PHMSA UNDERGROUND NATURAL GAS STORAGE (UNGS) MN PROGRAM EVALUATION – CY2021 CONDUCTED 8/15, & 9/20-22/2022

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TOTAL PROGRAM EVALUATION POINTS	103 of 103 (113)

	PHMSA UNGS STATE PROGRAM EVALUATION – CY2021	
	A – PROGRESS REPORT AND PROGRAM DOCUMENTATION REVIEW THIS SECTION ANALYZES ACCURACY AND COMPLETENESS OF ANNUAL PROGRESS REPORT	SCORE
1	Accuracy of Jurisdictional Authority and Operator/Inspection Units Data – Progress Report Attachment 1 (Yes= 1 point, No= 0 Points, NI=.5 point) Comments: Yes. The information reviewed appears correct, only one operator with one facility. Attachment 1 is in agreement with Attachment 3 & 8 & internal records.	1
2	Review of Inspection Days for accuracy – Progress Report Attachment 2 (Yes= 1 point, No= 0 Points, NI=.5 point) Comments: Yes. Days reviewed with inspection summaries. No issues.	1
3	Accuracy verification of Operators and Operators Inspection Units in State – Progress Report Attachment 3 (Yes= 1 point, No= 0 Points, NI=.5 point) Comments: Yes. Agrees with Attachment 1 and Program records. One operator, Center Point energy.	1
4	Accuracy verification of Compliance Activities – Progress Report Attachment 5 (Yes= 1 point, No= 0 Points, NI=.5 point) Comments: Yes. One Compliance letter with two violations. Assessed and collected a \$10K fine. Fine assessed due to stray rectifier current corroding a propane line that caused an explosion nest to an occupied house.	1
5	Were UNGS program files well-organized and accessible? - Progress Report Attachment 6 (Yes= 2 points, No= 0 Points, NI=1 point) Comments: Yes. All records can be accessed electronically.	2
6	Was employee listing and completed training accurate and complete? – Progress Report Attachment 7 (Yes= 1 point, No= 0 Points, NI=.5 point) Comments: Yes. Report is consistent with internal records.	1
7	Verification of Part 192 and 199 Rules and Amendments – Progress Report Attachment 8 (Yes= 1 point, No= 0 Points) Comments: Yes. Report is complete with everything adopted except civil penalties are 1MM/100K.	1
8	List of Planned Performance - Did State describe accomplishments on Progress Report in detail – Progress Report Attachment 10 (Yes= 1 point, No= 0 Points, NI=.5 point) Comments: Yes. No issues, combined Gas, HL and UNGS programs	1
9	General Comments: - No issues. 9 of 9 points awarded. One Incident that happened in 2020 that was determined attributable to a UNGS rectifier with a Compliance action in 2021 that included a \$10k fine. MN Progress Report Review-49/50, 1 pt. reduction due to civil penalties not essentially the same as PHMSA.	9

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	Does State Inspection Plan include procedures that address the following elements? (See Guidelines Section 5.1)	
1	Does State have written inspection procedures?(Yes= 2 points, No= 0 Points, NI=1 point) Comments: Yes, covered in MNOPS manual section 5. Combined with NG and HL program. No issues.	2
2	Standard Inspections Do Standard Inspection procedures give guidance to State inspectors that insure consistency for inspections conducted by the State? The following elements should be addressed at a minimum. (Review of Procedures, Records, or Field Items to complete a PHMSA UNGS IA Question Set (RESERVOIR or CAVERN) – 2019.12.31)	
	 Pre-Inspection Activities Inspection Activities Post Inspection Activities (Yes= 2 points, No= 0 Points, NI=1 point) Comments: Yes, covered in MNOPS manual section 5. Combined with NG and HL program. No 	2
3	issues. Integrity Management Inspections	
	• Do Integrity Management Inspection procedures give guidance to State inspectors that insure consistency for inspections conducted by the State? The following elements should be addressed at a minimum. (Integrity Testing and Maintenance: Observing Integrity Testing (Tubing, Casing, Cement), reservoir integrity monitoring, & FLIR Camera inspections.)	2
	Pre-Inspection Activities	_
	 Inspection Activities Post Inspection Activities(Yes= 2 points, No= 0 Points, NI=1 point) Comments: Yes, covered in MNOPS manual section 5. Combined with NG and HL program. No 	

