment 4*
- e. Stats of Compliance Actions Data Progress Report Attachment 5*
- f. List of Records Kept Data Progress Report Attachment 6 *
- g. Staff and TQ Training Data Progress Report Attachment 7
- h. Compliance with Federal Regulations Data Progress Report Attachment 8
- i. Performance and Damage Prevention Question Data Progress Report

Attachment 10*

Evaluator Notes:

- a. Reviewed state files and PDM to verify operator information.
- b. Inspection activity is tracked in state database system, CRM. Inspection time is tracked for each inspection,
- c. Verified operator data with state files and PDM.
- d. Verified reportable incidents with PDM. Investigated all reportable incidents.
- e. Track compliance actions in CRM and are reviewed by inspectors. Inspection tracking matrix is utilitzed to query compliance actions thru CRM.
- f. Records are kept by the IURC.
- g. Verified inspector qualifications in TQ Blackboard.
- h. Have not made progress in adopting civil penalty amounts that are substantially the same as PHMSA's, \$100,000/
- \$1,000,000. Failure to correct this issue has resulted in the IN URC 60105 Certification being changed to a 60106 Certification which gives PHMSA the enforcement of pipeline safety violations.
- i. Performance and damage prevention initiatives are listed and summarized.

Total points scored for this section: 0

Total possible points for this section: 0



4

- Do written procedures address pre-inspection, inspection and post inspection activities for each of the following inspection types: Chapter 5.1

 Yes = 5 No = 0 Needs Improvement = 1-4
 - a. Standard Inspections, which include Drug/Alcohol, CRM and Public

Awareness Effectiveness Inspections

- b. IMP Inspections
- c. OQ Inspections
- d. Damage Prevention Inspections
- e. On-Site Operator Training
- f. Construction Inspections (annual efforts)

Evaluator Notes:

Section B and C of the IURC procedures addresses inspection types and provides guidance to inspectors on how to conduct inspections which include pre and post inspection activities.

Do written procedures address inspection priorities of each operator, and if necessary each unit, based on the following elements and time frames established in its procedures?

Chapter 5.1

Yes = 4 No = 0 Needs Improvement = 1-3

- a. Length of time since last inspection
- b. Operating history of operator/unit and/or location (includes leakage, incident and compliance activities)
- c. Type of activity being undertaken by operators (i.e. construction)
- d. Locations of operator's inspection units being inspected (HCA's, Geographic area, Population Centers, etc.)
- e. Process to identify high-risk inspection units that includes all threats -

(Excavation Damage, Corrosion, Natural Forces, Outside Forces, Material and Welds,

Equipment, Operators and any Other Factors)

f. Are inspection units broken down appropriately?

Evaluator Notes:

Section B of Procedures address time intervals of every type of inspection. All inspections have a 4 year interval with 5 year max. Procedures provide inspection priorities based on risk factors.

- 3 (Compliance Procedures) Does the state have written procedures to identify steps to be taken from the discovery to resolution of a probable violation? Chapter 5.1

 Yes = 3 No = 0 Needs Improvement = 1-2
 - a. Procedures to notify an operator (company officer) when a noncompliance is identified
 - b. Procedures to routinely review progress of compliance actions to prevent delays or breakdowns
 - c. Procedures regarding closing outstanding probable violations

Evaluator Notes:

Section D of the procedures addresses the steps taken from the discovery to the closure of pobable violations. Monitoring procedures are included which is the responsibility of each inspector. CRM is used to track NOPV which are reveiwed by inspectors.

4 (Incident/Accident Investigations) Does the state have written procedures to address state 3 actions in the event of an incident/accident?

Yes = 3 No = 0 Needs Improvement = 1-2

- a. Mechanism to receive, record, and respond to operator reports of incidents, including after-hours reports
- b. If onsite investigation was not made, do procedures require on-call staff to obtain sufficient information to determine the facts to support the decision not to go on-site.

Evaluator Notes:

Section F Investigation of Incidents has guidance for inspectors on how to conduct incident investigations. Procedures has detailed mechanism on how to receive and respond to incident notifications. There is a 24 hour telephone line which is

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monitored by Pipeline Safety staff. Determintation to go onsite is made when enough information is gathered and decision is made to go or not to go on site.

5 General Comments:

Info Only = No Points

Info Only Info Only

Evaluator Notes:

The IURC is mainly complying with Part B of the evaluation.