Design, Testing, and Construction Inspections

⁴ Do Design, Testing, and Construction Inspection procedures give guidance to State inspectors that insure consistency for Inspections conducted by the State? The following elements should be addressed at a minimum. (Review of procedures, records, and field activities to complete PHMSA UNGS IA Question Set (RESERVOIR or CAVERN CONSTRUCTION) – 2019.12.31. Inspection activities for well design, drilling and completion activities, well workover, reservoir maintenance/repair activities, and abandonment (Plugging and cementing), temporary abandonment, and restoration.)

1

- Pre-Inspection Activities
- Inspection Activities
- Post Inspection Activities

(Yes= 1 point, No= 0 Points, NI=.5 point)

Comments: Yes, covered in MNOPS manual section 5. Combined with NG and HL program. No issues.

	Wellhead Inspections	1
	Do Wellhead Inspection procedures give guidance to State inspectors that insure consistency for Inspections conducted by the State? The following elements should be addressed at a minimum.	
	 Pre-Inspection Activities Inspection Activities 	
	Post Inspection Activities	
	(Yes= 1 point, No= 0 Points, NI=.5 point)	
	Comments: Yes. MN uses UNGS Standard Inspection as found in IA to address Wellhead inspections. There are no special wellhead inspection forms.	
6	Drug and Alcohol Inspections	
	Do Drug and Alcohol Inspection procedures give guidance to State inspectors that insure consistency for Inspections conducted by the State? The following elements should be addressed at a minimum. (Using AI to complete the federal Comprehensive Drug and Alcohol program (Form 3.1.11). Includes time conducting joint inspections with other agencies for this type of inspection.)	1
	Pre-Inspection Activities	T
	Inspection Activities	
	Post Inspection Activities	
	(Yes= 1 point, No= 0 Points, NI=.5 point)	
	Comments: Yes, covered in MNOPS manual section 5. Combined with NG and HL program. No issues.	
7	Does inspection plan address inspection priorities of each inspection unit, based on the following elements?	
	 Length of time since last inspection (Within five-year interval per inspection unit) Operating history of operator/unit and/or location (includes leakage, incident, Integrity Testing, and compliance activities) 	
	Operating history of operator/unit and/or location (includes leakage, incident, Integrity	5
	 Operating history of operator/unit and/or location (includes leakage, incident, Integrity Testing, and compliance activities) Type of activity being undertaken by operators in inspection units (i.e. construction) Locations of operator's inspection units being inspected - (Geographic area, Population Density, etc.) Process to identify high-risk inspection units considering integrity threats 	5
	 Operating history of operator/unit and/or location (includes leakage, incident, Integrity Testing, and compliance activities) Type of activity being undertaken by operators in inspection units (i.e. construction) Locations of operator's inspection units being inspected - (Geographic area, Population Density, etc.) Process to identify high-risk inspection units considering integrity threats Are inspection units broken down appropriately?(Yes= 5 points, No= 0 Points, NI=1-4 points) 	5
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8	 Operating history of operator/unit and/or location (includes leakage, incident, Integrity Testing, and compliance activities) Type of activity being undertaken by operators in inspection units (i.e. construction) Locations of operator's inspection units being inspected - (Geographic area, Population Density, etc.) Process to identify high-risk inspection units considering integrity threats Are inspection units broken down appropriately?(Yes= 5 points, No= 0 Points, NI=1-4 points) Comments: Yes, covered in MNOPS manual section 5. Combined with NG and HL program. No 	5

	C – PROGRAM PERFORMANCE	
1	Was ratio of Total Inspection Person-Days to Total Person-Days acceptable? (Chapter 4.2)	
	A = Total Inspection Person Days (Attachment 2) B = Total Inspection Person Days Charged to the program (220 x Number of Inspection person years from Attachment 7) Ratio = A/B If Ratio >= .38 then score = 5 points. If Ratio < .38 then score = 0 points. (Yes= 5 points, No= 0 Points) Comments: Okay. All work performed. MN UNGS is a micro program where this metric doesn't apply. 11.5/(.16*220)=.327.	5
2	Has each Inspector and Program Manager fulfilled the TQ Training Requirements? (See Guidelines Appendix C for requirements and Chapter 4.3.1) (Yes= 5 points, No= 0 Points, NI=1-4) Comments: Yes. Inspectors Adam Ratzlaff, Jeff Blackwell, and Thomas Coffman are assigned to UNGS, they are all qualified. Jon is scheduled to take the course in December 2022.	5
3	Does State use the PHMSA Inspection Assistant (IA) program to document inspections? (Yes= 2 points, No= 0 Points, NI=1 point) Comments: Yes. All inspections are handled through IA.	2
4	Did records and discussions with Program Manager indicate adequate knowledge of PHMSA program and regulations? _{Chapter 4.1,8.1} (Yes= 2 points, No= 0 Points, NI=1 point) Comments: Yes. Jon has many years as the Program Manager.	2
5	Did State respond to PHMSA's Evaluation Letter within 60 days and correct or address any noted deficiencies? Chapter 8.1 (Yes= 2 points, No= 0 Points, NI=1 point) Comments: Yes. the letters were dated December 7 and January 26. Well within the 60 days.	2
;	Did State inspect all types of operators and inspection units in accordance with time intervals established in their written procedures? _{Chapter 5.1} (Yes= 5 points, No= 0 Points, NI=1-4 points) Comments: Yes. no issues. Full UNGS inspections of the single operator annually in 2018-2021. Procedure is to do the inspection annually. The next D&A will be done in IA and must Be completed by year end 2022. (5 yr interval).	5
,	Did State Inspection form(s) cover all applicable code requirements addressed on Federal Inspection form(s)? _{Chapter 5.1} (Yes= 2 points, No= 0 Points, NI=1 point) Comments: Yes, one inspection of single operator (Watertown Storage) began in July 2019. Uses IA and all complete. revisited option of changing frequency to every three years and doing 1/3 of a full inspection each year, but performing full inspections annually is fine.	2
3	Did State complete all applicable portions of inspection forms? (Yes= 2 points, No= 0 Points, NI=1 point) Comments: Yes. Was a full inspection. In IA.	2
•	Has the State reviewed Operator Annual reports, along with Incident reports, for accuracy and analyzed data for trends and operator issues? (Yes= 2 points, No= 0 Points, NI=1 point) Comments: Yes. No issues.	2

16	General Comments: Part C scored 31 of 31 points in this section. 3 questions, #12, 14, & 15, were NA.	31
	(Yes= 1 point, No= 0 Points, NI=.5 point) Comments: NA, none for UNGS.	NA
15	If the State has issued any waivers/special permits for any operator, has the State verified conditions of those waivers/special permits are being met? This should include having the operator amend procedures where appropriate.	
	(Yes= 1 point, No= 0 Points, NI=.5 point) Comments: NA, none for UNGS.	
14	Did the State forward any potential waivers/special permits to PHMSA for review prior to issuing them to operators?	NA
	Comments: Yes. No issues. Combination program with Gas and HL.	
13	Did the State participate in/respond to surveys or information requests from PHMSA? (Yes= 1 points, No= 0 Points, NI=.5 point)	1
	Comments: NA, none for UNGS for 2018 - 2021.	
12	Did State execute appropriate follow-up actions to Safety Related Condition Reports (SRCR)? Chapter 6.3 (Yes= 1 points, No= 0 Points, NI=.5 point)	NA
11	Does the State have a mechanism for communicating with stakeholders regarding the inspection and enforcement program? (This should include making enforcement cases available to public). (Yes= 1 points, No= 0 Points, NI=.5 point) Comments: Yes, they have a website https://dps.mn.gov/divisions/ops/Pages/default.aspx Enforcement and various other communications are available. No issues.	1
	This should include verifying positive tests are responded to in accordance with program. 49 CFR ¹⁹⁹ (Yes= 2 points, No= 0 Points, NI= 1 point) Comments: Yes. No issues, common operator with Gas Program.	2
10	Is the State verifying operators are conducting drug and alcohol tests required by regulations?	