Total points scored for this section: 15 Total possible points for this section: 15



1 Has each inspector and program manager fulfilled training requirements? (See Guidelines 5 Appendix C for requirements) Chapter 4.3

Yes = 5 No = 0 Needs Improvement = 1-4

- a. Completion of Required OQ Training before conducting inspection as lead
- b. Completion of Required IMP Training before conducting inspection as lead
- c. Root Cause Training by at least one inspector/program manager
- d. Note any outside training completed
- e. Verify inspector has obtained minimum qualifications to lead any applicable standard inspection as the lead inspector (Reference State Guidelines Section 4.3.1)

Evaluator Notes:

Reviewed TQ Blackboard and randomly selected inspection reports to assure lead inspectors are qualified to lead each type of inspection.

Did state records and discussions with state pipeline safety program manager indicate 5 adequate knowledge of PHMSA program and regulations?

Yes = 5 No = 0 Needs Improvement = 1-4

Evaluator Notes:

Yes, Ms. Miranda Erich has been with the IURC for more than 5 years has the Program Manager and previously as an inspector. She has completed the required TQ courses and is knowledgeable of hte pipeline safety program and regulations.

3 General Comments: Info Only Info Only

Evaluator Notes:

Info Only = No Points

The IURC is mainly complying with Part C of the evaluation.

Total points scored for this section: 10 Total possible points for this section: 10



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Did state inspect all types of operators and inspection units in accordance with time intervals established in written procedures? Chapter 5.1

Yes = 5 No = 0 Needs Improvement = 1-4

- a. Standard (General Code Compliance)
- b. Public Awareness Effectiveness Reviews
- c. Drug and Alcohol
- d. Control Room Management
- e. Construction (did state achieve 20% of total inspection person-days?)
- f. OQ (see Question 3 for additional requirements)
- g. IMP (see Question 4 for additional requirements)

Evaluator Notes:

Reviewed randomly selected inspection reports to verify inspection intervals are being met. There were no issues identified with meeting the inspection intervals.

Did inspection form(s) cover all applicable code requirements addressed on Federal Inspection form(s)? Did State complete all applicable portions of inspection forms? Chapter 5.1. Do inspection records indicate that adequate reviews of procedures, records and field activities, including notes and the appropriate level of inspection person-days for each inspection, were performed?

Yes = 10 No = 0 Needs Improvement = 1-9

- a. Standard (General Code Compliance)
- b. Public Awareness Effectiveness Reviews
- c. Drug and Alcohol
- d. Control Room Management
- e. Construction
- f. OQ (see Question 3 for additional requirements)
- g. IMP (see Question 4 for additional requirements)

Evaluator Notes:

Yes, reviewed randomly selected inspection reports to assure inspection forms covered applicable regulations and for completion. No issues identified.

- 3 Is state verifying monitoring (Protocol 9/Form15) of operators OQ programs? This should include verification of any plan updates and that persons performing covered tasks (including contractors) are properly qualified and requalified at intervals established in the operator's plan. 49 CFR Part 195 Subpart G
 - Yes = 2 No = 0 Needs Improvement = 1

Evaluator Notes

Yes, OQ Protocol 9 during construction inspections and at times during standard inspections. Recommend to IURC to conduct more Protocol 9 inspections during standard inspections to assure persons performing covered tasks perform tasks according to procedures and are indeed qualified.

- 4 Is state verifying operator's integrity management Programs (IMP and DIMP)? This should include a review of plans, along with monitoring progress. In addition, the review should take in to account program review and updates of operator's plan(s). 49 CFR Part 195 Subpart F & G
 - Yes = 2 No = 0 Needs Improvement = 1
 - a. Are the implementation plans of the state's large/largest operators(s) being reviewed annually to ensure they are completing full cycle of the IMP process?

Evaluator Notes:

Yes, review large operator HL IMP plans annually by reviewing change management orders and track the reviews in CRM.



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Did the state review the following (these items are NTSB recommendations to PHMSA that have been deemed acceptable response based on PHMSA reviewing these items during the evaluation process): Chapter 5.1

Yes = 2 No = 0 Needs Improvement = 1

- a. Operator records of previous accidents and failures including reported thirdparty damage and leak response to ensure appropriate operator response as required by 195.402; and
- b. Directional drilling/boring procedures of each pipeline operator or its contractor to determine if they include actions to protect their facilities from the dangers posed by drilling and other trench less technologies;

Evaluator Notes:

Yes, most of these are included in inspection forms. This is thru the use of IA equivalent forms and additional questions added directly to the forms.