	D – COMPLIANCE ACTIVITIES	
1	 Does the State have written procedures to identify steps to be taken from the discovery to resolution of a probable violation? Chapter 5.1 Procedures to notify an operator (company officer) when a noncompliance is identified (60105 States) Procedures to routinely review progress of compliance actions to prevent delays or breakdowns Procedures regarding closing outstanding probable violations (Yes= 4 points, No= 0 Points, NI=1-3 points) Comments: Yes, this is same as procedures with Gas and HL programs. Section 5.3 of MNOPS procedures. No issues. 	4
2	 Did the State follow compliance procedures (from discovery to resolution) and adequately document all probable violations, including what resolution or further course of action is needed to gain compliance? Chapter 5.1 Were compliance actions sent to company officer or manager/board member if municipal/government system (60105 States)? Document probable violations Resolve probable violations Routinely review progress of probable violations (Yes= 4 points, No= 0 Points, NI=1-3 points) Comments: Yes. One Compliance action in 2021, an Incident that happened in 2020 that was determined attributable to a UNGS rectifier with a Compliance action in 2021 that included a \$10k fine. Also one Procedure issue that was corrected. 	4
3	Did State within 30 days of the end of an inspection conduct a post-inspection briefing with the owner or operator of the UNGS facility inspected outlining any concerns identified during the inspection? (Yes= 2 points, No= 0 Points, NI=1 point) Comments: Yes. Verbal post-inspection briefings are given on the last day of each inspection.	2
4	Did State within 90 days, to the extent practicable, provide the owner or operator with written preliminary findings of the inspection? (Yes= 2 points, No= 0 Points, NI=1 point) Comments Yes. Written notice, either email or mail, is usually sent within a few weeks. Notice for the most recent inspection was 'last day of inspection', Sept 1, 'Verbal notice' Sept 1, 'email notice' Sept 21 st .	2
5	Did the State issue compliance actions for all probable violations discovered (60105 States)? (Yes= 2 points, No= 0 Points, NI=1 point) Comments: Yes. 2 issues noted and two issued addressed in 2021.	2
6	Did compliance actions give reasonable due process to all parties? Including "show cause" hearing if necessary (60105 States). (Yes= 2 points, No= 0 Points) Comments: Yes, No issues. Due Process is described in the NOPV letters and was followed. Records were in the files.	2

7	Is the Program Manager familiar with State process for imposing civil penalties (60105 States)? (describe any actions taken) (Yes= 2 points, No= 0 Points, NI=1 point) Comments: Yes. This is a Gas, HL, & UNGS program and fines are issued regularly.	2
8	Were civil penalties considered for repeat violations, violations which can't be corrected by other means, or violations resulting in incidents (60105 States)? (Yes= 2 points, No= 0Points, NI=1 point) Comments: Yes. The violation related to an incident had a \$10K fine issued and collected.	2
9	Can the State demonstrate it is using their enforcement fining authority for safety violations (60105 States)? (Yes= 1 point, No= 0 Points, NI= .5 point) Comments: Yes. The violation related to an incident had a \$10K fine issued and collected.	1
10	General Comments: Part D scored 21 of 21 points. No issues.	21

E – INCIDENT INVESTIGATIONS		
1	Does the State have written procedures to address State actions in the event of an incident? (Yes= 2 points, No= 0 Points, NI=1 point) Comments: Yes, Section 6 of MNOPS procedures outlines incidents.	2
2	Does State have adequate mechanism to receive and respond to operator reports of incidents, including after-hours reports? (Yes= 2 points, No= 0 Points, NI=1 point) Comments: Yes, Section 6 of MNOPS procedures outlines incidents.	2
3	Did the State keep adequate records of Incident notifications received? (Yes= 2 points, No= 0 Points, NI=1 point) Comments: Yes. Records of the 2020 incident with action in 2021 are located in the CenterPoint files.	2
4	If onsite investigation was not made, did State obtain sufficient information from the operator and/or by other means to determine the facts to support the decision to not go on-site? _{Chapter 6} (Yes= 1 point, No= 0 Points, NI= .5 point) Comments: Yes. An on-site inspection was made for the incident investigation.	1
5	 Were all incidents investigated, thoroughly documented, and with conclusions and recommendations? Observations and document review Contributing Factors Recommendations to prevent recurrences where appropriate (Yes= 3 points, No= 0 Points, NI=1-2 points) Comments: Yes. The investigation was well documented and incident investigation forms were used. 	3
6	Did the State initiate compliance action for violations found during any incident investigation? (60106 States forward violations to PHMSA) (Yes= 1 point, No= 0 Points) Comments: Yes. The violation related to an incident had a \$10K fine issued and collected. The remediations were monitored.	1
7	Did the State assist the Region Office or Accident Investigation Division (AID) by taking appropriate follow-up actions related to the operator incident reports to ensure accuracy and final report has been received by PHMSA? (validate report data from operators concerning incidents and investigate discrepancies) Chapter 6 (Yes= 1 point, No= 0 Points, NI= .5 point) Comments: NA, nothing for reportable incidents.	NA
8	Does State share lessons learned from incidents with PHMSA? (Yes= 1 point, No= 0 Points) Comments: Yes. Incidents are reported during NAPSR Region Meetings.	1

9	General Comments: Part E scored 12 of 12 points. Question E7 was NA.
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	F – DAMAGE PREVENTION	
1	Did the State inspector verify UNGS operators are following their written procedures pertaining to notification of excavation, marking, positive response and the availability and use of the one call system? (API 1171 Section 11.10 Public Awareness and Damage Prevention) (Yes= 2 points, No= 0 Points, NI=1 Point) Comments: Yes, part of damage prevention inspection.	2
2	Did the State encourage and promote practices for reducing damages to all underground facilities to its regulated companies? (Common Ground Alliance Best Practices, support excavation damage prevention legislation, etc.) (Yes= 2 points, No= 0 Points, NI=1 Point) Comments: Yes, state has robust damage prevention program. Also has various training sessions and significant participation.	2
3	General Comments: Part F scored 4 of 4 points. No issues.	4