6 Did the State verify Operators took appropriate action regarding advisory bulletins issued 1 since the last evaluation? (Advisory Bulletins Current Year)

Yes = 1 No = 0 Needs Improvement = .5

Evaluator Notes:

Part of the annual letter that is sent to operators at the beginning of each year. Most recent ADBs are highlighted.

7 (Compliance Activities) Did the state follow compliance procedures (from discovery to resolution) and adequately document all probable violations, including what resolution or further course of action is needed to gain compliance? Chapter 5.1

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Yes = 10 No = 0 Needs Improvement = 1-9

- a. Were compliance actions sent to company officer or manager/board member if municipal/government system?
- b. Were probable violations documented properly?
- c. Resolve probable violations
- d. Routinely review progress of probable violations
- e. Did state issue compliance actions for all probable violations discovered?
- f. Can state demonstrate fining authority for pipeline safety violations?
- g. Does Program Manager review, approve and monitor all compliance actions? (note: Program Manager or Senior Official should sign any NOPV or related enforcement action)
- h. Did state compliance actions give reasonable due process to all parties? Including "show cause" hearing, if necessary.
- i. Within 30 days, conduct a post-inspection briefing with the owner or operator outlining any concerns
- j. Within 90 days, to the extent practicable, provide the owner or operator with written preliminary findings of the inspection. (Incident investigations do not need to meet 30/90-day requirement)

Evaluator Notes:

Yes, reviewed randomly selected inspection reports to verify compliance actions are issued when probable violations are noted. There were no issues identified of break downs or delays of compliance actions.

8 (Accident Investigations) Were all federally reportable incidents investigated, thoroughly 10 documented, with conclusions and recommendations?

Yes = 10 No = 0 Needs Improvement = 1-9

- a. Does state have adequate mechanism to receive and respond to operator reports of incidents, including after-hours reports?
- b. Did state keep adequate records of Incident/Accident notifications received?
- c. If onsite investigation was not made, did the state obtain sufficient information from the operator and/or by means to determine the facts to support the decision not to go on site?
- d. Were onsite observations documented?
- e. Were contributing factors documented?
- f. Were recommendations to prevent recurrences, where appropriate, documented?

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- Did state initiate compliance action for any violations found during any g. incident/accident investigation?
- Did state assist Region Office or Accident Investigation Division (AID) by taking appropriate follow-up actions related to the operator incident reports to ensure accuracy and final report has been received by PHMSA?
- Does state share any lessons learned from incidents/accidents?

Evaluator Notes:

No reportable accidents in 2023 but do conduct investigations whenever there is on reported.

9 Did state respond to Chairman's letter on previous evaluation within 60 days and correct or address any noted deficiencies? (If necessary) Chapter 8.1 Yes = 1 No = 0 Needs Improvement = .5

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Evaluator Notes:

Yes the IURC responded within the 60 day requirement.

10 Did State conduct or participate in pipeline safety training session or seminar in Past 3 Info Only Info Only Years? Chapter 8.5 Info Only = No Points

Evaluator Notes:

Conduct seminar every 2 years. Last time was April 19-21st 2022 and July 8-10, 2024

11 Has state confirmed transmission operators have submitted information into NPMS database along with changes made after original submission? Info Only = No Points

Info Only Info Only

Evaluator Notes:

Question is part of the O&M Inspection form.

12 Does the state have a mechanism for communicating with stakeholders - other than state pipeline safety seminar? (This should include making enforcement cases available to public).

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Yes = 1 No = 0 Needs Improvement = .5

Evaluator Notes:

Annual letter is sent out of operators to discuss pipeline issues or concerns. Also meet with Indiana Energy Associations and have quarterly meetings with larger operators. Website is also very informative.

13 Did state execute appropriate follow-up actions to Safety Related Condition (SRC) Reports? Chapter 6.7

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Yes = 1 No = 0 Needs Improvement = .5

Evaluator Notes:

No SRCR reported in 2023.

14 Was the State responsive to: 1

Yes = 1 No = 0 Needs Improvement = .5

- Surveys or information requests from NAPSR or PHMSA; and a.
- b. PHMSA Work Management system tasks?

Evaluator Notes:

Complete surveys and requests by both PHMSA and NAPSR. Complete WMS tasks when notifications are received.

15 If the State has issued any waivers/special permits for any operator, has the state verified conditions of those waivers/special permits are being met? This should include having the operator amend procedures where appropriate.

Yes = 1 No = 0 Needs Improvement = .5

Evaluator Notes:

No waivers issued.

Were pipeline program files well-organized and accessible?

Info Only = No Points

Info Only Info Only

Evaluator Notes:

Yes, CRM is utilized to track inspections reports which is very easy to navigate.

Discussion with State on accuracy of inspection day information submitted into State Inspection Day Calculation Tool (SICT). Has the state updated SICT data?

Yes = 3 No = 0 Needs Improvement = 1-2

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Evaluator Notes:

Discussed SICT with IURC and no issues or concerns are foreseen.

Discussion on State Program Performance Metrics found on Stakeholder Communication Info Only Info Only site.\ http://primis.phmsa.dot.gov/comm/states.htm?nocache=4805
Info Only = No Points

Evaluator Notes:

Discussed performance metrics. Damages per 1,000 tickets is trending down, Inspector training has trended down mainly due to retirements.

19 Did the state encourage and promote operator implementation of Pipeline Safety Management Systems (PSMS), or API RP 1173? This holistic approach to improving pipeline safety includes the identification, prevention and remediation of safety hazards. Info Only = No Points

Info Only Info Only

- a. https://pipelinesms.org/
 - b. Reference AGA recommendation to members May 20, 2019

Evaluator Notes:

Yes, mentioned in annual letter sent to operators as well as requested operators to participate in surveys.

20 General Comments:

Info Only Info Only

Info Only = No Points

Evaluator Notes:

The IURC is mainly complying with Part D of the evaluation.

Total points scored for this section: 50 Total possible points for this section: 50

Operator, Inspector, Location, Date and PHMSA Representative (enter specifics into the Info Only Info Only comments box below)

Info Only = No Points

- What type of inspection(s) did the state inspector conduct during the field portion of the state evaluation? (i.e. Standard, Construction, IMP, etc)
- When was the unit inspected last?
- c. Was pipeline operator or representative present during inspection?
- d. Effort should be made to observe newest state inspector with least experience

Evaluator Notes:

Countrymark Cooperative

Michael Hummel, Lead Inspector, IURC

Indianapolis area

October 1, 2024

Agustin Lopez, State Evaluator, PHMSA

Did the inspector use an appropriate inspection form/checklist and was the form/checklist 2 used as a guide for the inspection? (New regulations shall be incorporated) Yes = 2 No = 0 Needs Improvement = 1

2

Evaluator Notes:

Yes, the inspection is documented in a form to track inspection results.

3 Did the inspector adequately review the following during the inspection 10 10

Yes = 10 No = 0 Needs Improvement = 1-9

- Procedures (were the inspector's questions of the operator adequate to determine compliance?)
- Records (did the inspector adequately review trends and ask in-depth questions?)
- Field Activities/Facilities (did inspector ensure that procedures were being followed, including ensuring that properly calibrated equipment was used and OQ's were acceptable?)
- Other (please comment) d.
- e. Was the inspection of adequate length to properly perform the inspection?

Evaluator Notes:

The inspector conducted a construction inspection of Countrymark's installation of a new 8" pipeline. He reviewed pipeline records, OQ records, any procedures deemed necessary, observed welding and condition of pipe.

4 From your observation did the inspector have adequate knowledge of the pipeline safety program and regulations? (Evaluator will document reasons if unacceptable) Yes = 2 No = 0 Needs Improvement = 1

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Evaluator Notes:

Yes, Michael Hummel demonstrated knowledge of the pipeline safety program and regulations. He thoroughly examined welds and was very knowledgeable.

5 Did the inspector conduct an exit interview, including identifying probable violations? (If inspection is not totally completed the interview should be based on areas covered during time of field evaluation)

Yes = 1 No = 0 Needs Improvement = .5

Evaluator Notes:

Yes, an exit interview was conducted immediately at the end of the inspection day. No areas of concerns or violations found during the inspection.