G – FIELD INSPECTIONS		
1	Operator, Inspector, Location, Date and PHMSA Representative Comments: CenterPoint Energy, opid 12350, Thomas Coffman-Supervisor, Jeff Blackwell-Lead, Olaf Engebretson, inspector. CenterPoint Waterville Underground Storage, 12510 440th Ave, Waterville & virtual, MN 56096, 9/20-22/22, Patrick Gaume. In IA as '2022 CPE UNGS Well'.	
2	Was the operator or operator's representative notified and/or given the opportunity to be present during inspection? (Yes= 1 point, No= 0 Points) Comments: Yes, 8 CenterPoint personnel participated in the HQ Inspection, 4 personnel participated in the Field portion.	1
3	Did the inspector use an appropriate inspection form/checklist and was the form/checklist used as a guide for the inspection? (Yes= 2 points, No= 0 Points, NI=1 Point) Comments: Yes, IA was used and appropriate modules were selected.	2
4	Did the inspector thoroughly document results of the inspection? (Yes= 2 points, No= 0 Points, NI=1 Point) Comments: Yes, every question was responded to.	2
5	Did the inspector check to see if the operator had necessary equipment during inspection to conduct tasks viewed? (Yes= 1 point, No= 0 Points) Comments: Yes, They made everything accessible that needed to be viewed.	1
6	Did the inspector adequately review the following during the field portion of the State Program Evaluation? Procedures Records Field Activities/Facilities Other (please comment) (Yes= 2 points, No= 0 Points, NI=1 Point) Comments: Yes, was a full standard inspection, and included Procedures, Records, and Field	2
7	Did the inspector have adequate knowledge of the UNGS safety program and regulations? (Evaluator will document reasons if unacceptable) (Yes= 2 points, No= 0 Points, NI=1 Point) Comments: Yes, Thomas and Jeff are both fully qualified for UNGS.	2
8	Did the inspector conduct an exit interview? (If inspection is not totally complete the interview should be based on areas covered during time of field evaluation) (Yes= 1 point, No= 0 Points) Comments: Yes, the question set has been asked, there are 12 questions that are pending more information, the Field inspection found some short bolts, and field observation caused that the Procedures concerning air-soil interface, and wellhead valve security need to be presented and reviewed.	1

9	During the exit interview, did the inspector identify probable violations found during the inspections? (if applicable) (Yes= 1 point, No= 0 Points) Comments: Yes, the question set has been asked, there are 12 questions that are pending more information, the Field inspection found some short bolts, and field observation caused that the Procedures concerning air-soil interface, and wellhead valve security need to be presented and reviewed.	1
10	General Comments:	
	What did the inspector observe in the field? (Narrative description of field observations and how inspector performed)	
	 Best Practices to Share with Other States - (Field - could be from operator visited or State inspector practices) Other 	12
	Field Observation Areas Observed (check all that apply)	
	HQ – need to better define what a 'workover' is. Field- Short bolts found, have surface casing soil air interface questions, need to review procedures for locking valves. Checked Annulus pressure, piping in contact with the ground. Location security and cleanliness, atmospheric corrosion, valve actuation, signs, markers, and fencing; visual checking for leaks. Called the emergency response number. Facilities were in good order generally, but no 'best practices' were found. Part G scored 12 of 2 points, no issues.	

	H - 60106 AGREEMENT STATE (if applicable)		
1	Did the State use the current federal inspection form(s)? (Yes= 1 point, No= 0 Points, NI=.5 point) Comments: H1-7, NA. Not a 60106 program.	NA	
2	Are results documented demonstrating inspection units were reviewed in accordance with State inspection plan? (Yes= 1 point, No= 0 Points, NI=.5 point) Comments: H1-7, NA. Not a 60106 program.	NA	
3	Were all probable violations identified by State referred to PHMSA for compliance action? (NOTE: PHMSA representative has discretion to delete question or adjust points, as appropriate, based on number of probable violations; any change requires written explanation.) (Yes= 1 point, No= 0 Points, NI=.5 point) Comments: H1-7, NA. Not a 60106 program.	NA	
4	Did the State immediately report to PHMSA conditions which may pose an imminent safety hazard to the public or to the environment? (Yes= 1 point, No= 0 Points, NI=.5 point) Comments: H1-7, NA. Not a 60106 program.	NA	
5	Did the State give written notice to PHMSA within 60 days of all probable violations found? (Yes= 1 point, No= 0 Points, NI=.5 point) Comments: H1-7, NA. Not a 60106 program.	NA	
6	Did the State initially submit adequate documentation to support compliance action by PHMSA on probable violations? (Yes= 1 point, No= 0 Points, NI=.5 point) Comments: H1-7, NA. Not a 60106 program.	NA	
7	General Comments: Part H scored 0 of 0 points. H1-7, NA. Not a 60106 program.	NA	