6 Was inspection performed in a safe, positive, and constructive manner? Info Only = No Points

Info Only Info Only

No unsafe acts should be performed during inspection by the state inspector

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- b. What did the inspector observe in the field? (Narrative description of field observations and how inspector performed)
- c. Best Practices to Share with Other States (Field could be from operator visited or state inspector practices)
- d. Other

Evaluator Notes:

Yes the inspection was conducted in a safe, positive and constructive manner. PPE was worn at all times.

General Comments:Info Only = No Points

Info Only Info Only

Evaluator Notes:

Michael Hummel performed an excellent job and was very thorough during the inspection. He is a great assett to the IURC.

Total points scored for this section: 15 Total possible points for this section: 15



- Has the state reviewed Operator Annual reports, along with Incident/Accident reports, for accuracy and analyzed data for trends and operator issues.
 - Yes = 2 No = 0 Needs Improvement = 1

Evaluator Notes:

Yes, Annual Reports and incidents are reviewed with the operator during inspections and as part of the pre-inpsection activities. Data is reviewed for errors, unusually activity or negative trends.

- Has the state verified that the operators analyze excavation damages for the purpose of determining root causes and minimizing the possibility of a recurrence? (192.617)

 Has the state verified that the operators have appropriately identified excavators who have repeatedly violated one-call laws and damaged their facilities. Have the operators taken steps to mitigate that risks? (192.1007)

 Yes = 2 No = 0 Needs Improvement = 1

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Evaluator Notes:

Yes, they have to do this as part of their damage reporting process. All damages to natural gas and hazardous liquids lines are required to be submitted to the IURC within 30 days of the damage and include Operator's root cause as a field for that report. The IURC has developed a compliance matrix which is applied to operators with multiply damages to try to reduce the amount of damages. The matrix has been applied to several operators.

3 Has the state reviewed the operator's annual report pertaining to Part D - Excavation Damage?

Info Only Info Only

Info Only = No Points

- a. Is the information complete and accurate with root cause numbers?
- b. Has the state evaluated the causes for the damages listed under "One-Call Notification Practices Not Sufficient" (Part D.1.a.)?
- c. Has the state evaluated the causes for the damages listed under "Locating Practices Not Sufficient" (Part D.1.b)? For each operator, does the state review the following?
- d. Is the operator or its locating contractor(s) qualified and following written procedures for locating and marking facilities?
- e. Is the operator appropriately requalifying locators to address performance deficiencies?
- f. What is the number of damages resulting from mismarks?
- g. What is the number of damages resulting from not locating within time requirements (no-shows)?
- h. Is the operator appropriately addressing discovered mapping errors resulting in excavation damages?
- i. Are mapping corrections timely and according to written procedures?
- j. Has the state evaluated the causes for the damages listed under "Excavation

Practices Not Sufficient" (Part D.1.c.)?

Evaluator Notes:

For Distribution: This is reviewed by the director yearly, compared with the damage data from the mandatory reports, and compared with the operator's manadatory quarterly report numbers. Violations are issued based on a agreed penalty matrix based on number of Operator At Fault damages. For Transmission/MMO/Liquids, these are reviewed as part of the annual report review.

Has the agency or another organization within the state collected data and evaluated trends on the number of pipeline damages per 1,000 locate requests?

Yes = 2 No = 0 Needs Improvement = 1

a. What stakeholder group is causing the highest number of damages to the pipelines? Operator, contractor, locating company or public.

b. Has the state verified the operator is appropriately focusing damage prevention education and training to stakeholders causing the most damages?



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- c. Has the state evaluated which of the following best describes the reason for the excavation damages; i.e., operator or contractor not following written procedures, failure to maintain marks, failure to support exposed facilities, failure to use hand tools were required, failure to test-hole (pot hole), improper backfilling practices, failure to maintain clearance or insufficient excavation practices.

 d. Has the state verified the operator is appropriately focusing damage prevention
- d. Has the state verified the operator is appropriately focusing damage prevention education and training to address the causes of excavation damages?

Evaluator Notes:

Yes, track damages and trends. Also have some good mapping software located here https://www.in.gov/iurc/pipeline-safety-division/damage-to-underground-facilities/indiana-pipeline-damages-map/. Mapping site has alot of damages data and is very informative.

5 General Comments:

Info Only Info Only

Info Only = No Points

Evaluator Notes:

The IURC has implemented a compliance matrix which is issued to operators with mutiple at fault damages to try and reduce reoccurrence of damages.

Total points scored for this section: 6 Total possible points for this section: 6

